

Northern Michigan Regional Entity Board Meeting April 23, 2025 1999 Walden Drive, Gaylord 10:00AM Agenda

		-
1.	Call to Order	
2.	Roll Call Pladae of Allegiance	
3. 4.	Pledge of Allegiance Acknowledgement of Conflict of Interest	
т. 5.	Approval of Agenda	
5. 6.	Approval of Past Minutes – March 26, 2025	Pages 2 – 7
7.	Correspondence	Pages 8 – 120
8.	Announcements	
9.	Public Comments	
10.	Reports	
	 Executive Committee Report – Has Not Met 	
	b. CEO's Report – April 2025	Page 121
	c. Financial Report – February 2025	Pages 122 – 143
	d. Operations Committee Report – April 15, 2025	Pages 144 – 147
	e. NMRE SUD Oversight Board Report – Next Meeting is May 5 th	
11.	New Business	
	a. Election of Officers (Nominating Committee Report)	
10	b. MCG Indicia PCE Interface	Pages 148 – 150
12.	Old Business a. Northern Lakes Update	
	b. FY25 PIHP Contract Injunction and Complaint - Update	Pages 151 - 170
		Pages 151 - 170
13.	Presentation	
14	DAB Analysis Summary	
14.	Comments a. Board	
	a. Board b. Staff/CMHSP CEOs	
	c. Public	
15.	Next Meeting Date – May 28, 2025 at 10:00AM	
16.	Adjourn	
	-	
<u>Join</u>	Microsoft Teams Meeting	

<u>+1248-333-6216</u> United States, Pontiac (Toll) Conference ID: 497 719 399#

NORTHERN MICHIGAN REGIONAL ENTITY BOARD OF DIRECTORS MEETING 10:00AM – MARCH 26, 2025 GAYLORD BOARDROOM

ATTENDEES:	Bob Adrian, Tom Bratton, Ed Ginop, Gary Klacking, Eric Lawson,
	Mary Marois, Michael Newman, Gary Nowak, Jay O'Farrell, Ruth Pilon, Don Smeltzer, Don Tanner, Chuck Varner
VIRTUAL ATTENDEES:	Karla Sherman
NMRE/CMHSP STAFF:	Bea Arsenov, Brian Babbitt, Jodie Balhorn, Carol Balousek, Eugene Branigan, Ann Friend, Lisa Hartley, Chip Johnston, Eric Kurtz, Diane Pelts, Pamela Polom, Brandon Rhue, Nena Sork, Denise Switzer, Deanna Yockey
PUBLIC:	Erin Barbus, Hannah Driver, Dave Freedman, Lou Gamalski, Kevin Hartley, Justin Reed,

CALL TO ORDER

Let the record show that Board Chairman, Gary Klacking, called the meeting to order at 10:00AM.

ROLL CALL

Let the record show all NMRE Board Members were in attendance either virtually or in Gaylord.

PLEDGE OF ALLEGIANCE

Let the record show that the Pledge of Allegiance was recited as a group.

ACKNOWLEDGEMENT OF CONFLICT OF INTEREST

Let the record show that no conflicts of interest to any of the meeting Agenda items were declared.

APPROVAL OF AGENDA

Let the record show that no additions to the meeting agenda were requested.

MOTION BY GARY NOWAK TO APPROVE THE NORTHERN MICHIGAN REGIONAL ENTITY BOARD OF DIRECTORS MEETING AGENDA FOR MARCH 26, 2025; SUPPORT BY DON SMELTZER. MOTION CARRIED.

APPROVAL OF PAST MINUTES

Let the record show that the February minutes of the NMRE Governing Board were included in the materials for the meeting on this date.

MOTION BY MARY MAROIS TO APPROVE THE MINUTES OF THE FEBRUARY 26, 2025 MEETING OF THE NORTHERN MICHIGAN REGIONAL ENTITY BOARD OF DIRECTORS; SUPPORT BY ED GINOP. MOTION CARRIED.

CORRESPONDENCE

- 1) A letter to Eric Kurtz dated January 31, 2025 from Cynthia Brooks-Jones at MDHHS approving the NMRE's 2025 Guide to Services brochure.
- 2) The MDHHS Prepaid Inpatient Health Plan (PIHP) Operations Meeting Playbook for the first PIHP Operations meeting scheduled for April 3rd at 10:00AM.
- 3) MDHHS flyer inviting individuals to apply to join the Michigan Beneficiary Advisory Council (BAC) by Monday, April 14th at 5:00PM.
- 4) The MDHHS MiABLE Community Toolkit.
- 5) A document from the Community Mental Health Association of Michigan (CMHAM) listing potential Medicaid reductions.
- 6) A document from CMHAM dated March 2025 describing the work being done by association members and allies to protect core system funding from federal Medicaid and block grant cuts.
- 7) An Action Alert from CMHAM urging the public to contact legislators to protect Medicaid.
- 8) A document from CMHAM dated December 2024 regarding the Contract negotiations stalemate between MDHHS and Michigan's public specialized mental health plans.
- 9) A document from CMHAM dated March CMHA describing advocacy strategies around system refinement and potential PIHP procurement.
- 10) The draft minutes of the March 12, 2025 regional Finance Committee meeting.

Mr. Kurtz drew attention to the Prepaid Inpatient Health Plan (PIHP) Operations Meeting Playbook. MDHHS has created a recurring monthly meeting involving subject matter experts from all 10 PIHP and MDHHS staff, totaling 122 individuals, to discuss upcoming department priorities and express questions or concerns.

Mr. Kurtz next drew attention to the document from CMHAM listing Potential Medicaid Reductions as an informational resource.

ANNOUNCEMENTS

Let the record show that there were no announcements during the meeting on this date.

PUBLIC COMMENT

Let the record show that the members of the public attending the meeting virtually were recognized.

Traverse House Clubhouse member, Justin Reed, referenced an article in the Traverse City Record Eagle by Peter Kobs dated March 22, 2025, in which a potential FY25 financial deficit for Northern Lakes was estimated at \$7M–\$8M. Mr. Reed asked how funds due to the NMRE are likely to be paid. Mr. Kurtz responded that funds would likely be paid with Northern Lakes' reserves.

Mr. Reed advocated on behalf of clubhouse programs and urged that they not be cut. Traverse Clubhouse Director, Hanna Driver, echoed this position stating that she is hopeful that current monetary over-expenditures and recoupments do not affect Clubhouse programs and/or other essential services.

REPORTS

Executive Committee Report

Let the record show that no meetings of the NMRE Executive Committee have occurred since the February Board Meeting.

CEO Report

The NMRE CEO Monthly Report for March 2025 was included in the materials for the meeting on this date. Mr. Kurtz highlighted March 10th meeting with MDHHS budget office regarding the Section 928 local match, which he would like to see removed. Mr. Kurtz drew attention to the advocacy meeting on March 11th regarding PIHP procurement. It was noted that advocacy efforts are currently limited.

January 2025 Financial Report

- Net Position showed net deficit Medicaid and HMP of \$1,262,818. Carry forward was reported as \$736,656. The total Medicaid and HMP Current Year Deficit was reported as \$526,162. The total Medicaid and HMP Internal Service Fund was reported as \$20,576,156. The total Medicaid and HMP net surplus was reported as \$20,049,994.
- Traditional Medicaid showed \$70,058,058 in revenue, and \$70,167,096 in expenses, resulting • in a net deficit of \$109,038. Medicaid ISF was reported as \$13,514,675 based on the current FSR. Medicaid Savings was reported as \$0.
- Healthy Michigan Plan showed \$8,777,317 in revenue, and \$9,931,097 in expenses, resulting • in a net deficit of \$1,153,780. HMP ISF was reported as \$7,068,394 based on the current FSR. HMP savings was reported as \$736,656.
- Health Home showed \$ 1,137,542 in revenue, and \$897,826 in expenses, resulting in a net ٠ surplus of \$239,716.
- SUD showed all funding source revenue of \$9,499,506 and \$7,433,987 in expenses, resulting in a net surplus of \$2,065,519. Total PA2 funds were reported as \$4,462,844.

Ms. Yockey reported that the region has \$736K in carry-forward funds from FY24. The ISF is currently overfunded by \$3.1M. The CMHSPs are over-expended on Medicaid and HMP by \$5.37M. All Boards are looking at cost cutting measures.

PA2/Liquor Tax was summarized as follows:

Projected FY25 Activity						
Beginning Balance	Projected Revenue	Approved Projects	Projected Ending Balance			
\$4,765,231	\$1,847,106	\$2,150,940	\$4,461,397			
Actual FY25 Activity						
Beginning Balance	Current Receipts	Current Expenditures	Current Ending Balance			
\$4,765,231	\$92,609	\$394,996	\$4,462,844			

MOTION BY CHUCK VARNER TO APPROVE THE NORTHERN MICHIGAN REGIONAL ENTITY MONTHLY FINANCIAL REPORT FOR JANUARY 2025; SUPPORT BY DON TANNER. MOTION CARRIED.

Operations Committee Report

The draft minutes from March 18, 2025 were included in the materials for the meeting on this date. The NMRE's Risk Management and Fiscal Solvency Process will be discussed under "Old Business."

NMRE SUD Oversight Committee Report

The draft minutes from March 3, 3035 were included in the materials for the meeting on this date. Liquor tax requests will be presented for approval under the following agenda item.

NEW BUSINESS

PA2 Requests

The following liquor tax requests were recommended for approval by the NMRE Substance Use Disorder Oversight Committee on March 3, 2025.

	Requesting Entity	Project	County	Amount
1.	217 Recovery	Recovery Stories: Message of	Grand Traverse	\$5,800
		Hope Part V		

MOTION BY DON TANNER TO APPROVE THE REQUEST FROM THE 217 RECOVERY FOR GRAND TRAVERSE COUNTY LIQUOR TAX DOLLARS IN THE AMOUNT OF FIVE THOUSAND EIGHT HUNDRED DOLLARS (\$5,800.00) TO SPONSOR PART FIVE OF THE RECOVERY STORIES: MESSAGE OF HOPE SERIES; SUPPORT BY BOB ADRIAN. MOTION CARRIED.

	Requesting Entity	Project	County	Amount
2.	Harm Reduction	Front Line Support to Combat	Antrim, Benzie,	\$52,700
	Michigan	the Opioid Epidemic	Kalkaska, Leelanau	

<u>Discussion</u>: During the SUD Oversight Committee meeting on March 3rd, the representative from Benzie County asked that Benzie be removed from the proposal until he had ample time to review the request. The Benzie County representative contacted Mr. Tanner and requested that he ask what, specifically, the \$11,553 in PA2 funding will be spent on in Benzie County.

Lou Gamalski from Harm Reduction Michigan responded that the funding would be used to provide safe supplies to those actively engaged in drug use, which protects the community from HIV and Hepatitis. Harm Reduction Michigan also supplies naloxone distribution boxes throughout the region, along with 5 different types of test strips, and wound care supplies.

Harm Reduction Michigan has locations in Traverse City, Cadillac, Petoskey, and Manistee. A mobile unit is also used to conduct community outreach. Individuals' counties of residence are recorded at intake, but not at each visit. Because of this, it is difficult to ensure that the supplies that are given to individuals are paid with liquor tax funds tied to their counties of residence. Ms. Marois suggested that the first two digits of individuals' identification numbers correspond to a county code.

MOTION BY GARY NOWAK TO APPROVE THE REQUEST FROM HARM REDUCTION MICHIGAN FOR LIQUOR TAX DOLLARS FROM ANTRIM, BENZIE, KALKASKA, AND LEELANAU COUNTIES IN THE TOTAL AMOUNT OF FIFTY-TWO THOUSAND SEVEN HUNDRED DOLLARS (\$52,700.00) TO FUND ACTIVITIES TO COMBAT THE OPIOID EPIDEMIC; SUPPORT BY DON SMELTZER. MOTION CARRIED. MOTION CARRIED.

Let the record show that the total liquor tax funding approved during the meeting on this date was **\$58,500**.

NMRE Board Nominating Committee

The election of NMRE Board Officers is scheduled to occur during the April meeting. The following Members of were appointed to the Nominating Committee.

- Don Smeltzer representing Centra Wellness Network
- Michael Newman representing North Country Community Mental Health Authority
- Eric Lawson representing Northeast Michigan Community Mental Health Authority
- Tom Bratton representing Northern Lakes Community Mental Health Authority
- Jay O'Farrell representing Wellvance

A meeting of the Nominating Committee will take place prior to the April Board meeting at 9:30AM.

OLD BUSINESS

Northern Lakes CMHA Update

Mr. Bratton reported that the Northern Lakes CMHA Board approved the Myers Group as its CEO Search Firm during the March 20th Board meeting. Prior to responding to the RFP, the firm did extensive research on Northern Lakes and was familiar with the current environment. The firm will be paid 27.5% of the CEO's intended salary, which hasn't been determined yet.

FY25 PIHP Contract Injunction and Complaint Update

Mr. Kurtz confirmed that Chris Ryan, attorney with Taft, Stettinius & Hollister, LLP, has filed the second amended motion to the complaint against the State of Michigan, State of Michigan Department of Health and Human Services, a Michigan State Agency, and its Director, Elizabeth Hertel, in her official capacity (Defendants). A response is expected by April 7th.

Risk Management and Fiscal Solvency Process

Based on a discussion that occurred during the Operations Committee meeting on February 18th, and with the full Board on February 26th, the NMRE Board of Directors voted to move the CMHSPs to risk-based contracts. Draft language was added to NMRE/CMHSP contracts and reviewed by the regional Operations Committee on March 18th. The new language allows the NMRE to decide whether it will cover cost overruns beyond prepaid subcapitation funding. If the NMRE is unable to cover either part or all the cost overruns, the CMHSPs must cover the deficit with local or other funding sources.

Mr. Kurtz explained that the CMHSPs are currently under an extension of the FY24 contract; the new language will be included in the FY25 contract, which will be sent to the CMHSPs in April 2025.

It is likely that the NMRE's ISF will be fully expended at the end of FY25. Because if this, the CMHSPs agreed that the NMRE should develop a cost containment process. The NMRE's Risk Management and Fiscal Solvency Process document was included in the materials for the meeting on this date.

Cost Containment Plans will be requested from the CMHSPs by May 1st; these should address measures to bring spending in line with PE/PM within 18 months. The CMHSPs were encouraged to make what cuts they can in the reminder of FY25.

To manage utilization more effectively based on national standards, the NMRE plans to enhance its subscription to the Manage Care Guidelines (MCG) platform and require integration and implementation within each CMHSP's electronic medical record.

The CMSHPs will also be asked to regularly run productivity studies to manage staffing and caseload ratios.

PRESENTATION

NMRE IT Security Assessment and Proposal

NMRE Chief Information Officer and Operations Manager, Brandon Rhue, provided an update on the NMRE's FY45 security assessment.

Security Testing or Penetration "Pen" testing is a crucial security practice where a hired company simulates real-world cyberattacks to identify vulnerabilities and assess an organization's security posture before malicious actors exploit them.

In FY24, the NMRE scored 7.8 out of a possible 8.5.

The NMRE is looking for a new firm to conduct the FY25 Security Assessment. Proposals from Avalon and Silent Sector were reviewed.

After conducting an internal analysis, it was determined that both companies have solid reputations and made good offers. Both offer a full suite of services that extend beyond the engagements that were requested. The lower cost for similar services and greater flexibility for retests made Avalon stand out.

The NMRE's recommendation was to engage Avalon to perform security testing and any postremediation testing needed.

COMMENTS

Board

Mr. Nowak announced that this will be his last meeting as he will not seek reappointment to the Northeast Michigan CMHA Board of Directors. Mr. Klacking thanked Mr. Nowak for his many years of service and stressed that he would be missed.

Mr. Adrian shared that, in Utah, Medicaid is attempting to recoup \$4M in Medicaid from the families of two deceased beneficiaries.

Public

Mr. Reed reiterated his previous request that Clubhouse programs in the region not be cut in efforts to reduce spending. Mr. Reed also noted that he does not think it is the right time for Northern Lakes CMHA to conduct a CEO search.

NEXT MEETING DATE

The next meeting of the NMRE Board of Directors was scheduled for 10:00AM on April 23, 2025.

ADJOURN

Let the record show that Mr. Klacking adjourned the meeting at 11:41AM.



Community Mental Health Association of Michigan DIRECTORS FORUM

March 26-27, 2025

Summary of Discussion

Legislative and policy status report; Advocacy around MDHHS PIHP competitive procurement proposal; Advocacy around Medicaid revenue gap: The legislative and policy update included a discussion of the following:

- 1. Federal budget: The slides that MDHHS presented to the Senate Appropriations Committee, around the impact, on Michigan, of the major Medicaid reductions were cited. These slides will be sent out to Directors Forum members to supplement the related materials in the Directors Forum packet which described those potential reductions.
- 2. FY 2026 state budget development: While not much has occurred around policy issues of interest to CMHA members on the Senate, the House passed a bill to reduce the state income tax rate (which reduces state revenue by \$540 million in FY 26 growing to over \$700 million in the coming years; and a road funding bill that costs \$3 billion without offsetting revenues. This latter bill would require substantial budget cuts in the MDHHS budget a budget that makes up over half of the state's budget.

CMHA staff and a number of CMHA members testified at a recent meeting of the House Medicaid and Behavioral Health Appropriations Subcommittee on the factors behind the funding gap experienced by the system and the administrative burden borne by the system. During a very productive meeting of CMHA staff and the staff of Speaker of the House Hall, that staff indicated a strong interest in reducing the administrative burden borne by the system. The latest news the state budget passage timeline indicates that the House is not expected to pass a state budget until August 2025.

The House passed, along with the FY 2024 supplemental budget, a very slim FY 2026 contingency budget for "essential services" that represents a very slimmed down state budget – a proposed budget that the House leadership indicated would be put forward if FY 2026 budget negotiations do not reach an agreement. That contingency budget

CMHA staff outlined the components of the advocacy effort, around the MDHHS proposal for a **competitive procurement of the state's PIHPs**, that CMHA, its members, and allies have developed and have been implementing. In addition to the executive, legislative, judicial/legal, and media components outlined by CMHA, Directors Forum members. It was pointed out that the Connecticut model that some of the advocates are proposing involves an ASO that is a for-profit managed care company with the savings coming completely from the movement of the system from a private health plan managed system to a private ASO. It was pointed out that much of the work done by the state's PIHPs was historically done by the staff of MDHHS, thus the administrative costs of carrying out that work. It was indicated that the state's

waivers, protections, and, unfortunately, administrative burdens are put in place to justify the sole source arrangement that the state's PIHPs and CMHs have with MDHHS. It was underscored that access to care, one of the aims that MDHHS claims is at the heart of the competitive procurement proposal, is addressed by increased funding and an adequate workforce and not through the pursuit of a competitive procurement. The issues around which the advocates desire improvement (and which will not be addressed through a competitive procurement process) include: increased funding, choice of providers, uniformity of available services, and the perceived conflict in the governance structure of the PIHPs. The bias in the questions included in the on-line survey was seen as an impediment to real improvement and only to harm the image of the public system. The urgency of the Department to implement the procurement was questioned with the best guess being that the two-year transition (contract termination) process, being imposed on the PIHPs who are still in negotiations with MDHHS. The value of the public system to Michiganders in contrast to the criticism and unnecessary increased administrative burden laid on the system was pointed out.

CMHA staff underscored and added to the advocacy gameplan that CMHA issued over the past several weeks:

- The use of the talking points developed by CMHA and its members over the last several weeks as the basis for much of advocacy actions outlined below.
- A legislative component to oppose the competitive procurement promoting dialogue of CMHA and its members with their legislators. To support this effort, CMHA will be issuing an infographic, in the coming days, that contains the talking points provided by CMHA over the past several weeks
- Pressure on MDHHS via the voice of stakeholders (using an action alert to be sounded in the coming days) to ensure that a competitive procurement process, if it goes forward, does not privatize (by for-profit or non-profit health plans) the management of the system
- A media campaign including editorials by allies of CMHA and its members.
- A legal strategy centered around the legal analysis carried out by CMHA legal counsel relative to the requirements for closing out and rebidding the PIHP contracts and the prohibitions against arbitrary and capricious contract termination actions by MDHHS.
- Continued dialogue with the Whitmer administration and MDHHS in opposition to the competitive procurement process

CMHA will look at the possibility of offering a pre-con at summer or fall CMHA conference around the historical, statutory, waiver, and philosophic foundations of Michigan's public mental health system.

It was proposed that, building on the partnership that CMHA and its members have with the state's major advocacy groups, a concerted effort be undertaken by CMHA and its members, with the advocates, to address common issues. Such a call for action would help to apply the energy of the advocates on real system change. The advocacy groups could be rallied two core issues: the need for adequate funding and the need to reduce the administrative burden on the system.

Additionally, it was recommended that CMHA member organizations **boycott some requirements**, by MDHHS, that are not related to the provision of high quality service delivery. CMHA has requested that a small group of Directors Forum members join CMHA in examining each of the demands that are issued by MDHHS and determine those for which CMHA and this team are recommending that CMHA members not comply.

The Governor's lack of interest in mental health is clear to CMHA members and stakeholders as is her lack of influence on the decisions of MDHHS Director Hertel.

Status of Administrative Burden Relief initiative Amanda Day, Public Sector Consultants, outlined the work and status of the CMHA Administrative Burden Relief Initiative – an initiative funded by the Michigan Health Endowment Fund. The slides used during this discussion will be sent to Directors Forum members.

Seeking views of Directors Forum re: design proposals related to Michigan's CCBHC based on the MDHHS announcements made during the most recent meeting of MDHHS with the state's CCBHCs and PIHPs. The key announcements were: MDHHS to pay CCBHC sites directly; CCBHC RFP for areas not currently served by CCBHCs; CCBHCs to have direct access to CC360. The Directors Forum members' comments included:

• The need to close the revenue gap for services to persons without Medicaid

CMHA recommended that CMHSPs who are not CCBHCs consider becoming one for a number of reasons:

- 1. Being a CCBHC puts the CMHSP at the table to guide MDHHS in refining the CCBHC standards
- 2. MDHHS appears to be using CCBHC identity as a protection of the system in the face of the potential federal Medicaid cuts
- 3. Private organizations are likely to bid on becoming a CCBHC to serve communities in which the CMH is not a CCBHC.
- 4. The expansion of CCBHC sites, after 2027, is unlikely given the increase in the state share that will be required to sustain the sites that exist on that date.

Discussion, with MDHHS leadership, of a range of policy, contractual, practice, and statutory issues: As has been done over the past year, the items on the MDHHS segment of the Directors Forum will only be those around which dialogue, in this venue, will serve to foster decision making or a greater understanding of complex issues.

Information that can be or has been communicated in writing, issues or initiatives that have not changed since the last Directors Forum update, or those better addressed in other venues (e.g., topic specific workgroups, etc.) will not be placed on the MDHHS segment of the Directors Forum.

Discussion of the preliminary thinking around MDHHS's work to expand Medicaid-funded IDD treatment residential capacity – preliminary name: Intensive Residential Habilitation program: Alex Kruger and Kristen Morningstar outlined the development of Medicaid-funded IDD treatment residential facilities akin to the PRTF and ICTS services – time limited, treatment focused. As with PRTF, this service will be a fee-for-service modality, with MDHHS holding the contracts with the provider organizations. The length of stay in these sites is expected to be longer than those in PRTF and ICTS settings with both children and adults to be served at these sites. Focus groups of CMHs, providers, persons served, and families will be involved in providing guidance to this development effort. HMA, the consultant working with the Department on this effort, will be calling for focus group membership in the next few months. The program Intensive Residential Habilitation. MDHHS is using state hospital denial data to determine the geographic distribution of the need for this service; a distribution akin to PRTF/ICTS. FY 26 is the target start, probably after the start of the fiscal year. The number of beds will be akin to those found in the PRTF network.

Two new divisions being created within the Behavioral Health unit of MDHHS: Substance use, gambling, and epidemiology (Angela Smith Butterwick to lead) and Intensive Specialty Services (Alex Kruger to lead).

Children's Transitions of Care Program: Patty Neitman outlined the Children's Transitions of Care program, designed to walk alongside the CMH, PIHP, provider system in serving: children in state hospitals who are experiencing barriers to discharge, those in other congregate care settings for whom discharge barriers exist, teenage transition-age youth (many of whom are in the child welfare system) who are moving from the children's system to the adult system. Dr. Mellos is the sponsor of this initiative and led by Stacy Farrell. This will be akin to the transition support work done earlier, led by the Guidance Center, with lessons learned from that experience. Those lessons learned have guided the design of this program to ensure that transition plans will be jointly developed and carried out by the CMH/provider team and this Transitions of Care team; joint identification of the care givers in the community to whom the children will be transferred Referrals to this program will come from CMHs, PIHPs, local MDHHS offices, and the newly relocated children's placement office to the Children's Bureau. The program will be built to ensure strong coordination with local CMH and PIHP staff, early intervention (as they enter the state hospital or residential treatment). Will be up and running in April 2025. The referral process will be outlined in the early days of that effort. This service is not a Medicaid service with the CMHs nor PIHPs paying for this service. Stacy's team has already seen very strong partnering between her Transitions of Care team and local CMH clinicians in working with children in need of these transition support systems.

Update on recent hire, by MDHHS, of a staff member dedicated to IDD policy efforts: Belinda Hawks provided an IDD specialist position, filled by Amel Mansour, reporting to Belinda Hawks. She will be: leading the National Core Indicator initiative, and the implementation of a new IDD assessment tool (HUDA, to replace SIS), a member of the DD Council, and conduct policy review and development related to IDD services. CMHA is willing to call together the IDD leads within its membership, through invitations through the CEOs of those members, to meet Ms. Mansour and learn more about her portfolio.

Update on state facility waiting lists and related issues: Jeff Wieferich clarified that the waiting list for state hospitals is seen, by MDHHS, as persons who are appropriate for admission to the state hospital and who will be admitted within several weeks. Chapter 5 admissions will be done, albeit MDHHS does not favor many of these. It was underscored that persons with primary diagnoses of SUD, IDD, or personality disorders; and those in need of placement/housing but not treatment for SMI nor SED need will not be admitted to the state hospital. This list of admission criteria will be sent to the field in the coming days (underscoring the current criteria)

The USDOJ investigation, centered around the need for ready access to and appropriate discharge from state hospitals, will continue, even with the change in the federal administration.

The responsibilities of the NGRI committee and the local CMHSP will be strengthened in the NGRI process and the CMH contract. MDHHS agreed to send a draft version of the proposed responsibilities and practices along with models and templates for reporting the status of NGRI clients.

Debriefing from MDHHS discussion: CMHA will ask Jeff Wieferich who can be admitted to the new Caro state hospital. It was reinforced that even when mental health issues are primary, yet a person has an IDD diagnosis, they are denied admission to the state hospitals. It was indicated that hearing the Department's

vision on the aim of state hospital services and rebuilds and its relationship with the community system would be helpful to CMHA members in working with those hospitals. CMHA will ask HSA if there is another hospital being built to replace Reuther and Hawthorne or is this the hospital that we knew was being rebuilt. The lack of clarity as to the roles of offices within MDHHS and the lack of a clear and stable hierarchy of the Department was cited as a significant barrier to the partnership work of the CMH, PIHP, and provider system with MDHHS.

Provider Alliance 2025 Priority Issues: Mike Thompson, Provider Alliance Chair, described the Provider Alliance and highlighted the priorities of the Provider Alliance for 2025. Those priorities include:

- MichiCANS: The treatment recommendations that result from the MichiCANS are seen as far too broad, making children and families appear eligible for services for which medical necessity criteria would not make them eligible. The MichiCANS is not designed to make level of care determinations yet is seen by MDHHS and persons served as such.
- ABA tech rate increase and Waskul Lawsuit Implications: Concerns over the skewing of the workforce supply given much higher ABA tech rate when CLS workers, doing similar work yet at a much lower wage; concern over the cost of this expansion of services and whether these costs will be covered through increased capitation payments to PIHPs and CMHSPs and in rates to providers.
- TBD Solutions update on Department Initiatives including CFAP Update (ongoing): CFAP appears to be moving, with CMS approval.
- Mental Health Parity-Addiction Equity Act (Emily/Rep. VanderWall?): Dialogue around and enforcement of this appears to be in abeyance.
- Use of a uniform statewide contract for CMHSPs and PIHPs for use with their provider contractors: Providers are seeking the contract, reporting, and requirement uniformity statewide across the CMH and PIHP system in its work with private providers.
- SUD Issues including LARA regulatory changes, Access patterns and referrals, impacts of CCBHCs, and differences in short-term and long-term residential patterns with disproportionate growth in shortterm residential: Some theories on the causes of SUD demand reduction: the provision of SUD services by CCBHCs may be causing a reduction in SUD services; the implementation of the complex and timeconsuming ASAM continuum may be driving persons to co-occurring service providers where the ASAM is not required. Co-occurring demand has increased dramatically for CMHs/CCBHCs, yet not an increase in SUD demand.

The change in the state minimum wage, without offsetting payments, is causing some private adult foster care providers to close down – eliminating housing for high risk persons and causing the CMHs to find residential beds for these persons of an already scarce residential capacity.

It was pointed out that the word is that the Social Security Administration will be recouping overpayments to SSI and SSDI recipients, at one time rather than, as is the current approach, a recoupment over time.

Taking the pulse of our system:

Discussion of the fiscal condition of the state's PIHPs, CMHSPs, and providers and the impact of that fiscal condition: It was noted that the revenue gaps have never been so bad. CMHA indicated that it is putting together an omnibus fact sheet that highlights the causes of this fiscal distress. This document will draw from: NMRE and PCE analysis of the impact of DAB mis-enrollment, contrast revenues with Medical

CPI, actuarially derived rates falling \$200 million below the appropriation amounts during FY 2023, 2024, and 2025; only half of the increased autism-related rates were covered by the mid-year rate adjustment; Wakely analysis that MLR spending in 2023 was above 100% for a number of PIHPs.

The dramatic increases in the costs of psychiatric inpatient services, specialized residential, homebased CLS (increased costs with the move to the 15-minute H2015), and staff wages are in stark contrast in the reduction in the administrative rates of CMHs and PIHPs. The impact of these cost increases is compounded by dramatically reduced Medicaid payments due to falling Medicaid enrollment.

The advocacy effort around the need to close the fiscal gap includes continued pressure on MDHHS (the behavioral health and actuarial office) and building support in the State Legislature for appropriations to close this gap and for changes to the rate setting process.

CMHs reported that MDHHS is seeking changes to the Autism services diagnosis and level of care determination process to allow decisions, on these fronts, to be made by primary care physicians rather than using the ADOS and medical appropriateness and efficacy structures that are in place and need to be underscored.

Discussion of the behavioral health workforce shortage, its impact, and steps being taken, locally, to address that shortage: Most wage gaps: MSW, Children's Homebased Therapists, LPCs, Crisis services, Masters level Children's Therapists.

Causes of staff leaving our system: non-traditional work hours (24/7 on-call), exhausted providing intern supervision, staff leaving to work with MDHHS for better pay and ability to work at home anywhere in the state.

The traditional approaches to recruitment and retention – sound wages and benefit packages, signing bonuses, loan repayment.

Newer employees appear to be seeking higher wages, without benefits, more time off, flexible hours, recognition (as noted in employee surveys).

Retention successes: behavioral health loan forgiveness program has helped CMHA members to retain a number of Masters level staff.

CMHA and members work around preparation for implementation of Conflict Free Access and **Planning:** While MDHHS is awaiting the 1115 waiver approval for the state's CFAP plan, CMHA has raised a number of logistical questions regarding the implementation of CFAP segment of the waivers. These logistics appear to be causing MDHHS to see the complexity of implementing the MDHHS CFAP planwork which is slowing the implementation of CFAP across the state.

CMHA will continue to identify the impact of the competitive procurement process on the implementation of CFAP.



STATE OF MICHIGAN

DEPARTMENT OF HEALTH AND HUMAN SERVICES

GRETCHEN WHITMER GOVERNOR

LANSING

ELIZABETH HERTEL DIRECTOR

Date: April 1, 2025

Deanna Yockey Northern Michigan Regional Entity 1999 Walden Drive Gaylord, MI 49735

RE: HHS COVID-19 Grant Termination

Deanna Yockey,

The federal government has sent the Michigan Department of Health and Human Services notice of cancellation of federal funding, which states in relevant part:

Termination: The purpose of this amendment is to terminate the use of any remaining COVID-19 funding associated with this award. The termination of this funding is for cause. HHS regulations permit termination if "the non-Federal entity fails to comply with the terms and conditions of the award", or separately, "for cause." The end of the pandemic provides cause to terminate COVID-related grants and cooperative agreements. These grants and cooperative agreements were issued for a limited purpose: to ameliorate the effects of the pandemic. Now that the pandemic is over, the grants and cooperative agreements are no longer necessary as their limited purpose has run out. Termination of use of funding under the listed document number(s) is effective as of the date set out in your Notice of Award. Impacted document numbers are included on page 2 of this Notice of Award (NoA). No additional activities can be conducted, and no additional costs may be incurred, as it relates to these funds. Unobligated award balances of COVID-19 funding will be deobligated by CDC. Award activities under other funding may continue consistent with the terms and conditions of the award.

This impacts your work under the following agreement(s):

Grant/Contract Name	Project Name	Agreement Number
CSUGS-2025 PREVCV	COVID-19 Substance Use and Gambling Services-2025 Prevention 3 ARPA	E20253903-00
CSUGS-2025 TRMTCV	COVID-19 Substance Use and Gambling Services-2025 Treatment 3 ARPA	E20253922-00

Section 10(C) of your agreement states:

Based on the availability of funding, the Department may specify the amount of funding the Grantee may expend during a specific time period within the Agreement Period.

Under that section, and based upon the lack of funding, beginning on April 1, 2025, you must not spend funds under the above-named grants/contracts until further notice.

MDHHS is working to evaluate the activities using these federal funds and this guidance may change. MDHHS is currently exploring options to address these federal funding cuts and that we hope may allow you to resume your important work. MDHHS will keep you informed of developments.

Allowable costs incurred before the effective date of this letter may be submitted to MDHHS for reimbursement. Please see the <u>FAQs</u> for further details. If you have any questions, please contact your MDHHS grant administrator.

Respectfully,

E-SIGNED by Terri Smith on 2025-04-01 14:05:38 EDT

Terri Smith Director, Bureau of Grants and Purchasing

CC: Jeanette Hensler Director, Grants Division, Bureau of Grants and Purchasing

Project File

email correspondence

Monique Francis
Monique Francis
Robert Sheehan; <u>Alan Bolter</u>
LLBSW and LBSW carrying out pre-admission screenings and crisis intervention
Tuesday, April 15, 2025 3:29:00 PM
image001.png
image002.png image003.png

To: CEOs of CMHs, PIHPs, and Provider Alliance members From: Robert Sheehan, CEO, CMH Association of Michigan Re: LLBSW and LBSW carrying out pre-admission screenings and crisis intervention

Below is an email that CMHA recently sent to our colleagues at MDHHS regarding concerns, expressed by many of you, regarding the potential limitations on the clinicians who can carry out pre-admission screenings and crisis intervention services. Note that this email is the second communication on this issue; the first sent in August of last year.

Thank you to all of you who identified this issue and provided guidance in our work with MDHHS.

We will let you know what we hear from MDHHS. Please do the same.

Thanks.

Robert Sheehan Chief Executive Officer Community Mental Health Association of Michigan 2nd Floor 507 South Grand Avenue Lansing, MI 48933 517.374.6848 main 517.237.3142 direct www.cmham.org



From: Robert SheehanSent: Monday, April 7, 2025 11:39 AMSubject: LLBSW and LBSW carrying out pre-admission screenings and crisis intervention

Kristen, Krista, Patty,

Last August (see email below), CMHA was hearing rumors relative to MDHHS proposing that LLBSWs (those staff with a Bachelors in Social Work who have not completed the 2 years of full time work post-graduation) be prohibited from providing crisis intervention (H2011) or pre-admission screenings (T1023).

Additionally, CMHA was hearing that this same discussion would prohibit LBSWs (fully licensed clinicians with Bachelors in Social Work) from providing these screenings (bill T1023) unless the LBSW receives real-time consultation from a master's level clinician for all decisions not to hospitalize. While supervision by a LMSW or other licensed professional is required, the requirement for real-time consultation presents an insurmountable barrier to the ability of the state's crisis centers and pre-admission screening sites to adequately staff their sites.

Those rumors continue.

This change, if made, would dramatically limit the ability of pre-admission screening units to complete pre-screens (causing significant delays in resolving crises) given that many pre-admission screening units are staffed by LBSWs and LLBSWs. All are supervised by clinicians with advanced degrees. Such a change only exacerbates the deep and prolonged behavioral health workforce shortage and unnecessarily delays the provision of crisis intervention services.

The Michigan Mental Health Code and the Behavioral Health Code Charts and Provider Qualifications are in alignment in recognizing LBSWs as providers of pre-admission screenings (T1023) and crisis intervention services (H2011).

Additionally, the Michigan Administrative Rules are clear that "The applicant (a person with a LLBSW, applying for a LBSW) shall function as a licensed bachelor's social worker using generally accepted applications of social work knowledge and techniques acquired during the applicant's education and training. "

If helpful, we have provided, below, the relevant excerpts from the: MDHHS Behavioral Health Code Charts and Provider Qualifications, Michigan Mental Health Code, Michigan Public Health Code, and the Michigan Administrative Rules.

We are hoping that these rumors are inaccurate.

If a discussion around this issue would be helpful, we would welcome such a discussion.

HCPCS & Revenue Codes	Service Description (Chapter III & PIHP Contract) ▼	Reporting Code Description from HCPCS and CPT Manuals	Reporting Units/ Duplicate Threshold *DT* ▼	Previous Provider Qualifications	SFY 2022 Provider/Staff Qualifications
					Psychiatrist
					Physician
T1023	Health Psychiatric Evaluation Psychological testing Other	Pre-screening for inpatient program T1023: Screening for inpatient program See Appendix for detailed guidance on reporting rules for T1023.	Encounter	Mental Health Professional or licensed bachelor's social worker, limited-licensed bachelor's social worker, limited- licensed master's social worker under the supervision of a fully licensed master's social worker	Psychologist
					Bachelor's social worker
					Master's social work
					Licensed professional counselor
					Marriage and family therapist
					Psychologist
					Clinical nurse specialist
					Licensed physician's assistant

Behavioral Health Code Charts and Provider Qualifications

HCPCS & Revenue Codes	Service Description (Chapter III & PIHP Contract)	Reporting Code Description from HCPCS and CPT Manuals	Reporting Units/ Duplicate Threshold *DT* *	Previous Provider Qualifications	SFY 2022 Provider/Staff Qualifications
					Physician
H2011	Crisis Intervention	Crisis Intervention Service Use this code for all Intensive Crisis Stabilization for Children 0-21. This code is billed in 15-minute units and must meet requirements according to the General Rule for Reporting in the Encounter Code Chart. This service must be initially reported at 30 minutes and in 15-minute increments thereafter. Programs must be enroled by MDHHS to provide this mobile intensive crisis stabilization service for children. H2011 – can be used for crisis intervention related to Child Care Expulsions/Infant Early Childhood Mental Health Consultation (IECMHC)	15 minutes	Mental Health Professional or limited-licensed master's social worker, licensed bachelor's social worker, or limited- licensed bachelor's social worker acting within their scope of practice and supervised by a Mental Health Professional who is a licensed master's social worker.	Psychologist
					Master's social worker
					Licensed professional counselor
					Marriage and family therapist
					Bachelor's social worker
					Registered Nurse

Michigan Mental Health Code

330.1409 Preadmission screening unit. Sec. 409.

1. Each community mental health services program must establish 1 or more preadmission screening units with 24-hour availability to provide assessment and screening services for individuals being considered for admission into hospitals, assisted outpatient treatment programs, or crisis services on a voluntary basis. The community mental health services program shall employ mental health professionals or licensed bachelor's social workers licensed under part 185 of the public health code, 1978 PA 368, MCL 333.18501 to 333.18518, to provide the preadmission screening services or contract with another agency that meets the requirements of this section. Preadmission screening unit staff shall be supervised by a registered professional nurse or other mental health professional possessing at least a master's degree.

Michigan Public Health Code

Sec. 18501. (1) As used in this part: (a) "Health facility" means a health facility or agency licensed under article 17 or a hospital, psychiatric hospital, or psychiatric unit licensed under the mental health code, 1974 PA 258, MCL 330.1001 to 330.2106. (b) "Licensed bachelor's social worker" means an individual licensed under this article to engage in the practice of social work at the bachelor's level. (c) "Licensed master's social worker" means an individual licensed under this article to engage in the practice of social work at the master's level. (d) "Practice of medicine" means that term as defined in section 17001. (e) "Practice of osteopathic medicine and surgery" means that term as defined in section 17501. (f) "Practice of social work at the bachelor's level" means, subject to subsections (2) and (4), all of the following applied within the scope of social work values, ethics, principles, and skills:

Michigan Administrative Rules

R 338.2941 (Excerpts)

Bachelor's social worker license by examination; educational requirements; supervised work experience

requirements.

Rule 41.

(3) Supervised work experience may be earned only while holding a Michigan limited bachelor's of social work license issued pursuant to R 338.2939. The supervised work experience for a bachelor's social worker license must meet all of the following requirements:

(b) The experience must be completed under the supervision of a Michigan-licensed master's social worker whose license is in good standing throughout the period of supervision.

(4) The supervised work experience must comply with all of the following:

(a) The applicant shall meet with his or her supervisor using any of the following methods:

(i) Individually and in person.

(ii) Individually using a telecommunications method that provides for live and simultaneous contact.

(iii) In a group modality that provides for 50% of the supervision to include individual contact during which active work functions and records of the applicant are reviewed.

(b) Supervisory review must be conducted for at least 4 hours per month with at least 2 hours being conducted between the applicant and the supervisor using either of the following methods:

(i) Individually and in person.

(ii) Individually using a telecommunications method that provides for live and simultaneous contact.

(e) The applicant shall function as a licensed bachelor's social worker using generally accepted applications of social work knowledge and techniques acquired during the applicant's education and training.

Robert Sheehan Chief Executive Officer Community Mental Health Association of Michigan 2nd Floor 507 South Grand Avenue Lansing, MI 48933 517.374.6848 main 517.237.3142 direct www.cmham.org



From: Robert Sheehan
Sent: Monday, August 26, 2024 1:34 PM
To: Neitman, Patricia (DHHS) <<u>NeitmanP@michigan.gov</u>>; Kristen Jordan <<u>JordanK4@michigan.gov</u>>;
Hawks, Belinda (DHHS) <<u>HawksB@michigan.gov</u>>; Hausermann, Krista (DHHS-Contractor)
<<u>HausermannK@michigan.gov</u>>
Cc: Alan Bolter <<u>ABolter@cmham.org</u>>

Subject: LLBSW and LBSW carrying out pre-admission screenings

Patty, Kristen, Belinda, Krista,

We are hearing rumors about some within MDHHS proposing that LLBSWs (those staff with a Bachelors in Social Work who have not completed the 2 years of full time work pos graduation) be prohibited from providing preadmission screenings (screenings done to determine if admission to an inpatient psychiatric unit should be considered; T1023). Additionally we are hearing that this same discussion would prohibit LBSWs (fully licensed clinicians with Bachelors in Social Work) from providing these screenings (bill T1023) unless the LBSW receives consultation from a master's level clinician for all decisions not to hospitalize.

This change, if made, would dramatically limit the ability of pre-admission screening units to complete pre-screens (causing significant delays in resolving crises) given that many pre-admission screening units are staffed by LBSWs and LLBSWs. All are supervised by clinicians with advanced degrees. Such a change only exacerbates the deep and prolonged behavioral health workforce shortage and unnecessarily delays the provision of crisis intervention services.

We are hoping that these rumors are inaccurate.

Can you give us a sense of what discussions are occurring around this topic, if any?

Robert Sheehan Chief Executive Officer Community Mental Health Association of Michigan 2nd Floor 507 South Grand Avenue Lansing, MI 48933 517.374.6848 main 517.237.3142 direct www.cmham.org



<u>email correspondence</u>

 From:
 MDHHS-CCBHC

 Subject:
 Request for information and interest in MDHHS CCBHC Demonstration Survey

 Date:
 Thursday, March 20, 2025 4:29:21 PM

 Attachments:
 CCBHC Rural Proposal- Feb2025.pdf

Good afternoon,

The Michigan Department of Health and Human Services (MDHHS) is seeking to request information and gauge interest from providers located in a county not currently served by a CCBHC Demonstration site or in a Rural or Frontier designated location (more recently defined as Micro, Rural, and Counties with Extreme Access Consideration (CEAC)) in participating in the MDHHS Certified Community Behavioral Health Clinic (CCBHC) Demonstration.

CCBHCs are non-profit or local government agencies that provide comprehensive and coordinated behavioral health services to all Michiganders, regardless of their insurance, ability to pay, place of residence, or age. CCBHCs are federally required to provide nine (9) comprehensive behavioral health services, including 24/7/365 mobile crisis response and medication assisted treatment (MAT) for substance use disorders (SUD). Nationally, the CCBHC model has been shown to substantially increase access to care, advance physical health integration, strengthen community partnerships, address health inequities, and improve the quality of behavioral health services.

Qualifying providers interested in participation must complete a survey indicating their interest by **April 11, 2025** by clicking here:

<u>Provider interest in MDHHS Certified Community Behavioral Health Clinic</u> <u>Demonstration</u>

Please visit <u>www.michigan.gov/ccbhc</u> and <u>Certified Community Behavioral Health Clinics</u> (<u>CCBHCs</u>) | <u>SAMHSA</u> for more information on the CCBHC model, demonstration requirements, and state expectations. MDHHS has included a Rural flexibility proposal with this correspondence as a reference. Although this language is not yet finalized, it can be used as a guide for sites designated as Micro, Rural or CEAC to help meet CCBHC Demonstration certification standards.

Results of this survey will help to inform planning and next steps for MDHHS. MDHHS will communicate next steps and any opportunities for technical assistance to further clarify the CCBHC Demonstration and Rural flexibilities as quickly thereafter as possible.

Pursuant to requirements in the FY25 budget, MDHHS is conducting a spatial analysis study to gain actionable insights into the extent of cannibalization and to support decision making

processes related to CCBHC site selection, network optimization, and future CCBHC expansion. Due to this ongoing work, current CCBHC Demonstration sites and providers located in service areas already served by a CCBHC Demonstration site are excluded from this request for information survey.

Questions for the CCBHC team can be sent to mdhhs-ccbhc@michigan.gov.

The Michigan CCBHC Demonstration Team

Behavioral and Physical Health and Aging Services Administration Michigan Department of Health and Human Services <u>MDHHS-CCBHC@Michigan.gov</u>

CCBHC Rural Certification Flexibilities

Proposed Certification Changes Effective October 1, 2025



FY2026 CCBHC Demonstration Sites

 Priority: Community Mental **Health Service Providers** (CMHSPs) and eligible providers located in Rural and Frontier designated locations (most recently defined as Micro, Rural, and **Counties with Extreme** Access Consideration (CEAC)).

Page 24 of 170

*Eligible providers are defined in section 223(a)(2)(f) of the Protecting Access to Medicare Act of 2014, public law 113-93

Current CCBHCs January 2025

- Arab Community Center for Economic and Social Services (Wayne)
- Barry County CMH Authority (Barry)
- CEI CMH (Clinton, Eaton, Ingham)
- CNS Healthcare (Oakland)
- CNS Healthcare (Wayne)
- CNS Healthcare (Macomb)
- Community Mental Health of Ottawa County (Ottawa)
- Development Centers, Inc. (Wayne)
- Easter Seals MORC (Oakland)
- Easter Seals MORC (Macomb)
- Elmhurst Home (Wayne)
- Genesee Health System (Genesee)
- HealthWest (Muskegon)
- Hegira Health, Inc. (Wayne)
- Integrated Services of Kalamazoo (Kalamazoo)
- Judson Center, Inc. (Macomb)
- Lapeer County Community Mental Health
 (Lapeer)
- LifeWays (Jackson and Hillsdale)
- Macomb County CMH (Macomb)

- Monroe Community Mental Health Authority (Monroe)
- Network180 (Kent)
- OnPoint (Allegan)
- Pines Behavioral Health Services (Branch)
- Pivotal (St. Joseph)
- Riverwood Center (Berrien)
- Saginaw County CMH (Saginaw)
- Sanilac Community Mental Health (Sanilac)
- Southwest Counseling Solutions (Wayne)
- St. Clair County CMH (St. Clair)
- Summit Pointe (Calhoun)
- The Guidance Center (Wayne)
- The Right Door for Hope and Wellness
 (Ionia)
- Van Buren Community Mental Health (Van Buren)
- Washtenaw County CMH (Washtenaw)
- West Michigan CMH (Mason, Lake, Oceana)



Service Area and Timeline



Service Area Selection

 Rural/Frontier sites may define their Community Needs Assessment to focus on one physical service delivery location and a limited, defined service area. CCBHCs may ramp up services at additional sites to allow for a slower ramp up period at outlying service sites.

Prolonged Implementation Timeline

- Rural CCBHCs will have additional time to ramp up their services, dependent on their level of readiness and community needs assessments.
 - 1 year to meet staffing requirements, with optional extension year
 - 3 years to meet crisis service requirements

Crisis Services



Crisis requirements on Day 1 (Mental Health Code mandated crisis services)

- 24/7/365 phone line
- Inpatient screening units providing emergency crisis intervention services
- Walk in face-to-face crisis services

Within 3 years, CCBHCS must meet crisis requirements, including 24/7/365 mobile crisis. CCBHCs can propose alternate models to meet the mobile crisis requirements, including *coresponse models* and *virtual options*.

Additional funding opportunities are available to support mobile crisis infrastructure, which can be sustained through PPS.

Evidence Based Practices



Required Practices	Waiver Eligible with Justification and Approval from MDHHS Program Area
 Must implement: Air Traffic Control (ATC) Dialectical Behavior Therapy (DBT) Cognitive Behavioral Therapy (CBT) Medication Assisted Treatment (MAT) Motivational interviewing (MI) Screening, Brief Intervention, and Referral to Treatment (SBIRT) Zero Suicide Trauma-informed EBP of choice 	 Assertive Community Treatment (ACT) Infant Mental Health (IMH) Integrated Dual Disorder Treatment (IDDT) Parent Management Training – Oregon (PMTO) and/or Parenting through Change (PTC) Trauma-Focused Cognitive Behavioral Therapy (TF-CBT)

Evidence Based Practices



Additional Information

Zero Suicide- Does not have to be fully implemented at time of certification.

MIFAST Visit Reminder- MIFAST visits are required for Dialectal Behavior Therapy, Assertive Community Treatment, and Integrated Dual Diagnosis Treatment. This will ensure fidelity of each of the Evidence Based Practices.

Infant Mental Health implementation- Provider must be endorsed by Michigan Association for Infant Mental Health (MI-AIMH).

Other Considerations



Health Homes

 CCBHC and Health Homes are complementary models that can coexist to the benefit of both the providers and the persons served

Designated Collaborating Organizations (DCOs)

- DCO agreements can be established to meet any certification criteria
- DCO agreements can be telehealth-based and could be with CCBHCs

Financial Support

- MDHHS will provide extensive technical assistance around cost reporting and PPS rate setting
- Cost reporting may allow 2 years of anticipated costs to support development, or midyear rebase in Year 2 to more accurately reflect costs

Payment Methodology for PPS-1 Rate

• MDHHS will directly pay CCBHCs who enter the demonstration in FY26 the PPS-1 rate for eligible daily visits

Next Steps





Request for interest in CCBHC Demonstration Survey

Qualifying providers interested in participating in the demonstration must complete an interest survey

(March)



Technical Assistance Opportunities

MDHHS offers program and financial TA sessions for interested sites.

(March – October)



CCBHC OMB Cost Report

Determination of rates using

total annual allowable CCBHC

costs / anticipated CCBHC daily visits.

(July)



CCBHC Certification Application

Potential CCBHCs must provide justification of meeting CCBHC criteria and upload supporting documentation verifying that standards have been met in the MDHHS Customer Relationship Management (CRM) database

(July)

Please send questions to: mdhhs-ccbhc@michigan.gov



HOUSE COMMITTEES

House Medicaid & Behavioral Health Subcommittee

Rep. Greg VanWoerkom (Republican) District-88 – Chair Rep. Phil Green (Republican) District-67 – Majority Vice Chair Rep. Julie Rogers (Democrat) District-41 – Minority Vice Chair Rep. John Roth (Republican) District-104 Rep. Tom Kuhn (Republican) District-57 Rep. Ron Robinson (Republican) District-58 Rep. Carol Glanville (Democrat) District-84

House Health Policy Committee

Rep. Curtis VanderWall (Republican) District-102 - Chair Rep. Jamie Thompson (Republican) District-28 – Majority Vice Chair Rep. Karen Whitsett (Democrat) District-4 - Minority Vice Chair Rep. Luke Meerman (Republican) District-89 Rep. Mark Tisdel (Republican) District-55 Rep. Matthew Bierlein (Republican) District-97 Rep. Nancy DeBoer (Republican) District-86 Rep. Dave Prestin (Republican) District-108 Rep. Kathy Schmaltz (Republican) District-46 Rep. Alicia St. Germaine (Republican) District-62 Rep. Karl Bohnak (Republican) District-109 Rep. Steve Frisbie (Republican) District-44 Rep. Brenda Carter (Democrat) District-53 Rep. Angela Witwer (Democrat) District-76 Rep. Cynthia Neeley (Democrat) District-70 Rep. Jason Hoskins (Democrat) District-18 Rep. Morgan Foreman (Democrat) District-33

House Approps (full)

Leadership <u>Rep. Ann Bollin (Republican) District-49</u> – Chair <u>Rep. Matt Maddock (Republican) District-51</u> – Majority Vice Chair <u>Rep. Alabas Farhat (Democrat) District-3</u> – Minority Vice Chair

Members

Rep. Phil Green (Republican) District-67

Rep. Nancy Jenkins-Arno (Republican) District-34 Rep. Tim Kelly (Republican) District-93 Rep. Greg Markkanen (Republican) District-110 Rep. Mike Mueller (Republican) District-72 Rep. Bradley Slagh (Republican) District-85 Rep. Greg VanWoerkom (Republican) District-88 Rep. Timothy Beson (Republican) District-96 Rep. Ken Borton (Republican) District-105 Rep. John Roth (Republican) District-104 Rep. Cam Cavitt (Republican) District-106 Rep. James DeSana (Republican) District-29 Rep. Tom Kuhn (Republican) District-57 Rep. Donni Steele (Republican) District-54 Rep. Ron Robinson (Republican) District-58 Rep. Amos O'Neal (Democrat) District-94 Rep. Julie Rogers (Democrat) District-41 Rep. Samantha Steckloff (Democrat) District-19 Rep. Carol Glanville (Democrat) District-84 Rep. Kimberly Edwards (Democrat) District-12 Rep. Jasper Martus (Democrat) District-69 Rep. Donavan McKinney (Democrat) District-11 Rep. Jason Morgan (Democrat) District-23 Rep. Natalie Price (Democrat) District-6 Rep. Will Snyder (Democrat) District-87 Rep. Matt Longjohn (Democrat) District-40

SENATE COMMITTEES

Senate DHHS Approps subcommittee

Sylvia A. Santana (D) Chair John Cherry (D) Majority Vice Chair Jeff Irwin (D) Mary Cavanagh (D) Rosemary Bayer (D) Veronica Klinefelt (D) Rick Outman (R) Minority Vice Chair Mark E. Huizenga (R) Roger Hauck (R) Lana Theis (R)

Senate Health Policy

Kevin Hertel (D) Chair Sylvia A. Santana (D) Majority Vice Chair Paul Wojno (D) John Cherry (D) Veronica Klinefelt (D) Erika Geiss (D) Michael Webber (R) Minority Vice Chair Roger Hauck (R) Mark E. Huizenga (R) Jim Runestad (R)

Senate Approps (full)

Sarah E. Anthony (D) Chair Sean McCann (D) Majority Vice Chair John Cherry (D) Rosemary Bayer (D) Sylvia A. Santana (D) Sue Shink (D) Jeff Irwin (D) Kevin Hertel (D) Darrin Camilleri (D) Veronica Klinefelt (D) Mallory McMorrow (D) Mary Cavanagh (D) Jon C. Bumstead (R) Minority Vice Chair Thomas A. Albert (R) John N. Damoose (R) Mark E. Huizenga (R) Rick Outman (R) Lana Theis (R)

FY2025 Q1 PIHP Final PI Numbers

CMHSP Medicaid Only & SUD All-Funding

10/01/2024 - 12/31/2024
FY2025 – Q1 PIHP Final PI Numbers - Medicaid Only

10/01/2024 - 12/31/2024

NORTHERN MICHIGAN REGIONAL ENTITY

Table 1 – Access – Timeliness/Inpatient Screening

Population	Emergency	# Less	% Less
	Referral	Than 3 Hrs.	Than 3 Hrs.
Children	178	175	98.31%
Adults	607	597	98.35%
Total	785	772	98.34%

Table 2a – Access – Timeliness/First Request

Population	New Clients	In 14 Days	% In 14 Days
MIC	300	159	53.00%
MIA	539	297	55.10%
DDC	86	55	63.95%
DDA	31	14	45.16%
Total	956	525	54.92%

Table 2b – Access – Timeliness/First Request - Substance Use Disorder

Population	Admissions	Expired	In 14 Days	% In 14 Days
SA	Calculated	239	Calculated	Calculated %

Table 3 – Access – Timeliness/First Service

Population	New Clients	In 14 Days	% In 14 Days
	Start Services		
MIC	213	138	64.79%
MIA	311	210	67.52%
DDC	92	67	72.83%
DDA	23	12	52.17%
Total	639	427	66.82%

Table 4a – Access – Continuity of Care

Population	# Discharges	Exceptions	Net Discharges	In 7 Days	% In 7 Days
Children	81	25	56	52	92.86%
Adults	219	86	133	122	91.73%
Total	300	111	189	174	92.06%

Table 4b – Access – Continuity of Care - Substance Use Disorder

Population	# Discharges	Exceptions	Net Discharges	In 7 Days	% In 7 Days
SA	213	89	124	121	97.58%

Population	# Discharges	Exceptions	Net Discharges	Readmit	% Readmit
				In 30 Days	In 30 Days
Children	81	0	81	5	6.17%
Adults	219	4	215	20	9.30%
Total	300	4	296	25	8.45%

NMRE Substance Use Disorder

Table 2b – Access – Timeliness/First Request - Substance Use Disorder

PopulationExpiredSA239

Table 4b – Access – Continuity of Care

Population	# Discharges	Exceptions	Net Discharges	In 7 Days	% In 7 Days
SA	213	89	124	121	97.58%

CWN - Medicaid Only

Table 1 – Access – Timeliness/Inpatient Screening

Population	Emergency	# Less	% Less
	Referral	Than 3 Hrs.	Than 3 Hrs.
Children	4	4	100.00%
Adults	15	13	86.67%
Total	19	17	89.47%

Table 2a – Access – Timeliness/First Request

Population	New Clients	In 14 Days	% In 14 Days
MIC	14	14	100.00%
MIA	37	34	91.89%
DDC	3	3	100.00%
DDA	1	1	100.00%
Total	55	52	94.55%

Table 3 – Access – Timeliness/First Service

Population	New Clients	In 14 Days	% In 14 Days
	Start Services		
MIC	9	8	88.89%
MIA	28	18	64.29%
DDC	3	2	66.67%
DDA	1	0	0.00%
Total	41	28	68.29%

Table 4a – Access – Continuity of Care

Population	# Discharges	Exceptions	Net Discharges	In 7 Days	% In 7 Days
Children	6	2	4	4	100.00%
Adults	12	6	6	5	83.33%
Total	18	8	10	9	90.00%

Population	# Discharges	Exceptions	Net Discharges	Readmit	% Readmit
				In 30 Days	In 30 Days
Children	6	0	6	0	0.00%
Adults	12	0	12	0	0.00%
Total	18	0	18	0	0.00%

NCCMH - Medicaid Only

Table 1 – Access – Timeliness/Inpatient Screening

Population	Emergency	# Less	% Less
	Referral	Than 3 Hrs.	Than 3 Hrs.
Children	35	34	97.14%
Adults	104	100	96.15%
Total	139	134	96.40%

Table 2a – Access – Timeliness/First Request

Population	New Clients	In 14 Days	% In 14 Days
MIC	66	41	62.12%
MIA	104	62	59.62%
DDC	29	23	79.31%
DDA	5	3	60.00%
Total	204	129	63.24%

Table 3 – Access – Timeliness/First Service

Population	New Clients	In 14 Days	% In 14 Days
	Start Services		
MIC	35	25	71.43%
MIA	41	25	60.98%
DDC	31	18	58.06%
DDA	2	1	50.00%
Total	109	69	63.30%

Table 4a – Access – Continuity of Care

Population	# Discharges	Exceptions	Net Discharges	In 7 Days	% In 7 Days
Children	23	8	15	13	86.67%
Adults	27	7	20	19	95.00%
Total	50	15	35	32	91.43%

Population	# Discharges	Exceptions	Net Discharges	Readmit	% Readmit
				In 30 Days	In 30 Days
Children	23	0	23	2	8.70%
Adults	27	0	27	5	18.52%
Total	50	0	50	7	14.00%

NEMCMH - Medicaid Only

Table 1 – Access – Timeliness/Inpatient Screening

Population	Emergency	# Less	% Less
	Referral	Than 3 Hrs.	Than 3 Hrs.
Children	28	28	100.00%
Adults	105	105	100.00%
Total	133	133	100.00%

Table 2a – Access – Timeliness/First Request

Population	New Clients	In 14 Days	% In 14 Days
MIC	71	25	35.21%
MIA	62	19	30.65%
DDC	4	1	25.00%
DDA	6	1	16.67%
Total	143	46	32.17%

Table 3 – Access – Timeliness/First Service

Population	New Clients	In 14 Days	% In 14 Days
	Start Services		
MIC	56	33	58.93%
ΜΙΑ	32	20	62.50%
DDC	3	2	66.67%
DDA	4	1	25.00%
Total	95	56	58.95%

Table 4a – Access – Continuity of Care

Population	# Discharges	Exceptions	Net Discharges	In 7 Days	% In 7 Days
Children	10	3	7	7	100.00%
Adults	25	1	24	24	100.00%
Total	35	4	31	31	100.00%

Population	# Discharges	Exceptions	Net Discharges	Readmit	% Readmit
				In 30 Days	In 30 Days
Children	10	0	10	2	20.00%
Adults	25	0	25	2	8.00%
Total	35	0	35	4	11.43%

NLCMH - Medicaid Only

Table 1 – Access – Timeliness/Inpatient Screening

Population	Emergency	# Less	% Less
	Referral	Than 3 Hrs.	Than 3 Hrs.
Children	63	61	96.83%
Adults	288	284	98.61%
Total	351	345	98.29%

Table 2a – Access – Timeliness/First Request

Population	New Clients	In 14 Days	% In 14 Days
MIC	89	31	34.83%
MIA	211	99	46.92%
DDC	35	18	51.43%
DDA	15	6	40.00%
Total	tal 350		44.00%

Table 3 – Access – Timeliness/First Service

Population	New Clients	In 14 Days	% In 14 Days
	Start Services		
MIC	65	36	55.38%
MIA	109	69	63.30%
DDC	42	33	78.57%
DDA	13	7	53.85%
Total	229	145	63.32%

Table 4a – Access – Continuity of Care

Population	# Discharges	Exceptions	Net Discharges	In 7 Days	% In 7 Days
Children	30	9 21		19	90.48%
Adults	ults 135 67		68	59	86.76%
Total			89	78	87.64%

Population	# Discharges	Exceptions	Net Discharges	Readmit	% Readmit
				In 30 Days	In 30 Days
Children	30	0	30	0	0.00%
Adults	135	4	131	9	6.87%
Total	165	4	161	9	5.59%

Wellvance - Medicaid Only

Table 1 – Access – Timeliness/Inpatient Screening

Population	Emergency	# Less	% Less
	Referral	Than 3 Hrs.	Than 3 Hrs.
Children	48	48	100.00%
Adults	95	95	100.00%
Total	Total 143		100.00%

Table 2a – Access – Timeliness/First Request

Population	New Clients	In 14 Days	% In 14 Days
MIC	60	48	80.00%
MIA	125	83	66.40%
DDC	15	10	66.67%
DDA	4	3	75.00%
Total	204	144	70.59%

Table 3 – Access – Timeliness/First Service

Population	New Clients	In 14 Days	% In 14 Days
	Start Services		
MIC	48	36	75.00%
MIA	101	78	77.23%
DDC	13	12	92.31%
DDA	3	3	100.00%
Total	165	129	78.18%

Table 4a – Access – Continuity of Care

Population	# Discharges	Exceptions	Net Discharges	In 7 Days	% In 7 Days
Children	12	3 9		9	100.00%
Adults	20 5		15	15	100.00%
Total	32	8	24	24	100.00%

Population	# Discharges	Exceptions	Net Discharges	Readmit	% Readmit
				In 30 Days	In 30 Days
Children	12	0	12	1	8.33%
Adults	20	0	20	4	20.00%
Total	32	0	32	5	15.63%

Northern Michigan Regional Entity – Region 2 FINAL

FY24 Performance Bonus Incentive Pool (PBIP) Contractor-only and MHP/Contractor Joint Metrics Deliverables/Narratives Scoring

This communication serves as the response to your PIHP regarding the FY2024 performance bonus, contract section 8.4.2.

Scoring is based on Contractor-only and MHP/Contractor Joint Metrics deliverables.

TOTAL WITHHOLD	TOTAL WITHHOLD UNEARNED	TOTAL DISTRIBUTION OF UNEARNED	TOTAL EARNED
\$1,736,971.94	\$21,712.15	\$1,675,416.68	\$3,390,676.47

CONTRACTOR-only Pay for Performance Measures (45% of total Withhold)

	TOTAL WITHHOLD AMOUNT	TOTAL WITHHOLD UNEARNED AMOUNT	AVAILABLE POINTS	POINTS EARNED	TOTAL DISTRIBUTION OF UNEARNED	TOTAL EARNED
P.1 Implement data						
driven outcomes						
measurement to	\$312,654.95	\$0	40	40	\$0	\$312,654.95
address social						
determinants of health						
NARRATIVE REVIEW:						
NA						

	TOTAL WITHHOLD AMOUNT	TOTAL WITHHOLD UNEARNED AMOUNT	AVAILABLE POINTS	POINTS EARNED	TOTAL DISTRIBUTION OF UNEARNED	TOTAL EARNED
P.2 Adherence to antipsychotic medications for individuals with schizophrenia (SAA- AD)	\$78,163.74	\$0	10	10	\$0	\$78,163.74
NARRATIVE REVIEW:			•			
NA						

		TOTAL WITHHOLD AMOUNT	TOTAL WITHHO UNEARN AMOUN	LD ED	AVAILA POINT		POINTS EARNED		TION	TOTAL EARNED
	nt of Alcohol Drug Abuse ence	\$195,409.3	4 \$21,712.	15	25		22	\$0		\$173,697.19
	CY2	022	CY2	023			sparity /ear 1	Disparity year 2	Disp	parity change
RACE	M rate	W rate	M rate	v	V rate	-	Fest 1	Test 2		Test 3.3
African American/ Black	30%	32%	39%		28%		No parity in /ear 1	No disparity in year 2	dis	o change in sparity from Ir 1 to year 2
American Indian/ Alaska Native	34%	32%	35%		28%		No parity in /ear 1	No disparity in year 2	dis	o change in parity from Ir 1 to year 2
Hispanic	17%	32%	31%		28%	ra sigr Ic	linority ite was hificantly ower in year 2	No disparity in year 2	dis	o change in sparity from Ir 1 to year 2

		TOTAL WITHHOLD AMOUNT	TOTAL WITHHOI UNEARNI AMOUN	LD ED	AVAILA POINT		POINTS EARNEI		TION	TOTAL EARNED
P.3 Initiatio	on and									
Engagemei	nt of									
Alcohol and	d Other									
Drug Abuse	e or	\$195,409.34	\$0		25		25	\$967,94	3.69	\$1,163,353.03
Dependent	ce									
Treatment	(IET)-									
Engagemei	nt									
	CY2	022	CY2	023			sparity /ear 1	Disparity year 2	Dis	parity change
RACE	M rate	W rate	M rate	W	/ rate	٦	Fest 1	Test 2		Test 3.3
African							No	No	N	lo change in
American/	13%	14%	12%		11%	dis	parity in	disparity in	disp	arity from year
Black						У	/ear 1	year 2		1 to year 2
American							No	No		lo change in
Indian/	15%	14%	11%		11%		parity in	disparity in	disp	arity from year
Alaska						У	/ear 1	year 2		1 to year 2
Native										
Hispanic							No	No		lo change in
	7%	14%	13%	:	11%		parity in	disparity in	disp	arity from year
						У	/ear 1	year 2		1 to year 2

CONTRACTOR-only Pay for Performance Measures (25% of total Withhold)

	TOTAL WITHHOLD AMOUNT	TOTAL WITHHOLD UNEARNED AMOUNT	AVAILABLE POINTS	POINTS EARNED	TOTAL DISTRIBUTION OF UNEARNED	TOTAL EARNED
P.4 PA 107 of 2013 Sec. 105d (18): Increased participation in patient-centered medical homes	\$434,242.99	\$0	100	100	\$0	\$434,242.99
NARRATIVE REVIEW:						

	TOTAL WITHHOLD AMOUNT	TOTAL WITHHOLD UNEARNED AMOUNT	AVAILABLE POINTS	POINTS EARNED	TOTAL DISTRIBUTION OF UNEARNED	TOTAL EARNED
CONTRACTOR -only TOTAL	\$1,215,880.36	\$21,712.15	200	197	\$967,943.69	\$2,162,111.90

MHP/Contractor Joint Metrics (30% of total withhold)

	TOTAL WITHHOLD AMOUNT	TOTAL WITHHOLD UNEARNED AMOUNT	AVAILABL E POINTS	POINTS EARNED	TOTAL DISTRIBUTION OF UNEARNED	TOTAL EARNED
J.1 Implementation of Joint Care Management Processes.	\$182,382.05	\$0	35	35	\$0	\$182,382.05

		w	TOTAL ITHHOLD MOUNT	w UN	TOTAL ITHHOLD NEARNED MOUNT	AVAIL POI		POINTS EARNED	TOT DISTRIB OF UNE/	UTION	TOTAL EARNED
	llow-up after lization (FUH) 80 days.	\$1	04,218.3	2	\$0	2	0	20	\$23,64	19.42	\$127,867.74
AGES	STANDARD	AET	BCC	HAP	MCL	MER	MOL	. PRI	UNI	UPP	HCS
6-20	70%	N/S	N/S	N/S	84	80	N/S	N/S	N/S	N/S	N/S
21-64	58%	N/S	N/S	N/S	72	67	69	N/S	65	N/S	N/S

		TOTAL WITHHOLD AMOUNT	TOTAL WITHHOLI UNEARNEI AMOUNT	D POII		POINTS EARNED	TOTAL DISTRIBUTI OF UNEARM		TOTAL EARNED
J.2.2 Follov Hospitaliza within 30 c stratified b race/ethnic	tion (FUH) lays y	\$104,218.32	\$0	2)	20	\$224,689.	53	\$328,907.85
	CY2022		CY2023			Disparity	Disparity		parity
RACE	Miroto	M/ rata	M rate	W rate		ear 1	year 2		ange
	M rate	W rate				est 1	Test 2		st 3.3
American	83%	76%	80%	70%		lo	No		change in
Indian/						isparity	disparity	dis	parity from
Alaska					ir	n year 1	in year 2	yea	ar 1 to year 2
Native									

Please note: confidence intervals are used to score year to year comparisons to address disparities.

		TOTAL WITHHOLD AMOUNT	TOTAL WITHHOLD UNEARNED AMOUNT	AVAILABLE POINTS	POINTS EARNED	TOTAL DISTRIBUTION OF UNEARNED	EARNED
J.3 Follow-up after (FUA) Emergency Department visit for Alcohol and Other Drug Dependency within 30 days stratified by race/ethnicity.		\$130,272.90	\$0	25	25	\$459,134.04	\$589,134.04
	CY202	22	CY2023		Disparity	Disparity	Disparity
					year 1	year 2	change
RACE	M rat	e W rate	M rate	W rate	Test 1	Test 2	Test 3.3
American Indian/					No	No	No change in
Alaska Native	38%	45%	45%	42%	disparity	disparity	disparity
	58%		43%	42/0	in year 1	in year 2	from year 1
							to year 2

Please note: confidence intervals are used to score year to year comparisons to address disparities.

	TOTAL WITHHOLD AMOUNT	TOTAL WITHHOLD UNEARNED AMOUNT	AVAILABLE POINTS	POINTS EARNED	TOTAL DISTRIBUTION OF UNEARNED	TOTAL EARNED
MHP/CONTRACTOR JOINT METRICS TOTAL	\$521,091.58	\$0	100	100	\$707,472.99	\$1,228,564.57

Indicator 1a: Percentage of Children Receiving a Pre-Admission Screening for Psychiatric Inpatient Care for Whom the Disposition was Completed within Three Hours – 95% Standard

			Number Completed
		Number of Emergency	in Three Hours for
	Percentage	Referrals for Children	Children
Detroit Wayne Mental Health Authority	97.06	715	694
Lakeshore Regional Entity	98.65	445	439
Macomb Co CMH Services	97.84	278	272
Mid-State Health Network	98.09	837	821
Northcare Network	100	49	49
Northern Michigan Regional Entity	98.31	178	175
Oakland Co CMH Authority	100	342	342
Region 10	98.26	287	292
CMH Partnership of Southeast MI	99.37	158	157
Southwest MI Behavioral Health	99.52	208	207
Statewide Total		3,497	3,438

Indicator 1b: Percentage of Adults Receiving a Pre-Admission Screening for Psychiatric Inpatient Care for Whom the Disposition was Completed within Three Hours – 95% Standard

			Number Completed
		Number of Emergency	in Three Hours for
	Percentage	Referrals for Adults	Adults
Detroit Wayne Mental Health Authority	97.28	2,541	2,472
Lakeshore Regional Entity	98.80	1,499	1,481
Macomb Co CMH Services	96.15	961	924
Mid-State Health Network	99.70	2,341	2,334
Northcare Network	100	256	256
Northern Michigan Regional Entity	98.35	607	597
Oakland Co CMH Authority	98.10	1,209	1,186
Region 10	97.73	883	863
CMH Partnership of Southeast MI	99.50	598	595
Southwest MI Behavioral Health	99.63	812	809
Statewide Total		11,707	11,517

11707

Indicator 2: The Percentage of New Persons During the Quarter Receiving a Completed Biopsychosocial Assessment within 14 Calendar Days of a Non-emergency Request for Service

		# of New Persons	# of Persons
		Who Requested	Completing the
		Mental Health or I/DD	Biopsychosocial
		Services and Supports	Assessment within
		and are Referred for a	14 Calendar Days of
		Biopsychosocial	First Request for
	Percentage	Assessment	Service
Detroit Wayne Mental Health Authority	51.81	2,708	1,403
Lakeshore Regional Entity	65.25	1,341	875
Macomb Co CMH Services	63.27	972	615
Mid-State Health Network	58.29	4,030	2,349
Northcare Network	62.76	537	337
Northern Michigan Regional Entity	54.92	956	525
Oakland Co CMH Authority	54.25	977	530
Region 10	52.68	2,014	1,061
CMH Partnership of Southeast MI	48.01	1,056	507
Southwest MI Behavioral Health	74.14	2,243	1,663
Statewide Total		16,834	9,865

Indicator 2a: The Percentage of New Children with Emotional Disturbance During the Quarter Receiving a Completed Biopsychosocial Assessment within 14 Calendar Days of Nonemergency Request for Services

		# MI Children Who	# MI Children
		Requested Mental	Completing the
		•	
		Health or I/DD	Biopsychosocial
		Services and Supports	Assessment within
		and are Referred for a	14 Calendar Days of
		Biopsychosocial	First Request for
	Percentage	Assessment	Service
Detroit Wayne Mental Health Authority	52.86	681	360
Lakeshore Regional Entity	63.45	591	375
Macomb Co CMH Services	64.75	278	180
Mid-State Health Network	58.89	1,384	815
Northcare Network	67.42	221	149
Northern Michigan Regional Entity	53.00	300	159
Oakland Co CMH Authority	51.17	385	197
Region 10	50.08	607	304
CMH Partnership of Southeast MI	55.41	296	164
Southwest MI Behavioral Health	72.90	620	452
Statewide Total		5,363	3,57155

Indicator 2b: The Percentage of New Adults with Mental Illness During the Quarter Receiving a Completed Biopsychosocial Assessment within 14 Calendar Days of a Nonemergency Request for Service

		# MI Adults Who	# MI Adults
		Requested Mental	Completing the
		Health or I/DD	Biopsychosocial
		Services and are	Assessment within
		Referred for a	14 Calendar Days of
		Biopsychosocial	First Request for
	Percentage	Assessment	Service
Detroit Wayne Mental Health Authority	57.30	1,384	793
Lakeshore Regional Entity	67.51	554	374
Macomb Co CMH Services	63.13	556	351
Mid-State Health Network	59.26	2,290	1,357
Northcare Network	58.78	279	164
Northern Michigan Regional Entity	55.10	539	297
Oakland Co CMH Authority	61.85	519	321
Region 10	55.03	1,143	629
CMH Partnership of Southeast MI	42.72	646	276
Southwest MI Behavioral Health	74.41	1,477	1,099
Statewide Total		9,387	5,661

Indicator 2c: The Percentage of New Children with Developmental Disabilities During the Quarter Receiving a Completed Biopsychosocial Assessment within 14 Calendar Days of Non-Emergency Request for Service

		# DD Children Who Requested Mental	# DD Children Completing the
		Health or I/DD	Biopsychosocial
		Services and Supports	Assessment within
		and are Referred for a	14 Calendar Days of
		Biopsychosocial	First Request for
	Percentage	Assessment	Service
Detroit Wayne Mental Health Authority	35.84	558	200
Lakeshore Regional Entity	74.58	118	88
Macomb Co CMH Services	57.84	102	59
Mid-State Health Network	47.29	258	122
Northcare Network	52.00	25	13
Northern Michigan Regional Entity	63.95	86	55
Oakland Co CMH Authority	21.43	28	6
Region 10	48.56	208	101
CMH Partnership of Southeast MI	62.65	83	52
Southwest MI Behavioral Health	76.24	101	77
Statewide Total		1,567	773

Indicator 2d: The Percentage of New Adults with Developmental Disabilities During the Quarter Receiving a Completed Biopsychosocial Assessment within 14 Calendar Days of Nonemergency Request for Service

		# DD Adults Who	# DD Adults
		Requested Mental	Completing the
		Health or I/DD	Biopsychosocial
		Services and Supports	Assessment within
		and are Referred for a	14 Calendar Days of
		Biopsychosocial	First Request for
	Percentage	Assessment	Service
Detroit Wayne Mental Health Authority	58.82	85	50
Lakeshore Regional Entity	48.72	78	38
Macomb Co CMH Services	69.44	36	25
Mid-State Health Network	56.12	98	55
Northcare Network	91.67	12	11
Northern Michigan Regional Entity	45.16	31	14
Oakland Co CMH Authority	13.33	45	6
Region 10	48.21	56	27
CMH Partnership of Southeast MI	48.39	31	15
Southwest MI Behavioral Health	77.78	45	35
Statewide Total		517	276

Indicator 2e: The Percentage of New Persons During the Quarter Receiving a Face-to-Face Service for Treatment or Supports Within 14 Calendar Days of a Non-Emergency Request for Service for Persons with Substance Use Disorders

	Admissions				
					# of
					Persons
					Receiving
		# of Non-			a Service
		Urgent			for
		Admissions			Treatment
		to a			or
		Licensed	# of		Supports
		SUD	Expired		within 14
		Treatment	Requests		Calendar
		Facility as	Reported		Days of
		Reported in	by the		First
	Percentage	BH TEDS	PIHP	Total	Request
Detroit Wayne Mental Health Authority	69.13	3,456	933	4,389	3,034
Lakeshore Regional Entity	69.42	1,307	266	1,573	1,092
Macomb Co CMH Services	72.02	1,254	365	1,619	1,166
Mid-State Health Network	69.63	2,393	534	2,927	2,038
Northcare Network	60.57	426	175	601	364
Northern Michigan Regional Entity	66.67	952	239	1,191	794
Oakland Co CMH Authority	81.54	759	140	899	733
Region 10	79.55	1,659	302	1,961	1,560
CMH Partnership of Southeast MI	52.54	788	274	1,062	558
Southwest MI Behavioral Health	70.96	879	199	1,078	765
Statewide Total		13,873	3,427	17,300	12,104

Indicator 3: Percentage of New Persons During the Quarter Starting any Medically Necessary Ongoing Covered Service within 14 Calendar Days of Completing a Non-Emergent Biopsychosocial Assessment

		# of New Persons	# of Persons Who
		Who Completed a	Started a Face-to-
		Biopsychosocial	Face Service within
		Assessment within the	14 Calendar Days of
		Quarter and Are	the Completion of
		Determined Eligible for	the Biopsychosocial
	Percentage	Ongoing Services	Assessment
Detroit Wayne Mental Health Authority	94.11	2,123	1,998
Lakeshore Regional Entity	58.50	1,212	709
Macomb Co CMH Services	63.06	785	495
Mid-State Health Network	61.76	3,041	1,878
Northcare Network	62.76	435	273
Northern Michigan Regional Entity	66.82	639	427
Oakland Co CMH Authority	99.12	796	789
Region 10	78.19	1,385	1,083
CMH Partnership of Southeast MI	69.00	742	512
Southwest MI Behavioral Health	66.47	1,900	1,263
Statewide Total		13,058	9,427

Table 3a: The Percentage of New Children with Emotional Disturbance During the QuarterStarting any Medically Necessary Ongoing Service within 14 Calendar Days of Completing aNon-Emergent Biopsychosocial Assessment

		# MI Children Who	# MI Children Who
		# MI Children Who	# MI Children Who
		Completed a	Started a Face-to-
		Biopsychosocial	Face Service within
		Assessment within the	14 Calendar Days of
		Quarter and Are	the Completion of
		Determined Eligible for	the Biopsychosocial
	Percentage	Ongoing Services	Assessment
Detroit Wayne Mental Health Authority	93.28	551	514
Lakeshore Regional Entity	56.34	536	302
Macomb Co CMH Services	50.23	221	111
Mid-State Health Network	54.86	1,070	587
Northcare Network	62.98	181	114
Northern Michigan Regional Entity	64.79	213	138
Oakland Co CMH Authority	98.77	326	322
Region 10	78.73	409	322
CMH Partnership of Southeast MI	68.86	228	157
Southwest MI Behavioral Health	69.72	535	373
Statewide Total		4,270	2,940

Indicator 3b: The Percentage of New Adults with Mental Illness During the Quarter Starting any Medically Necessary Ongoing Service within 14 Calendar Days of Completing a Non-Emergent Biopsychosocial Assessment

		# MI Adults Who	# MI Adults Who
		Completed a	Started a Face-to-
		Biopsychosocial	Face Service within
		Assessment within the	14 Calendar Days of
		Quarter and Are	the Completion of
		Determined Eligible for	the Biopsychosocial
	Percentage	Ongoing Services	Assessment
Detroit Wayne Mental Health Authority	93.56	1,072	1,003
Lakeshore Regional Entity	56.85	482	274
Macomb Co CMH Services	63.64	429	273
Mid-State Health Network	63.24	1,616	1,022
Northcare Network	62.21	217	135
Northern Michigan Regional Entity	67.52	311	210
Oakland Co CMH Authority	99.74	389	388
Region 10	76.54	793	607
CMH Partnership of Southeast MI	65.46	414	271
Southwest MI Behavioral Health	65.33	1,223	799
Statewide Total		6,946	4,982

Indicator 3c: The Percentage of New Children with Developmental Disabilities During the Quarter Starting any Medically Necessary Ongoing Covered Service within 14 Calendar Days of Completing a Non-Emergent Biopsychosocial Assessment

		# DD Children Who	# DD Children Who
		Completed a	Started a Face-to-
		Biopsychosocial	Face Service within
		Assessment within the	14 Calendar Days of
		Quarter and Are	the Completion of
		Determined Eligible for	the Biopsychosocial
	Percentage	Ongoing Services	Assessment
Detroit Wayne Mental Health Authority	96.01	426	409
Lakeshore Regional Entity	68.42	114	78
Macomb Co CMH Services	83.16	95	79
Mid-State Health Network	78.31	272	213
Northcare Network	60.00	25	15
Northern Michigan Regional Entity	72.83	92	67
Oakland Co CMH Authority	96.77	31	30
Region 10	87.50	144	126
CMH Partnership of Southeast MI	78.95	76	60
Southwest MI Behavioral Health	61.05	95	58
Statewide Total		1,370	1,135

Indicator 3d: The Percentage of New Adults with Developmental Disabilities During the Quarter Starting any Medically Necessary ongoing Service within 14 Calendar Days of Completing a Non-Emergent Biopsychosocial Assessment

		# DD Adults Who	# DD Adults Who
		Completed a	Started a Face-to-
		Biopsychosocial	Face Service within
		Assessment within the	14 Calendar Days of
		Quarter and Are	the Completion of
		Determined Eligible for	the Biopsychosocial
	Percentage	Ongoing Services	Assessment
Detroit Wayne Mental Health Authority	97.30	74	72
Lakeshore Regional Entity	68.75	80	55
Macomb Co CMH Services	80.00	40	32
Mid-State Health Network	67.47	83	56
Northcare Network	75.00	12	9
Northern Michigan Regional Entity	52.17	23	12
Oakland Co CMH Authority	98.00	50	49
Region 10	71.79	39	28
CMH Partnership of Southeast MI	100	24	24
Southwest MI Behavioral Health	70.21	47	33
Statewide Total		472	370

Indicator 4a(1): The Percentage of Children Discharged from a Psychiatric Inpatient Unit Who are Seen for Follow-Up Care within 7 Days – 95% Standard

		# Children Discharged	# Children Seen for
		from Psychiatric	Follow-Up Care
	Percentage	Inpatient Unit	within 7 Days
Detroit Wayne Mental Health Authority	98.36	61	60
Lakeshore Regional Entity	97.58	124	121
Macomb Co CMH Services	82.81	64	53
Mid-State Health Network	95.48	155	148
Northcare Network	95.65	23	22
Northern Michigan Regional Entity	92.86	56	52
Oakland Co CMH Authority	96.88	32	31
Region 10	100	91	91
CMH Partnership of Southeast MI	97.62	42	41
Southwest MI Behavioral Health	95.45	66	63
Statewide Total		714	682

Indicator 4a(2): The Percentage of Adults Discharged from a Psychiatric Inpatient Unit Who are Seen for Follow-Up Care within 7 Days – 95% Standard

		# Adults Discharged	# Adults Seen for
		from Psychiatric	Follow-Up Care
	Percentage	Inpatient Unit	within 7 Days
Detroit Wayne Mental Health Authority	97.56	614	599
Lakeshore Regional Entity	98.51	335	330
Macomb Co CMH Services	80.89	293	237
Mid-State Health Network	95.61	615	588
Northcare Network	98.41	63	62
Northern Michigan Regional Entity	91.73	133	122
Oakland Co CMH Authority	85.83	127	109
Region 10	95.91	269	258
CMH Partnership of Southeast MI	83.52	182	152
Southwest MI Behavioral Health	94.48	326	308
Statewide Total		2,957	2,765

Indicator 4b: The Percent of Discharges from a Substance Abuse Detox Unit Who are Seen for Follow-Up Care within 7 Days – 95% Standard

		# SA Discharged from Substance Abuse	# SA Seen for
	Percentage	Detox Unit	Follow-Up Care within 7 Days
			,
Detroit Wayne Mental Health Authority	97.18	568	552
Lakeshore Regional Entity	100	88	88
Macomb Co CMH Services	100	237	237
Mid-State Health Network	95.27	169	161
Northcare Network	100	23	23
Northern Michigan Regional Entity	97.58	124	121
Oakland Co CMH Authority	100	157	157
Region 10	90.48	63	57
CMH Partnership of Southeast MI	100	85	85
Southwest MI Behavioral Health	100	146	146
Statewide Total		1,660	1,627

Indicator 5: Percentage of Area Medicaid Recipients Having Received PIHP Managed Services

		Total Medicaid	# of Area Medicaid
	Percentage	Beneficiaries Served	Recipients
Detroit Wayne Mental Health Authority	6.66	46,516	698,829
Lakeshore Regional Entity	6.47	18,006	278,170
Macomb Co CMH Services	5.47	12,222	223,606
Mid-State Health Network	8.44	34,057	403,733
Northcare Network	8.38	5,443	64,917
Northern Michigan Regional Entity	8.65	10,199	117,958
Oakland Co CMH Authority	8.74	17,152	196,180
Region 10	8.66	17,569	202,869
CMH Partnership of Southeast MI	7.51	9,729	129,598
Southwest MI Behavioral Health	8.59	18,336	213,552
Statewide Total		189,229	2,529,412

Indicator 6 (old #8): The Percent of Habilitation Supports Waiver (HSW) Enrollees in the Quarter Who Received at Least One HSW Service Each Month Other Than Supports Coordination

	Deveenteree	# of HSW Enrollees Receiving at Least One HSW Service Other Than Supports Coordination	Total Number of
	Percentage		HSW Enrollees
Detroit Wayne Mental Health Authority	95.85	971	1,013
Lakeshore Regional Entity	93.29	598	641
Macomb Co CMH Services	95.44	398	417
Mid-State Health Network	95.98	1,410	1,469
Northcare Network	97.85	364	372
Northern Michigan Regional Entity	96.27	646	671
Oakland Co CMH Authority	89.64	675	753
Region 10	97.63	495	507
CMH Partnership of Southeast MI	94.36	653	692
Southwest MI Behavioral Health	97.51	667	684
Statewide Total		6,877	7,219

Indicator 10a (old #12a): The Percentage of Children Readmitted to Inpatient Psychiatric Units within 30 Calendar Days of Discharge from a Psychiatric Inpatient Unit – 15% or Less Standard

	Percentage	# of Children Discharged from Inpatient Care	# Children Discharged that were Readmitted within 30 Calendar Days
Detroit Wayne Mental Health Authority	10.57	227	24
Lakeshore Regional Entity	12.67	150	19
Macomb Co CMH Services	8.89	90	8
Mid-State Health Network	8.56	222	19
Northcare Network	11.54	26	3
Northern Michigan Regional Entity	6.17	81	5
Oakland Co CMH Authority	2.86	35	1
Region 10	9.72	144	14
CMH Partnership of Southeast MI	6.00	50	3
Southwest MI Behavioral Health	6.06	99	6
Statewide Total		1,124	102

Indicator 10b (old #12b): The Percentage of Adults Readmitted to Inpatient Psychiatric Units within 30 Calendar Days of Discharge from a Psychiatric Inpatient Unit – 15% of Less Standard

			# Adults Discharged
		# of Adults	that were
		Discharged from	Readmitted within
	Percentage	Inpatient Care	30 Calendar Days
Detroit Wayne Mental Health Authority	16.94	1623	275
Lakeshore Regional Entity	13.19	508	67
Macomb Co CMH Services	16.67	522	87
Mid-State Health Network	10.12	1087	110
Northcare Network	10.00	80	8
Northern Michigan Regional Entity	9.30	215	20
Oakland Co CMH Authority	9.38	192	18
Region 10	13.32	548	73
CMH Partnership of Southeast MI	10.53	266	28
Southwest MI Behavioral Health	12.70	559	71
Statewide Total		5,600	757

Michigan's Medicaid Program

Meghan Groen, Senior Deputy Director March 20, 2025



Medicaid Background



Medicaid Program Background



- Medicaid is the largest health insurance program in the U.S.
- A means-tested entitlement program providing comprehensive health coverage for eligible populations, including:
 - Low-income children and families.
 - Elderly and disabled individuals.
 - Pregnant women.

Medicaid Income Limit by Population



Michigan's Medicaid Program has a Vast Reach



Medicaid covers 1 in 5 individuals living in the U.S.

In Michigan, the coverage rate is even higher — 1 in 4 Michiganders.

Michigan's Medicaid program affords health coverage to more than **2.6 million Michiganders** each month, including:

- 1 million children;
- 300,000 people living with disabilities;
- 168,000 seniors; and,
- Nearly 725,000 adults in the Healthy Michigan Plan.

45% of births in Michigan are covered by Medicaid.



Graphic from: Kaiser Family Foundation August 2024 Michigan Fact Sheet

Medicaid Enrollment Percentage of County Population



48.3%

Page 63 of 170

Medicaid Enrollees and Expenditures





Enrollees

Expenditures

Page 64 of 170

Medicaid is a Major Payer in the Health Care System

- Nationally, Medicaid accounts for one-fifth of all health care spending, and over half of spending on long-term care.
- It is largest payer of mental health services, long-term care services, and births.
- As such, it plays a critical role in assuring the sustainability of hospitals, community health centers, physicians, and nursing homes.







Medicaid is Cost Effective





How Michigan Medicaid is Financed



- Medicaid is jointly funded by the state and federal governments.
- The federal match rates for most Medicaid enrollees vary by state following a federal formula that provides a higher federal match rate for states with lower per capita income.
 - Michigan's FY25 federal match rate is ~65%.
 - The remaining ~35% is covered by the state through a combination of state appropriations, provider taxes and local revenue.
- Healthy Michigan Plan, Michigan's Medicaid expansion program, qualifies for 90% federal match.
- Medicaid administrative expenditures are covered by the federal government at 50%, 75% or 90%, depending on the type of expenditure.

Michigan Medicaid Budget



- Michigan's FY25 Medicaid budget is approximately \$27.8 billion.
 - 34% of the state's overall budget.
- More than 70% of the Medicaid budget comes from federal funding.
- The state share is comprised of:
 - State General Fund/General Purpose Revenue: \$4.3 billion.
 - Provider Taxes: \$2.32 billion.
 - Insurance Provider Assessment: \$651.1 million.
 - Tobacco Taxes/Settlement: \$335.0 million.
 - Public/University Hospital and Long-Term Care Special Financing: \$246.8 million.





- With Medicaid covering a quarter of the state's population, Michigan's uninsured rate continues to improve and is now among the best in the country (4.4% in Michigan compared to 8% nationally).
- Since the launch of Medicaid expansion in 2014, hospital uncompensated care has fallen dramatically – decreasing by more than 50%.
- Michigan's hospitals receive nearly \$7 billion in Medicaid funding annually, which accounts for almost one-fifth of the net patient revenue for hospitals in the state.

Medicaid Helps Rural Communities



- 37.3% of small town and rural Michiganders are covered by Medicaid.
- States that did not expand Medicaid experienced more hospital closures, especially in rural communities. Hospitals are six times more likely to close in non-expansion states.
- If Medicaid payments are reduced, rural hospitals will struggle to keep **labor and delivery** units open.
- The local hospital is often the largest employer in many of Michigan's rural communities.

Medicaid Helps the Economy



- According to the Michigan Health and Hospital Association, Michigan's health care industry has a total economic impact of \$77 billion per year — greater than any other industry in the state.
- A University of Michigan study found that Medicaid expansion alone sparked the creation of more than 30,000 new jobs every year.
 - One-third in health care and 85% in the private sector.
- These jobs boost the personal spending power for Michigan residents by about \$2.3 billion each year and result in an additional ~\$150 million in tax revenue annually.

Medicaid is Good for our Future Medicaid Kids High Earners



- Medicaid enrollment for children has been shown to:
 - Increase positive health outcomes.
 - Increase educational attainment.
 - Increase wages in adulthood.
 - Increase **future tax revenue** from increased earnings.



- Increasing the proportion of low-income pregnant women on Medicaid improved the **economic mobility outcomes** of their children in adulthood.
- The Congressional Budget Office estimates that long-term fiscal effects of Medicaid spending on children could offset half or more of the program's initial outlays.
Potential Federal Medicaid Changes



Impact of Potential Federal Cuts to Michigan's Medicaid Program



- Reducing the 90% federal match rate for Medicaid expansion (HMP):
 - Aligning the expansion match rate with Michigan's traditional federal match of ~65% would cost the state \$1.1 billion annually. Absent this additional state investment, 30% of Michigan's Medicaid population would lose their health coverage.

• Limiting provider taxes:

• Would result in cuts to hospital, nursing facility and ambulance reimbursement. The loss of federal revenue would also likely necessitate broad-based cuts to benefits or already low reimbursement rates.

• Imposing work requirements:

• Would add administrative costs to the state and a burden on beneficiaries, and it would lead to unnecessary coverage losses including for individuals who are already working.

• Ending enhanced federal match for certain administrative expenditures:

 Would result in the need for considerable additional state dollars to backfill loss of funds for administrative activities such as IT maintenance and operations, nursing home certification and survey activities, and program integrity efforts.

• Per capita caps or block grants:

Page 74 of 170

Would cap federal funding available to support the state's Medicaid program over time. National estimates
modeled to date project that Michigan could see a reduction in federal funding of \$16 billion between FY2025
and FY2034.

Questions?



Supplemental Materials



Michigan Brings in More Federal Dollars

States With Lower Per Capita Incomes Have a Higher Federal Matching Rate for Medicaid

Federal Medicaid Assistance Percentages (FMAPs) for Traditional Medicaid Spending Effective for FFY 2026



Michigan Spends Less per Medicaid Enrollee

Medicaid Spending Per Enrollee Ranged From Under \$5,000 to Over \$12,000



Mandatory Medicaid Populations and Benefits



Who must be covered under federal law?

- Older adults (age 65 and older) who receive Medicare and also qualify for Medicaid.
- Individuals who are blind.
- Individuals with disabilities.
- SSI recipients.
- Pregnant women.
- Children under age 1.
- Children in foster care.
- Very low-income families with children.
- Non-citizens for limited emergency services only.

What services must be covered under federal law?

- Inpatient and outpatient hospital services.
- Nursing facility services.
- Physician services.
- Lab and X-ray services.
- Home health services.
- Non-Emergency Medical Transportation (NEMT).
- Federally Qualified Health Centers & Rural Health Centers.
- Family planning services.
- Early and Periodic Screening, Diagnostic, and Treatment (EPSDT) Services (under 21).
- Medication Assisted Treatment (MAT).
 Page 79 of 170

Changing Federal Matching Assistance Percentage (FMAP) Rates



- There are several potential policy changes under consideration relative to changing the current FMAP structure:
 - Reducing the 90% federal match rate for Medicaid expansion population to the traditional Medicaid match rate (~65% for MI).
 - CBO estimate: \$561 billion reduction nationally over the next 10 years.
 - Michigan impact: \$1.1 billion annual cost to the state.
 - Puts at risk the health coverage of ~725,000 individuals or 30% of Michigan's Medicaid population.
 - Ending the enhanced federal match for certain administrative expenditures.
 - CBO estimate: \$69 billion reduction nationally over the next 10 years.
 - Michigan impact: Minimum of \$115 million in state funds needed simply to maintain current IT operations/projects.

• Removing the 50% FMAP floor.

• No impact to Michigan absent broader FMAP formula adjustments.

Limiting Provider Taxes



- Michigan has three provider taxes today:
 - Hospitals.
 - Nursing homes.
 - Ambulance providers.
- We also have a Managed Care Organization tax the Insurance Provider Assessment.
- Together, these taxes are leveraged to make up nearly \$3 billion of Michigan's state share of Medicaid costs.
- The tax dollars fund both the base Medicaid program and broader state budget (through state retention) and increased reimbursement to the taxed provider classes.

Limiting Provider Taxes



- There are several options rumored to be under consideration relative to limiting provider taxes:
 - Reducing the provider tax limit from 6% of providers' net patient revenue to 3% or 4%.
 - Capping provider taxes as a share of state general funding.
 - Eliminating entirely the state's ability to leverage provider tax revenue to finance their Medicaid program.
 - Taking administrative action through rulemaking to require wholesale restructuring of managed care organization taxes.
- CBO estimate: \$48-612 billion reduction nationally over the next 10 years.

Imposing Work Requirements



- U.S. House and Senate Republicans have begun introducing legislative proposals to impose work requirements in Medicaid.
- When Michigan implemented Healthy Michigan Plan (HMP) work requirements in 2020, MDHHS incurred more than \$30 million in administrative costs.
- Before a federal court blocked Michigan's work requirements in March 2020, MDHHS was on track to lose ~80,000 HMP enrollees in the first month that coverage terminations were to occur and more than 100,000 in the first year.
- The estimated impacts of work requirements and how these may or may not align with Michigan's prior experience are highly dependent on policy details that have yet to be released.
- CBO estimate: \$110 billion reduction nationally over the next 10 years.

Capping Medicaid Funds to States



- Medicaid is currently an entitlement program wherein states must cover all eligible individuals, and the federal government must provide the federal share of funding for the costs of that coverage.
- Per capita caps and block grants are mechanisms to shift financial costs and risk to states.
 - **Per-capita caps:** Limits federal funding to a fixed amount per enrollee. This amount would be adjusted annually by a set amount/inflationary factor. Because funding is set on a per enrollee basis, federal funding available to states under this model would adjust for enrollment fluctuations.
 - **Block grants:** Limits federal funding to a fixed amount for the entire Medicaid program. This amount would be adjusted annually by a set amount/inflationary factor but would not adjust for enrollment fluctuations.

Capping Medicaid Funds to States



- The estimated impacts of a per capita cap or block grant structure are highly dependent on policy details that have yet to be released, which limits the ability of the state to effectively model such a shift.
- CBO estimate Per-capita Caps: \$588-\$893 billion reduction nationally over the next 10 years.
- CBO estimate Block Grants: \$459-\$742 billion reduction nationally over the next 10 years.

Community Mental Health Association of Michigan Reducing administrative and paperwork burden on Michigan's public mental health system April 2022 (revised May 2022)

The **"high leverage" recommendations** are boxed, below, and are of two types, both which are recommended to be kicked-off simultaneously, with two different time horizons.

Those items viewed as part of an **overall process change** (longer time horizon) to addressing this issue are boxed and in straight type; those seen as **concrete and discrete steps** (shorter time horizon) that could be taken concurrently to the overall process change, rather than waiting for the completion of this more far-reaching and slower process, are boxed and in italics.

Summary of issue to be addressed

The administrative and paperwork burden borne by Michigan's public mental health system:

- o Draws staff time and resources away from providing services to Michiganders
 - o Hinders staff recruitment and retention efforts
 - Inflates the cost of care

Recommendations for reducing administrative burden

A. Increase the use of formalized, regular, and early involvement of the community-based system in the development of paperwork and administrative requirements: With the co-development of and input from, early in the development of statewide policy, requirement, and practices, those with the deep working knowledge of the processes of the state's provider and payer systems and the impact of state policies on these processes - the state's community-based system (CMHSPs, PIHPs, and providers in the CMHSP and PIHP networks) and the state's major advocacy groups – the administrative requirements of the system can be developed to ensure system effectiveness and efficiency. Without such involvement, these statewide policies can lead to unnecessary demands, system ineffectiveness and inefficiency, and work-arounds.

Additionally, lack of clarity around when statewide standards and policies are required and when local discretion is allowed or encouraged, by all involved, causes confusion for persons served, community partners, MDHHS, elected officials, and the community-based system.

Recommendations:

1. MDHHS to call upon the state's community-based system (CMHSPs, PIHPs, and providers in the CMHSP and PIHP system – often through the Community Mental Health Association of Michigan (CMHA), a practice that has been done periodically for years) to appoint staff to join in the co-development of statewide policies. This involvement should reflect a co-development approach, as with any partnership, with the roles of the representatives of the community-based clearly articulated at the start of the design process.

When the process is not one of co-development, but one of MDHHS seeking advice - what should be a rare occurrence - that should be clearly stated early in the process.

2, Clarity provided, in writing, by MDHHS and the community-based system, as when a policy or process is required to be uniform, statewide, and when local, regional, population, or person served-specific differences are allowed or encouraged.

3. Annually, the MDHHS and the community-based system to review the administrative and paperwork demands on the system with the aim of refining or eliminating these demands in light of their relevance and value-added nature.

B. Reduce clinical and contractual paperwork demands: The paperwork demands required of clinicians within Michigan's public mental health system are far greater than mental health practitioners in schools and those in private practices. These paperwork demands reduce the amount of time for skilled practitioners, in the public mental health system, to serve Michiganders while also driving these clinicians out of the public mental health system – thus seriously damaging the recruitment and retention of this behavioral health workforce.

Additionally, because the electronic platforms to which many of the required assessment and waiver enrollment tools are tied lie outside of the electronic health records of the community based system, clinicians and support staff spend an inordinate amount of time in duplicative data entry into systems that do not allow for an integrated clinical monitoring tool.

Recommendations:

1. An in-depth examination of the clinical paperwork required of the practitioners, and persons served, in the public mental health system with the aim of reducing this burden – carried out by a workgroup made up of MDHHS staff and representatives of the state's CMH, PIHP, and Provider system – the latter recruited by the CMH Association of Michigan.

As an example of the work that could be done in this area, Attachment A contains the recommendations of a group of leaders, within the state's public mental health system (the leaders of a number of CCBHCs), around the development of a streamlined clinical record.

However, even this slimmed-down clinical record contains interviewing and recording requirements that harm client engagement and impede prompt access to care.

While a benefit to all served by the community system, a lean clinical recordkeeping system that supports rapid engagement and immediate access to care is especially key for persons with episodic and brief needs for mental health services.

2. Work with the community-based system to develop technical links of the free-standing clinical assessment and waiver enrolment tools into the electronic health records of the community-based system. Examples of these tools that are based on stand-alone platforms include: CAFAS, PECFAS, ASAM Continuum, WSA, and the newly emerging Open Beds/statewide psychiatric bed search process.

3. Allow assessment tool information to satisfy the Personal Care script for T1020 services (AFC home). The SIS, Psychosocial Assessment, and DLA-20 can show the level of care needs such as level of independence/dependence needs with bathing, grooming, toileting, eating/feeding, dressing, etc. without the need to get a script. This will reduce redundant effort for case managers, supports coordinators, and physicians.

4. SHORT TERM CHANGE IN LIGHT OF DEEP AND PROLONGED WORKFORCE SHORTAGE: Pause on SIS assessments for persons with intellectual or developmental disabilities. Staff vacancies mean that cases are being transferred to SIS assessors who do not know the persons served and so cannot be one of the two persons needed to accurately inform the SIS assessments.

5. Develop and foster the use, via liability protections and other means, of a single provider contract for use by the state's CMHs and PIHPs.

C. Overhaul the large number of site visits and reporting requirements on Michigan's public mental health system: Michigan's public mental health system is burdened by a large number of reporting requirements, many with little or no value. MDHHS has the power, internally, or via recommended changes to the budget boilerplate language that requires many of these reports (Section 904 being the most obvious), to dramatically reduce this burden.

A picture of these reporting and site visit demands can be found here:

- Attachment B contains the list of the audits, site visits, and reports required by Michigan's CMHs.
- Attachment C contains the list of reports required by Michigan's PIHPs.
- Attachment D contains the list of areas reviewed by one or more of the some of the most thorough of the site visits experienced by the community-based system.
- <u>Section 904</u> of the MDHHS budget bill requires extensive reporting to the Michigan Legislature which applies to MDHHS as well as the CMHSPs and PIHPs. Completion of the various required reports necessitate a major time commitment for MDHHS, CMHSPs and PIHPs. The required reports include but are not limited to providing the following data:
 - Demographic description of service recipients
 - Per capita expenditures in total and by population group and cultural and ethnic groups of the services area
 - Detailed financial information
 - Data describing service outcomes
 - Performance indicators

Recommendations:

1. A review, by MDHHS and representatives of the community-based system, of the reporting requirements with which Michigan's community-based system must comply, with the aim of refining some and eliminating others that are not essential. Of those seen as essential, re-examine the frequency of those reports. Examples include:

 Reduce to one the number of HCBS Heightened Scrutiny documents required of residential providers. The burden of having to respond to three reviews of heightened scrutiny for HCBS
 by MSU, MDHHS and PIHPs - is inefficient and burdensome to providers. - Eliminate or replace performance indicators not seen as useful nor indicative of system performance by MDHHS nor the community-based system.

2. Identify the MDHHS site visits or significant portions of these site visits that can be eliminated when a site is accredited by a nationally recognized accrediting body (often known as deemed status). The deficits identified by an accrediting body would also help to focus on the MDHHS site visits on these areas of deficit.

3. While the views of site visitors can be helpful, it is key that MDHHS ensure, via policy and training of site reviewers, that the findings of a site visit must be limited to compliance, by the site, with the written standards and not the interpretation of the site reviewer.

4. Require that compliance with standards can be demonstrated through observation, dialogue with the staff of the site being reviewed, or oral reporting of practices without requiring that those practices be in writing. Requiring that a practice, which is deeply imbedded in the work of an organization, to be captured in writing (often only via the review of electronic documents) for a site to be in compliance with the standard is a wasteful and artificial approach to ensuring quality.

D. Streamline training and credentialing requirements for clinicians: The training requirements on the system's clinical staff and clinical supervisors draw them away from providing services and supports to Michigander. A number of these requirements can be modified while not reducing the clinical skills of the system's practitioners.

Recommendations:

1. Develop the necessary liability protections and clarity on the use of training reciprocity agreements and single-point of credentialing across the CMH, PIHP, and provider system – using, as one source of guidance, the training reciprocity procedure developed by the state's PIHPs and their partners.

2. Examine the number of hours required of staff – especially clinical and service delivery staff and their supervisors – weighing these requirements with loss of productive time lost by staff attending these trainings. Examples include:

- Allow substitute trainings for the annual required ACT training. Examples: Motivational Interviewing, Cognitive Behavioral Therapy, Cognitive Enhancement Therapy, Suicide Risk Assessment, and Crisis Management using online platforms such as Relias Learning to allow for greater flexibility in clinical growth and timing for trainings.
- Defer the annually required ACT training to every other year.
- *Reduce, temporarily or permanently, the 24 hours of training required, per year, of clinicians providing children's mental health services.*
- Reduce CAFAS reliable trainer and reliable rater training frequencies
- CAFAS reliable trainer sessions are required every 2 years. For those who have been a trainer for 4 years, please consider deferring the next trainer training for 4 years.

- CAFAS reliable rater sessions are also required every 2 years. For those who have been a reliable rater for CAFAS for 6 years (done self-train and booster 1 and 2), please consider retraining every 3 years instead of every 2 years.
- Waive the requirement for assessment staff to be at each Trauma informed Cognitive Behavioral Therapy initial cohort training when the organization has already been through intensive Trauma informed Cognitive Behavioral Therapy cohort trainings.
- Some EBPs require supervisors to attend trainings with each candidate and then take on a case. Given the number of EBPs being used by clinicians in the public system (a very good thing), reduce the number of EBP trainings in which a clinical supervisor would have to participate.

3. Retain, post-pandemic, online/virtual training for Recipient Rights and other topics, when appropriate, in place of the in-person training requirements. Virtual training greatly reduces the loss of scarce staff time.

E. Reverse the recent explosion in the number of procedure codes required of the communitybased system: Two developments on this front are in immediate attention:

MDHHS and **Milliman-led move to 15-minute codes for community living supports (CLS):** MDHHS eliminated the per diem H0043 Service Code (used to record community living support encounters, effective October 1, 2020 for supports provided in settings which do not require licensure including selfdirected living arrangements. The H0043 per diem code has been replaced with the H2015 code which requires the entry of encounter codes and progress notes in **15-minute increments**.

A high percentage of individuals living in non-licensed settings require an extensive amount of community living supports on a daily basis. For individuals requiring 24-hour supports, the H0043 per diem code provided a straightforward and easy-to-manage system of recording only one (1) encounter code and set of progress notes per day. By contrast, implementation of the H2015 Service Code has resulted in an unmanageable process that **requires the entry of 96 encounter codes and set of progress notes (every 15 minutes) for individuals requiring 24-hour supports – when, prior to this change, only 1 encounter code and set of progress notes were required.** Similar recording challenges exist for supporting other individuals with an intensive level of needs which is less than 24-hour supports. In addition to this change leading to the need to record 96 encounters for each day of care rather than the single encounter under the previous system, the is change exploded the number of codes used to record this work from 5 to 86. Attachment D illustrates this contrast.

Additionally, the administrative challenges from the elimination of the H0043 per diem code are having a discriminatory impact upon persons choosing to live in non-licensed residential settings as lessees or owners of the property. More specifically, the ability of persons living in their own apartments or homes to find providers willing to provide community living supports is harmed by the administrative burdens of the H2015 system in the midst of a severe staffing crisis.

MDHHS and Milliman-led dramatic increase in service code combinations: Over the past year, as part of the overhaul of the financial reporting system, led by MDHHS and Milliman, the complexity and burden on the clinicians and other service delivery staff, finance, and information technology staff of the community-based system have grown exponentially – with little to no value added to the system not the persons it serves. This explosion in the number of codes has led (see Service UNC tab in the attached SFY

2022 P1 BH EQU Template - CMHSP to **7,169 combinations of unit costs that must reported by the community-based system**.

Additionally, the accuracy of cost projections, using these combinations is weak, given that the payer source for persons served by the community-based system is often not know until year's end, when the Medicaid eligibility is finalized. The IT and financial reporting systems of the state's CMHSPs, PIHPs, and providers in their networks have been working to breakdown the costs into these combinations. However, the cost and staff time used in this work is drawn away from the value-added work of these staff.

Recommendations:

1. Rather than the use of the H2015 (15 minute) code reinstate the H0043 (per diem) code for individuals receiving eight (8) or more hours of community living supports (CLS) on a daily basis.

2. Dramatically reduce the number of encounter code combinations (7,169 code combinations) to those that are useful to the provision of care and the accurate reporting of financial and encounter data.

3. Limit changes, co-developed by MDHHS and community-based system representatives, to the encounter codes combinations, to an annual frequency, with a 3 to 6 month notice of the exact changes being made. Such a frequency and notice timeframe allow for the retooling of electronic health records and encounter/claims systems and staff training.

F. Eliminate Event Visit Verification (EVV) requirement for licensed settings and 24/7 non-licensed settings: The Centers for Medicare & Medicaid Services (CMS) is responsible for the enforcement of the electronic visit verification (EVV) requirements that Michigan must implement for Medicaid funded personal care services (PCS). In a June 2019 CMS document, the following guidance is provided regarding personal care services:

"CMS is aware that PCS are provided in a variety of settings, including in congregate residential programs such as group homes, assisted living facilities, etc. Stakeholders have questioned whether the EVV requirements apply to PCS provided in those settings offering 24 hour service availability. CMS interprets the reference in the statute to an "in-home visit" to exclude PCS provided in congregate residential settings where 24 hour service is available. This interpretation recognizes inherent differences in service delivery model where an employee of a congregate setting furnishes services to multiple individuals throughout a shift, and services provided to an individual during an in home "visit" from someone coming to a home to provide PCS as specified in the EVV statute. Consistent with this difference in service delivery model, typical reimbursement for services provided in these congregate settings utilizes a per diem methodology, rather than discrete per "visit" or per service payment structures. Therefore, CMS finds that services provided in a congregate residential setting are distinct from an "in home visit" subject to EVV requirements under the statute."

Recommendations:

1. As allowed by CMS, Michigan should interpret the EVV statute as not applicable to licensed residential settings as well as non-licensed settings where 24 hour service is available.

G. Halt and revisit the aims and methods of MDHHS and Milliman-led overhaul of the system's financial reporting system: The Michigan Department of Health and Human Services (MDHHS) and Milliman (the actuarial firm on contract with MDHHS) have been overhauling the financial reporting system used by the state's community-based system. This overhaul involves the reports cited above and others (Standard Cost Allocation, Encounter Quality Initiative, Independent Rate Determination, Medical Loss Ratio).

The impact of this overhaul includes:

- Tremendous amounts of rework by CMHSP, PIHP, and provider staff without offsetting value added from this effort
- Significant administrative costs with a corresponding reduction in the funds available for services
- Drawing clinicians and direct support staff away from providing services to persons with disabilities by burdening them with unnecessary paperwork
- In conflict with the financial reporting approaches of the emerging Certified Community Behavioral Health Clinic (CCBHC) - a centerpiece in the next generation in the development of Michigan's nationally recognized public mental health system.
- o In conflict governmental accounting and standard cost allocation standards
- Based on a lack of understanding of the services provided by and financing of the system

Recommendation:

1. A halt to this process is necessary which should be followed with a series of in-depth discussions and planning sessions around this initiative. The various stakeholders should be involved in this review process including MDHHS, the leadership of the CMH, PIHP, and provider community and the Community Mental Health Association of Michigan. The objective is to develop a sound footing - with clear aims and methods - upon which the CMH/PIHP/Provider/MDHHS financial reporting can be advanced.

Attachment A

CCBHC Demonstration Pilot Mild to Moderate Recordkeeping Workgroup

Recommendations to MDHHS

It is the recommendation of the workgroup that participating CCBHC Demonstration agencies have the option to use a **modified or "skinny" record** when serving people with Mild to Moderate diagnoses.

A "skinny record" must include:

- Basic demographic information and presenting needs
 - including veteran/military status
 - o including questions about trauma
 - o including key physical health indicators and vitals
- Guardianship status
- Primary Care Physician status
- Biopsychosocial assessment (abridged from traditional CMH version)
 - Less history, more current info
 - Include current symptoms and meds
 - Include core BH-TEDS components
 - Include trauma assessment
- Mental Status
- Risk Assessment for homicidal and suicidal ideation
- Crisis Plan
- SUD Assessment
- Legal involvement status
- Jail diversion status
- Screening tools:
 - LOCUS for adults
 - ASAM for adult substance use (there is also an adolescent version for ages 12-17)
 - CAFAS for children 7-17
 - PECFAS for children 4-6
 - E-DECA for children 0-3
 - PHQ-9 for adults or PHQ-A for ages 11-17
 - Columbia-Suicide Severity Rating Scale (C-SSRS) for ages 11 and up
 - o GAD-7 to assess anxiety level in people 12 and up
 - AUDIT for assessing alcohol use or AUDIT-C for ages 11-19
 - It's recommended that while LOCUS, CAFAS, and PECFAS may be used to help determine level of care, they should not be used on an ongoing basis with people whose diagnoses fall in the mild to moderate range since they were not normed on this population. The PHQ-9/A, C-SSRS, GAD-7, and AUDIT are better to use on a recurring basis.
- Diagnostic formulation, including Co-Occurring quadrant
- Treatment Plan/Recommendations (include any barriers to treatment)

The workgroup recommends that **Training Requirements** remain consistent for staff serving the Mild to Moderate and traditional CMH populations.

The workgroup requests that MDHHS clarify to the PIHPs what **documents** are truly required for the traditional CMH population since many have added additional assessments and/or expanded existing forms multiple times over the years without ever removing anything.

During the two-year pilot, it is recommended that CCBHC leaders collaborate to develop a **master list/spreadsheet of all the federal, state, PIHP, and accrediting agency requirements** that would need to be taken into account and incorporated into foundational EHR modules.

Sample of audits and reports required of Michigan's Community Mental Health Services Programs 2022

Audits

MDDHS Substance Abuse License Renewal MIFAST Review Trauma Informed Contract Audits monitoring MDDHS annual audit - Family Support Subsidy Program **MDDHS CMHSP Recertification MIFAST Review LOCUS** PIHP Annual UM/QI/Provider Network Review PIHP Data Audit and POC Progress Update PIHP QISMC Data Review Project **Compliance Audit Financial Audit PIHP Prevention Audit DDCHMT Fidelity Review** MDDHS ACT Program Approval MDDHS CDTSP Wraparound Program Approval MDDHS Home Based Approval MDDHS Site Review - HSW/CWP **MIFAST Review ACT** PIHP/review of CMH Behavior Treatment Committee Recipient Rights (MDDHS) Accreditation (CARF, JCAHO, COA, etc.) CMH Certification site review (MDHHS) HSAG - EQR Review

Reports and data submission

BH-TEDS Reporting Children's Mobile Crisis Clinical Record Review Data CMHSP Annual Submission Community Inpatient and State Facility Compliance Verification Run Critical Incident Reporting Death Report Encounter 837 Institutional Encounter 837 Professional Family Support Subsidy Survey/Report Intensive Crisis Stabilization Services Medicaid Claims Data Review Medicaid Interoperability MMBPIS (Performance Indicator Report) CMHSP data (all persons served) MMPBIS (Performance Indicator) PIHP data (Medicaid enrollees only) PIHP / CMHSP Quality Improvement Plan Revision/Annual Report PIHP /CMHSP Compliance Plan Review **PIHP Satisfaction Surveys** Administrative Cost Report (within EQI) **BH** Fee Screen Block Grant FSR **Executive Compensation Report** Final - FSR Final - State Services Reconciliation Final GF Cash Settlement EQI (replaced GF cost report, MUNC, sub-element cost report) Standard Cost Allocation Executive Administrative Expenditures survey **HMP Cost Report** Interim - GF Cash Settlement Interim - State Services Reconciliation Interim FSR Mid-Year Status Report **PIHP Encounter Reconciliation** PASARR Monthly Billing **Projection - FSR Projection - State Services Reconciliation** Projection GF Cash Settlement CAFAS / PECFAS for FY DHIP CAFAS/PECFAS Grievance & Appeals Annual Rights Submission

FY 22 PIHP MDHHS Report Schedule & Tracking		
Department	Report Name	Frequency
	Follow-up to Hospitalization (FUH) data (admissions/discharges)	Weekly
SUD Treatment	SUD Budget Report	Projection/Initial
	Medicaid YEC Accrual	Final
SUD Treatment	SUD YEC Accrual	Final
SUD Treatment	SUD Budget Report	Projection
	Follow-up to Hospitalization (FUH) data (admissions/discharges)	Weekly
	Follow-up to Hospitalization (FUH) data (admissions/discharges)	Weekly
	Follow-up to Hospitalization (FUH) data (admissions/discharges)	Weekly
	Intensive Crisis Stabilization Service (ICSS) for children Annual Data Report	Annually
SUD Treatment	Children Referral Report	Quarterly
SUD Treatment	SUD - Injecting Drug Users 90% Capacity Treatment Report	Quarterly
SUD Prevention	SUD - Youth Access to Tobacco Activity Annual Report	Annually
Veteran Navigator	Veteran Services Navigator (VSN) Data Collection Form	Quarterly
	Sentinel Events Data Report	Quarterly
	PIHP Medicaid FSR Bundle MA, HMP, Autism, & SUD	Interim (Use Tab in FSR Bundle)
	Complete Subcontracted Entity List	Annually
	Program Integrity Activities	Quarterly
Finance	Performance Bonus Incentive Narrative on "Increased Population in patient-centered medical homes characteristics"	Annually
SUD Treatment	SUD - Communicable Disease (CD) Provider Information Report (Must submit only of PIHP funds CD Services).	Annually

SUD Treatment	Women Specialty Services (WSS) Report	Annually
Quality	Performance Indicators	Quarterly
SUD Treatment	SUD - Priority Populations Waiting List Deficiencies Report	Monthly
IT	SUD - Behavioral Health Treatment Episode Data Set (BH-TEDS)	Monthly
IT	Encounters Submission to MDHHS	Monthly
Quality	Critical Incidents Data Submissions	Monthly
Finance	Risk Management Strategy	Annually
Quality	Medicaid Services Verification Report	Annually
SUD Treatment	SUD - Priority Populations Waiting List Deficiencies Report	Monthly
IT	SUD - Behavioral Health Treatment Episode Data Set (BH-TEDS)	Monthly
	Program Integrity Activities	Quarterly
IT	Service Authorization Denials	Quarterly
IT	Grievances	Quarterly
IT	Member Appeals	Quarterly
Finance	Direct Care Wage Attestation Form	Annually
SUD Prevention	SUD - Primary Prevention Expenditures by Strategy Report	Annually
SUD Treatment	SUD Budget Report	Final
SUD Treatment	SUD - Legislative Report/Section 408	Annually
Finance	PIHP Medicaid FSR Bundle MA, HMP, Autism, & SUD	Final (Use tab in FSR Bundle)
Finance	Encounter Quality Initiative Report (EQI)	Annually
Finance	PIHP TIN Expenditure Summary	With ea EQI report?
Finance	PIHP Executive Administration Expenditures Survey for Sec. 904 (2)(k)	Annually

Finance	Medical Loss Ratio	Annually
ІТ	Attestation to accuracy, completeness, and truthfulness of claims and payment data	Annually
Finance	DHHS Incentive Payment DHIP Report	Annually
Quality	Performance Indicators	Quarterly
Quality/IT	Narrative Report on findings and any actions taken to improve data quality on BH-TEDS military and veterans fields (PBIP)	Annually
SUD Prevention	Compliance Check Report (CCR)	
SUD Prevention	Michigan Gambling Disorder Prevention Project (MGDPP) 3Q Narrative Report	Quarterly

SITE REVIEW COMPARISON CHART

MI Department of Community Health - Review Dimensions	MDHHS	CARF	PIHP	HSAG (required by Fed HHS)	Comments
A. Consumer Involvement	Х	х	х	Х	
B.1. Services General	Х	х	х	х	CMH recert 3yrs
B.2. Peer Delivered & Operated Drop In Centers	Х	х	х		Not a Medicaid srvc.
B. 3. Home Based	Х	х	х	Х	CDTSP cert 3yrs
B.4. Assertive Community Treatment	Х	х	х		ACT cert 3yrs
B.5. Clubhouse Psycho-Social Rehabilitation Program	х	х	х		
B.6. Crisis Residential Services	Х	х	х		
B.7. Targeted Case Management	Х	х	х	х	
B.8. Personal Care in Licensed Residential Settings	Х	х	х	x	
B.9. Inpatient Psychiatric Hospital Admission	Х	х	х	Х	
B.10. Intensive Crisis Stabilization Services	Х	х			
B.12. Habilitation Supports Waiver	Х	х	х	х	DCH approves ea. HSW
B.13. Additional Mental Health Services [(b)(3)s]	Х	х	х		
B.14. Jail Diversion	Х	х	х		
B.15. Co-Occurring Mental Health and Substance Disorders Treatment	х	х	х	x	
B.16. Substance Abuse Access and Treatment	Х	х	х	х	DCH license review
C.1. Implementation of Person-Centered Planning	Х	х	х	х	
C.2. Plan of Service and Documentation Requirements	х	х	х	x	
C.3. Implementation of Arrangements that Support Self-Determination	Х	x	х	x	
D.1. Administrative Functions - Provider Networks	Х	х	х	х	
D.2. Administrative Functions - Quality Improvement	Х	x	х	x	
D.3. Administrative Functions - Health and Safety	Х	х	х		
D.4. Administrative Functions - Access Standards	Х	х	х	х	PPG needs assessment
D.5. Administrative Functions - Behavior Treatment Plan Review Committee	Х	х	х	х	Rec. Rights cert 3 yrs
D.6. Administrative Functions - Coordination	Х	х	Х	х	
F.1. Staffing and Supervision Requirements	х	х	Х	х	
F.1. Staff Training	х	х	х	х	

CARF - The Commission on Accreditation of Rehabilitation Facilities

PIHP - Prepaid Inpatient Health Plan

HSAG - Health Services Advisory Group

CMH - Community Mental Health

CDTSP - Children's Diagnostic Treatment Services Program

ACT - Assertive Community Treatment Team

HSW - Habilitative Services Wavier

PPG - Program Planning and Guidance (Mental Health Code Required)

Rec. Rights Cert. - Recipient Rights Certification

# of Audits/Reviews in 1 CMH – October 2009 thru June of FY 2011	# of Reviews
DCH Site Review (included CSDTP certification in FY2009)	3
Substance Abuse Licensing Audit	1
Assertive Community Treatment site review program certification	1
Finance Compliance Audit	2
PIHP UM/QI/Provider Network	2
PIHP Information Systems Audit	2
COD-IDDT Fidelity Review	1
MDCH CMHSP Certification Process	1
PIHP (Substance Abuse) Prevention Audit	3
PIHP Financial Compliance Site Review	1
HSAG/ISCAT - Data Collection and system information review	1
DCH Children's Waiver Program Review	1
CARF National Accreditation	1
Office of Recipient Rights Site Review	1
TOTALS	20

Comparison of the number and complexity of codes that are used to record the provision of Community Living Supports in unlicensed settings: prior structure compared to present structure

A. Prior service recording structure:

5 codes - **1 required to be reported per day** - that correlated to the number of hours of CLS provided per day to each person served

H0043- L1 Comprehensive Community Supports Services per Diem - (Staff intensity: 5 to 7 hours per day.)

H0043- L2 Comprehensive Community Supports Services per Diem - (Staff intensity: 8 to 10 hours per day.)

H0043- L3 Comprehensive Community Supports Services per Diem - (Staff intensity: 11 to 14 hours per day.)

H0043- L4 Comprehensive Community Supports Services per Diem - (Staff intensity: 15 to 20 hours per day.)

H0043- L5 Comprehensive Community Supports Services per Diem – (Staff intensity: 21 to 24 hours per day, or alternative arrangement)

B. Current recording structure:

86 codes – **potentially 96 units required to be reported per day per person** - that correlates to the number of co-workers present, the number of people who live in the setting present, whether provided in the day time or overnight, and whether a wheelchair van was used to provide transportation while these services were provided. The below code list is not inclusive of all modifiers to be applied to these codes (i.e. HK for HAB Waiver services, U7 for self-directed supports)

H2015 / S1 - Comprehensive Community Support Services - One Member/One Staff
H2015 / 21 - Community Living Support Services - Two Staff/One Member
H2015 / UN S1 - Comprehensive Community Support Services - 2 Members; 1 Staff
H2015 / UN S2 - Comprehensive Community Support Services - 2 Members; 2 Staff
H2015 / UN S3 - Comprehensive Community Support Services - 2 Members; 3 Staff
H2015 / UN S4 - Comprehensive Community Support Services - 2 Members; 4 Staff

H2015 / UP S1 - Comprehensive Community Support Services - 3 Members; 1 Staff
H2015 / UP S2 - Comprehensive Community Support Services - 3 Members; 2 Staff
H2015 / UP S3 - Comprehensive Community Support Services - 3 Members; 3 Staff
H2015 / UP S4 - Comprehensive Community Support Services - 3 Members; 4 Staff
H2015 / UQ S1 - Comprehensive Community Support Services - 4 Members; 1 Staff
H2015 / UQ S2 - Comprehensive Community Support Services - 4 Members; 2 Staff
H2015 / UQ S3 - Comprehensive Community Support Services - 4 Members; 3 Staff
H2015 / UQ S4 - Comprehensive Community Support Services - 4 Members; 4 Staff
H2015 / UR S1 - Comprehensive Community Support Services - 5 Members; 1 Staff
H2015 / UR S2 - Comprehensive Community Support Services - 5 Members; 2 Staff
H2015 / UR S3 - Comprehensive Community Support Services - 5 Members; 3 Staff
H2015 / UR S4 - Comprehensive Community Support Services - 5 Members; 4 Staff
H2015 / US S1 - Comprehensive Community Support Services - 6 or More Members; 1 Staff
H2015 / US S2 - Comprehensive Community Support Services - 6 or More Members; 2 Staff
H2015 / US S3 - Comprehensive Community Support Services - 6 or More Members; 3 Staff
H2015 / US S4 - Comprehensive Community Support Services - 6 or More Members; 4 Staff
H2015 / S1 UJ - Comprehensive Community Support Services, Night Time - One Member/One Staff
H2015 / 21 UJ- Community Living Support Services, Night Time - Two Staff/One Member
H2015 / UN S1 UJ - Comprehensive Community Support Services, Night Time - 2 Members; 1 Staff
H2015 / UN S2 UJ - Comprehensive Community Support Services, Night Time - 2 Members; 2 Staff
H2015 / UN S3 UJ - Comprehensive Community Support Services, Night Time - 2 Members; 3 Staff
H2015 / UN S4 UJ - Comprehensive Community Support Services, Night Time - 2 Members; 4 Staff
H2015 / UP S1 UJ - Comprehensive Community Support Services, Night Time - 3 Members; 1 Staff
H2015 / UP S2 UJ - Comprehensive Community Support Services, Night Time - 3 Members; 2 Staff
H2015 / UP S3 UJ - Comprehensive Community Support Services, Night Time - 3 Members; 3 Staff
H2015 / UP S4 UJ - Comprehensive Community Support Services, Night Time - 3 Members; 4 Staff
H2015 / UQ S1 UJ - Comprehensive Community Support Services, Night Time - 4 Members; 1 Staff
H2015 / UQ S2 UJ - Comprehensive Community Support Services, Night Time - 4 Members; 2 Staff

H2015 / UQ S3 UJ - Comprehensive Community Support Services, Night Time - 4 Members; 3 Staff
H2015 / UQ S4 UJ - Comprehensive Community Support Services, Night Time - 4 Members; 4 Staff
H2015 / UR S1 UJ - Comprehensive Community Support Services, Night Time - 5 Members; 1 Staff
H2015 / UR S2 UJ - Comprehensive Community Support Services, Night Time - 5 Members; 2 Staff
H2015 / UR S3 UJ - Comprehensive Community Support Services, Night Time - 5 Members; 3 Staff
H2015 / UR S4 UJ - Comprehensive Community Support Services, Night Time - 5 Members; 4 Staff
H2015 / US S1 UJ - Comprehensive Community Support Services, Night Time - 6 or More Members; 1 Staff
H2015 / US S2 UJ - Comprehensive Community Support Services, Night Time - 6 or More Members; 2 Staff
H2015 / US S3 UJ - Comprehensive Community Support Services, Night Time - 6 or More Members; 3 Staff
H2015 / US S4 UJ - Comprehensive Community Support Services, Night Time - 6 or More Members; 4 Staff
T2027 / S1 - Overnight Health and Safety Supports - One Member/One Staff (HAB Waiver Only)
T2027 / 21 - Overnight Health and Safety Supports - Two Staff/One Member (HAB Waiver Only)
T2027 / UN S1- Overnight Health and Safety Supports - 2 Members; 1 Staff (HAB Waiver Only)
T2027 / UN S2 - Overnight Health and Safety Supports - 2 Members; 2 Staff (HAB Waiver Only)
T2027 / UN S3 - Overnight Health and Safety Supports - 2 Members; 3 Staff (HAB Waiver Only)
T2027 / UN S4 - Overnight Health and Safety Supports - 2 Members; 4 Staff (HAB Waiver Only)
T2027 / UP S1 - Overnight Health and Safety Supports - 3 Members; 1 Staff (HAB Waiver Only)
T2027 / UP S2 - Overnight Health and Safety Supports - 3 Members; 2 Staff (HAB Waiver Only)
T2027 / UP S3 - Overnight Health and Safety Supports - 3 Members; 3 Staff (HAB Waiver Only)
T2027 / UP S4 - Overnight Health and Safety Supports - 3 Members; 4 Staff (HAB Waiver Only)
T2027 / UQ S1 - Overnight Health and Safety Supports - 4 Members; 1 Staff (HAB Waiver Only)
T2027 / UQ S2 - Overnight Health and Safety Supports - 4 Members; 2 Staff (HAB Waiver Only)
T2027 / UQ S3 - Overnight Health and Safety Supports - 4 Members; 3 Staff (HAB Waiver Only)
T2027 / UQ S4 - Overnight Health and Safety Supports - 4 Members; 4 Staff (HAB Waiver Only)
T2027 / UR S1 - Overnight Health and Safety Supports - 5 Members; 1 Staff (HAB Waiver Only)
T2027 / UR S2 - Overnight Health and Safety Supports - 5 Members; 2 Staff (HAB Waiver Only)
T2027 / UR S3 - Overnight Health and Safety Supports - 5 Members; 3 Staff (HAB Waiver Only)
T2027 / UR S4 - Overnight Health and Safety Supports - 5 Members; 4 Staff (HAB Waiver Only)

T2027 / US S1 - Overnight Health and Safety Supports - 6 Members; 1 Staff (HAB Waiver Only)
T2027 / US S2 - Overnight Health and Safety Supports - 6 Members; 2 Staff (HAB Waiver Only)
T2027 / US S3 - Overnight Health and Safety Supports - 6 Members; 3 Staff (HAB Waiver Only)
T2027 / US S4 - Overnight Health and Safety Supports - 6 Members; 4 Staff (HAB Waiver Only)
H2015 / UN S1 WV- Wheelchair Adapted Van, IDD Residential - 2 Members; 1 Staff
H2015 / UN S2WV- Wheelchair Adapted Van, IDD Residential - 2 Members; 2 Staff
H2015 / UN S3 WV- Wheelchair Adapted Van, IDD Residential - 2 Members; 3 Staff
H2015 / UN S4 WV- Wheelchair Adapted Van, IDD Residential - 2 Members; 4 Staff
H2015 / UP S1 WV- Wheelchair Adapted Van, IDD Residential - 3 Members; 1 Staff
H2015 / UP S2 WV- Wheelchair Adapted Van, IDD Residential - 3 Members; 2 Staff
H2015 / UP S3 WV- Wheelchair Adapted Van, IDD Residential - 3 Members; 3 Staff
H2015 / UP S4 WV- Wheelchair Adapted Van, IDD Residential - 3 Members; 4 Staff
H2015 / UQ S1 WV- Wheelchair Adapted Van, IDD Residential - 4 Members; 1 Staff
H2015 / UQ S2 WV- Wheelchair Adapted Van, IDD Residential - 4 Members; 2 Staff
H2015 / UQ S3 WV- Wheelchair Adapted Van, IDD Residential - 4 Members; 3 Staff
H2015 / UQ S4 WV- Wheelchair Adapted Van, IDD Residential - 4 Members; 4 Staff
H2015 / UR S1 WV- Wheelchair Adapted Van, IDD Residential - 5 Members; 1 Staff
H2015 / UR S2 WV- Wheelchair Adapted Van, IDD Residential - 5 Members; 2 Staff
H2015 / UR S3 WV- Wheelchair Adapted Van, IDD Residential - 5 Members; 3 Staff
H2015 / UR S4 WV- Wheelchair Adapted Van, IDD Residential - 5 Members; 4 Staff
H2015 / US S1 WV- Wheelchair Adapted Van, IDD Residential - 6 or More Members; 1 Staff
H2015 / US S2 WV- Wheelchair Adapted Van, IDD Residential - 6 or More Members; 2 Staff
H2015 / US S3 WV- Wheelchair Adapted Van, IDD Residential - 6 or More Members; 3 Staff
H2015 / US S4 WV- Wheelchair Adapted Van, IDD Residential 6 or More Members; 4 Staff

Subject:ACTION ALERT: Tell MDHHS to Maintain Public Management of
Michigan"s Mental Health ServicesDate:Tuesday, April 8, 2025 2:48:43 PM



On February 28, the Michigan Department of Health and Human Services announced it is seeking public input through an online survey as the department moves to a competitive procurement process for the state's Pre-Paid Inpatient Health Plan (PIHP) contracts.

While CMHA and its members are continually involved in system improvements, and so support this component of the Department's announcement, CMHA and its members are strongly opposed to any procurement process that could open the door to the privatization of the system. We strongly believe that if MDHHS goes ahead with the competitive procurement of the state's PIHP system, that it opens the opportunity to bid only to public organizations with experience in managing Michigan's public mental health system and prohibit bids from private for-profit and private nonprofit organizations.

Competitive procurement causes system chaos at a time when there is so much uncertainty at the federal level and does not address any of the core issues facing the system. We believe the state needs to take meaningful action, such as ensure sufficient funding, protect local voice, reduce administrative overhead, and increase workforce and network capacity – all items that lead to improved access to care and services and none of which require a procurement process.

REQUEST FOR ACTION: We are asking you to reach out to Governor Whitmer and Lt. Governor Gilchrist and express your concerns with the department's competitive procurement process for the state's PIHP contracts. What is the intended goal of this procurement and why are we doing it at a time of such uncertainty? Let them know you do not support this procurement process, however if they decide to move forward with it you insist that the opportunity to bid only goes to public organizations with experience in managing Michigan's public mental health system and prohibit bids from private for-profit and private non-profit organizations.

Please feel free to customize your response as you see fit

We also need you to ask that the members of your Board of Directors, your staff, and your community partners make those same contacts – SIMPLY FORWARD THIS EMAIL TO THEM.

ACTION ALERT: Tell MDHHS to Maintain Public Management of Michigan's Mental Health Services

You are receiving this email because you signed up for alerts from Community Mental Health

Association of Michigan.

Click <u>here</u> to unsubscribe from this mailing list.

Protecting People Over Profit

Public Management of Michigan's **Behavioral Health System**



On February 28, 2025 the Michigan Department of Health and Human Services (MDHHS) announced that they are seeking public input through an online survey as the department moves to a competitive procurement process for the state's Pre-Paid Inpatient Health Plan (PIHP) contracts. Our concern is that such bid-out plans, in the past, have opened the door to the privatization of Michigan's public mental health system.

Unmandated Competitive Procurement: A Risky Proposal That Adds Chaos to Care



Potential funding cuts on the horizon



Disrupts care and creates confusion for those relying on critical services



Procurement process is NOT being driven by Federal rules or requirements

Rather Than a Chaotic Competitive Procurement Process, Take Real Steps to Collectively Solving Core Issues

HOW BEST TO IMPROVE ACCESS TO CARE & SERVICES FOR PEOPLE IN NEED

Sufficient Funding



Reduce Administrative Overhead

Increase Workforce & Network Capacity

Sufficient Funding

Funding for the core mental health and I/DD services has remained FLAT over the past 5 fiscal years (including \$0 general fund increase) while medical inflation has increased by over 10%* and Medicaid expenses have increased by nearly 25%. Inadequate funding leads to shortages in available services, long wait times, and a lack of quality mental health providers.

 Ensure & Enhance Local Voice Only a publicly managed system protects local input. Privatization removes people's power, shifting care decisions to out-of-state boards with no direct ties to Michigan communities.

*According to the U.S. Bureau of Labor Statistics

Reduce Administrative Overhead

Collectively PIHPs have a MLR (Medical Loss Ratio) of 96.3%. The ONLY way to reduce layers and ensure more money goes directly into services is by reducing administrative overhead, which has dramatically increased over the past 5 years. More bureaucracy means longer wait times, more hoops to jump through, and fewer resources for essential care.

Increase Workforce & Network Capacity 3/4 of Michigan's public mental health organizations are experiencing workforce gaps despite salary increases or retention bonuses. Top reasons people leave the public mental health field: (1) too much paperwork / administrative hoops to jump through, and (2) better pay and work life balance. A shortage of mental health workers means longer wait times, fewer available services—leaving Michigan's most vulnerable without the support they need.






Community Mental Health Association of Michigan CMHA advocacy strategy MDHHS survey related to system improvement and potential PIHP procurement March 2025

Background:

As CMHA members know, MDHHS recently issued a <u>press release</u>, announcing both a public comment period, centered on improvements to Michigan's public mental health services and the Department's intention to implement a competitive procurement process for the state's Prepaid Inpatient Health Plans (PIHPs).

While CMHA and its members are continually involved in system improvements, and so support this component of the Department's announcement, **the Association and its members are strongly opposed to any procurement process that could open the door to the privatization of the system.**

Advocacy plan

In response to this press release, CMHA immediately took a number of actions in partnership with CMHA members and allies across the state. The actions already taken by CMHA to date are included in the advocacy plan below.

This advocacy plan reflects proven advocacy approaches used by CMHA to successfully thwart past attempts to privatize Michigan's public mental health system; foundational tools used in successful advocacy efforts; and the recommendations of the CEOs of Michigan's CMHSPs and PIHPs who attended a recent, mid-March, meeting of those CEOs.

A. Talking points for use in any or all of the advocacy efforts outlined below:

- 1. **Strong support for seeking views of persons served and stakeholders of the system**. CMHA and its members applaud this effort to collect the views, from the diverse set of stakeholders of Michigan's public mental health system, around approaches to refine and improve this system.
- 2. State needs to take meaningful action, rather than the procurement process, to address views collected in this and prior efforts to gather the views of persons served and other stakeholders. We expect the views of those who respond to the survey to amplify the views, long expressed, of persons served, the state's advocacy groups, the CMHs, PIHPs, and providers who make up the state's public mental health system around the following needs:
 - Access to behavioral health services and supports, where and when persons served need and desire them
 - High quality care
 - Availability of behavioral health staff (network capacity) across the full range of disciplines and modalities
 - o Choice in key dimensions of the services and supports they receive, by persons served
 - Person Centered Planning processes that provide all persons served with the ability to exercise self determination
 - o Coordination of care between behavioral health and physical health
 - Widespread use of peers in the provision of services and supports

- Conflict free systems casemanagement, fair and unbiased appeals processes, including the recipient rights appeals process
- o Effective contract oversight and enforcement of all parts of the system
- Strong voice of persons served and advocacy organizations on the governance bodies of the organizations that make up this system
- Funding sufficient to meet the actual demand for and cost of services. While services, populations, and rate floors are added to the Medicaid benefit, the funding to cover those required benefits has been insufficient statewide, with wide variation in that insufficiency across regions
- Structures that ensure local control of the system and its public nature while ensuring that these local service delivery systems are responsive to the needs of the persons and communities that they serve and that some level of uniformity exists, statewide, relative to access to and intensity of services.
- Reducing administrative and paperwork demands thus maximizing the share of the Medicaid funds provided to the system are used to fund services and supports and freeing staff time to be spent serving persons and communities
- 3. **No single solution to these issues**: The solutions to these issues do not lie in a single solution, including the competitive procurement of the public management care organization (PIHP) contract.

Rather than a single action, a number of parallel, concrete, and earnestly pursued efforts are needed to address these issues. Some of these efforts are currently underway (and need to be bolstered) with new efforts implemented, each specific to an issue of concern.

4. A competitive procurement causes system chaos, does not address any of the core issues facing the system (those listed above as examples), and could be used to privatize the system:

While we look forward to system refinement fueled by this public dialogue initiative, we are concerned that the procurement process being considered will:

- Add chaos to a system and those served by the system in the face of a deep and prolonged workforce shortage, state budget constraints, impending federal Medicaid reductions
- Open the door to privatize Michigan's public mental health system.

Earlier proposals to privatize this system were met by vocal and widespread opposition from Michiganders from across the state. This anti-privatization sentiment remains strong among the large and vocal stakeholders of Michigan's public mental health system.

B. Actions making up advocacy plan

- 1. Encourage a clear and strong voice of persons served, staff, and other allies in responding to the on-line survey, fostering their free expression of:
 - a. A complete picture of their experience with the public mental health system. That means describing what needs to be improved and what is going well and how the system has benefited you.
 - b. Their views relative to proposals to move this system under the management of private health insurance companies. Because this survey is part of a process in which some policy makers and lobbyists are proposing such a change, MDHHS needs to know your views on this privatization proposal.
- 2. Executive branch advocacy
 - a. Dialogue by CMHA, members, and allies with MDHHS leadership
 - b. Dialogue by CMHA, members, and allies with the Governor and her staff
- 3. Legislative advocacy
 - a. CMHA and members reach out to State Legislators, in both parties expressing concerns over the proposed competitive procurement
 - b. CMHA providing talking points to CMHA members and allies for use in this effort
- 4. Media advocacy (By CMHA; its Media/PR consultant, Lambert; CMHA members and allies)
 - a. Social media
 - b. Traditional statewide and local media
 - c. Capitol news services (Gongwer and MIRS)
- 5. Allying with traditional partners to join in this effort
 - a. State's leading advocacy organizations
 - b. Michigan Association of Counties
 - c. Other partners vital to prior efforts to combat privatization
- 6. Legal strategy
 - Obtain legal counsel relative to the legal barriers to competitive procurement of the state's PIHPs
 - CMHA to share this legal information with members
 - CMHA to take legal action, if needed, using legal arguments developed by counsel

email correspondence

From:	Monique Francis
То:	Monique Francis
Cc:	Robert Sheehan; Alan Bolter
Subject:	Weaknesses and harm of privately managed Medicaid behavioral health systems
Date:	Friday, April 11, 2025 12:58:42 PM
Attachments:	image001.png

To: CEOs of CMHs, PIHPs, and Provider Alliance members

CC: CMHA Officers; Members of the CMHA Board of Directors and Steering Committee; CMH & PIHP Board Chairpersons

From: Robert Sheehan, CEO, CMH Association of Michigan

Re: Weaknesses and harm of privately managed Medicaid behavioral health systems

As you may know, the MDHHS proposal to competitively procure the state's PIHP contract, if it goes forward, can have only one of two outcomes. The contracts will go to a smaller number of public PIHPs, drawn from the current set of PIHPs or a merger of current PIHPs, or to a private health plan/health insurance company.

We are hearing that the latter outcome is being favored by some with in MDHHS.

In light of this threat, this email is coming your way so that you, the leaders of the state's public mental health system, have ready access to the analyses done, over the past several years, underscoring the weaknesses and harm of privately managed Medicaid behavioral health systems. Those analyses are provided below. Feel free to share this information with your staff, boards of directors, and community partners.

1. Immediate loss of over half-a-billion dollars to the system: The dramatically higher managed care overhead (expenses that reduce the dollars available for services) of the private Medicaid health plans, an

overhead rate of 15%, when compared to that of the state's PIHPs, with an overhead rate of 2%, will result in a **loss of \$520 million per year** in the funding available for Medicaid behavioral health services to Michigander.

- 2. Negative impact, across the country, of private health plan/insurance company management of Medicaid behavioral health: A set of studies, conducted over the past several years, underscores the negative impact that the management of a state's Medicaid behavioral health system by private health plan has on persons served and the provider network serving them. Those studies include:
 - Impact of the Movement to Private Managed Care System for Publicly Sponsored Mental Health Care: Perspectives from Other States (2022)
 - <u>Medicaid funding consolidation: Key themes identified in an examination of the</u> <u>experience of other states</u> (2016)
 - <u>Beyond Appearances: Behavioral Health Financing Models and the Point of Care</u> (2016)
- 3. Significant opposition, among Michiganders, to the private management of Michigan's public mental health system: Earlier proposals to privatize this system were met by vocal and widespread opposition from Michiganders from across the state. This anti-privatization sentiment remains strong among the large and vocal stakeholders of Michigan's public mental health system. (See the <u>summary of the results of the statewide poll</u>, conducted by the respected Michigan-based polling group, EPIC-MRA.)

Sample Board Resolution

WHEREAS, the State of Michigan currently operates a publicly managed and communitybased system for the delivery of specialty behavioral health services through 10 Prepaid Inpatient Health Plans (PIHPs), which are responsible for managing Medicaid mental health, developmental disability, and substance use disorder services; and

WHEREAS, the current PIHP system has consistently demonstrated value, local accountability, and community engagement, while successfully managing costs and improving health outcomes for vulnerable populations; and

WHEREAS, the Michigan Department of Health and Human Services (MDHHS) recently announced plans to initiate a competitive procurement process for the management of PIHP functions, which may open the door to private, non-profit health plans or managed care organizations (MCOs) assuming control over behavioral health services; and

WHEREAS, such privatization could disrupt longstanding relationships between local mental health authorities, providers, and the communities they serve, and jeopardize the person-centered, recovery-oriented approach that has been cultivated under the public system; and

WHEREAS, many stakeholders, including individuals receiving services, advocates, local officials, and providers have expressed significant concerns about the potential impact of a competitive procurement process on care quality, access, local control, and transparency; and

WHEREAS, counties across Michigan have historically played a vital role in the governance, funding, and oversight of the public behavioral health system, and any change to that structure without meaningful county input undermines the principle of local governance; and

WHEREAS, maintaining a publicly accountable and locally governed behavioral health system is essential to ensuring that individuals with mental health and substance use needs receive timely, appropriate, and high-quality care.

NOW, THEREFORE, BE IT RESOLVED, that the [County Name] Board of Commissioners formally opposes the Michigan Department of Health and Human Services' (MDHHS) plan to implement a competitive procurement process for Prepaid Inpatient Health Plans (PIHPs); and

BE IT FURTHER RESOLVED, that the Board urges Governor Whitmer, the Michigan Department of Health and Human Services (MDHHS), and the Michigan Legislature to halt any plans for privatization and instead work collaboratively with counties, PIHPs,

Community Mental Health Services Programs (CMHSPs), service users, and other stakeholders to strengthen and improve the public behavioral health system, by only allowing public organizations with experience in managing Michigan's public mental health system to be part of any bid process should one occur; and

BE IT FURTHER RESOLVED, that a copy of this resolution be transmitted to Governor [Name], MDHHS Director [Name], members of the Michigan Legislature representing [County Name], and the Michigan Association of Counties (MAC).

Adopted by the [County Name] Board of Commissioners this [Date]. [Chairperson's Name] Chairperson, [County Name] Board of Commissioners [Clerk's Name] County Clerk

NORTHERN MICHIGAN REGIONAL ENTITY FINANCE COMMITTEE MEETING 10:00AM – APRIL 9, 2025 VIA TEAMS

ATTENDEES: Brian Babbitt, Connie Cadarette, Ann Friend, Kevin Hartley, Nancy Kearly, Eric Kurtz, Donna Nieman, Allison Nicholson, Brandon Rhue, Jennifer Warner, Tricia Wurn, Deanna Yockey, Carol Balousek

REVIEW AGENDA & ADDITIONS

Donna requested a discussion about the MDHHS draft policy for Intensive Crisis Stabilization Services. Kevin requested a discussion about an audit RFP for fiscal years 2025–2027.

REVIEW PREVIOUS MEETING MINUTES

The March minutes were included in the materials packet for the meeting.

MOTION BY KEVIN HARTLEY TO APPROVE THE MINUTES OF THE MARCH 12, 2025 NORTHERN MICHIGAN REGIONAL ENTITY REGIONAL FINANCE COMMITTEE MEETING; SUPPORT BY CONNIE CADARETTE. MOTION APPROVED.

MONTHLY FINANCIALS

February 2025

- <u>Net Position</u> showed a net deficit for Medicaid and HMP of \$635,186. Carry forward was reported as \$736,656. The total Medicaid and HMP Current Year surplus was reported as \$101,470. The total Medicaid and HMP Internal Service Fund was reported as \$20,576,156. The total Medicaid and HMP net surplus was reported as \$20,677,626.
- <u>Traditional Medicaid</u> showed \$87,603,922 in revenue, and \$86,692,238 in expenses, resulting in a net surplus of \$911,684. Medicaid ISF was reported as \$13,514,675 based on the current FSR. Medicaid Savings was reported as \$0.
- <u>Healthy Michigan Plan</u> showed \$11,036,552 in revenue, and \$12,583,422 in expenses, resulting in a net deficit of \$1,546,870. HMP ISF was reported as \$7,068,394 based on the current FSR. HMP savings was reported as \$736,656.
- <u>Health Home</u> showed \$1,417,931 in revenue, and \$1,110,977 in expenses, resulting in a net surplus of \$306,954.
- <u>SUD</u> showed all funding source revenue of \$11,854,303 and \$9,175,155 in expenses, resulting in a net surplus of \$2,679,148. Total PA2 funds were reported as \$4,360,589.

An update on the retro activity for missing HSW payments will be provided under the "HSW Open Slots Update."

PA2/Liquor Tax was summarized as follows:

Projected FY25 Activity							
Beginning Balance Projected Revenue Approved Projects Projected Ending Balance							
\$4,765,231	\$1,847,106	\$2,150,940	\$4,461,397				

Actual FY25 Activity							
Beginning Balance Current Receipts Current Expenditures Current Ending Balance							
\$4,765,231	\$92,609	\$497,251	\$4,360,589				

MOTION BY KEVIN HARTLEY TO RECOMMEND APPROVAL OF THE NORTHERN MICHIGAN REGIONAL ENTITY MONTHLY FINANCIAL REPORT FOR FEBRUARY 2025; SUPPORT BY DONNA NIEMAN. MOTION APPROVED.

EDIT UPDATE

The next EDIT meeting is scheduled for April 17th at 10:00AM. A status update on the H0043 per diem code has been requested. Brandon added that a change to the code chart will be coming in July to remove H2022 (community-based wrap-around services, per diem). The CMHSPs were advised to start using H2021 (community-based wrap-around services, 15 min). According to the NMRE's encounter data, the H2022 code is still being used. This topic will be discussed at the regional QOC meeting on May 6th.

EQI UPDATE

Templates for P1 2025 were distributed. The EQI for P1 is due to MDHHS on May 30th. Reports will be due to the NMRE by May 19th. Data will be pulled on May 5th. It was noted the CMHSPs will be required to complete additional tabs for the reporting period. A statewide EQI meeting is scheduled for April 10th at 1:00PM. Tricia will report back to the group following the meeting.

ELECTRONIC VISIT VERIFICATION (EVV)

Ann has been attending payor portal meetings with MDHHS and HHAX. Donna reported that the state is working to include the payment process in the EVV. The setup in PCE was reviewed during a meeting held the week of March 31st. No overview showing how it's expected to work was provided. The expectation is that the EVV will generate the 837 file.

Centra Wellness has experienced issues involving services to three individuals living in the same apartment complex. In the past, staff used the H0043 service code for supports provided site. Currently, the H2015 code is being used for medication set-ups, etc. Staff spend a few hours providing these supports for the three individuals, moving between apartments. For proper documentation, staff will need to clock in and out between the apartments, which seems unreasonable and distracts from the provision of services.

HSW OPEN SLOTS UPDATE

All 697 HSW slots are currently filled. The CMHSPs were asked to continue to send packets as slots routinely open.

The NMRE received \$1,888,658 in retroactive HSW payments earlier on this date; these funds will be paid out to CMHSPs on April 17th.

Brandon explained the issue that occurred in the CHAMPS system that resulted in PIHPs not being paid for HSW beneficiaries. The NMRE was the first PIHP to bring the matter to the state's attention. A fix was expected in December 2024; however, it was not an actual solution but did allow the state to build a specially formatted file in CMAMPS to trigger the system to review old payments and reprocess them. This replaced the need for PIHPs to send files to the state monthly. The NMRE continued to send filed but received error messages. Brandon then scheduled a meeting with the state which provided a clearer understanding of the requirements for the file; after that, the NMRE received confirmation from the state that the files were received.

The state has confirmed the ability to pay retroactivity beyond six months. A permanent fix is expected between April and June. The NMRE is focusing its efforts on any activity prior to March 2025 and is working directly with the state to be sure every missing payment is paid. Reasons are now provided for failed member month payments so they can be resubmitted. Many failed due to no coverage for that member month. Others were not paid due to coding issues in the system, which the NMRE will correct and resubmit.

Brandon stressed the amount of work this has taken. The NMRE is confident in the process that has been put into place. CMHSPs' detail sheets will be posted to ShareFile following the meeting. The total estimate owed to the region before this morning's payment was \$2.9M. Approximately \$1M is still owed. Brandon is working on a way to make reports available to CMHSP staff.

Monthly reports from CMHSPs (showing individuals not paid) are no longer needed but it was advised that CMHSPs continue to track the information.

DAB TRANSITION

The NMRE created a report that can be used to analyze the DAB migration data, which was shared with CIO Forum members. The report has been posted to NMRE website at: <u>DAB</u> <u>Analysis 2020-2024 | NMRE</u>. Regions 1 (NorthCare Network) and 2 (NMRE) have been disproportionately impacted. The report will be used in the creation of a statewide impact statement. Brandon welcomed feedback from the CMHSPs.

NMRE REVENUE & ELIGIBLES ANALYSIS

An analysis of November 2023 – March 2025 Revenue and Eligibles was emailed to the committee.

Children's Waiver Program							
	November 2023	March 2025	<u>% Change</u>				
Revenue	\$37,040	\$10,144*	-72.61%*				
Enrollees	11	3*	72.73%*				

*Numbers reflect a recoupment for one client going back several months

DAB

DAD						
	November 2023 March 2025					
Revenue	\$9,796,214	\$10,043,407	2.52%			
Enrollees	27,979	25,312	-9.53%			
Average Payment per Enrollee	\$350	\$47	13.33%			

НМР			
	November 2023	March 2025	<u>% Change</u>
Revenue	\$2,286,849	\$2,240,130	-2.04%
Enrollees	45,924	34,120	-25.70%
Average Payment per Enrollee	\$50	\$16	31.85%

HSW			
	November 2023	March 2025	<u>% Change</u>
Revenue	\$4,692,308	\$5,090,138	8.48%
Enrollees	663	677	2.11%
Average Payment per Enrollee	\$7,077	\$7,519	6.24%

SED			
	November 2023	<u>March 2025</u>	% Change**
Revenue	\$43,326	\$21,437	-50.52
Enrollees	22	31	40.91
Average Payment per Enrollee*	\$1,969	\$692	-64.89%

**SED revenue was moved into DAB October 1, 2024.

November 2023	March 2025	<u>% Change</u>
\$2,763,76	\$2,895,192	4.76%
65,030	55,018	-15.40%
\$42	\$53	23.82%
	\$2,763,76 65,030	\$2,763,76 65,030 \$5,018

TOTAL			
	November 2023	March 2025	<u>% Change</u>
Monthly Total Revenue	\$19,619,501	\$20,300,448	3.47%

Brandon referenced MDHHS policy effective February 1, 2025, which established asset limits for Supplemental Security Income (SSI) Related Medicaid Programs. The policy change increased the asset limits from \$2,000/individual and \$3,000/couple to the higher Medicare Savings Program's asset limits which are currently \$9,430/individual and \$14,130/couple. The policy may be viewed in its entirety by visiting: <u>2449-Eligibility-P.pdf</u>.

97153 CODE AND \$16.50 PER UNIT

It was noted that some CMHSP in the state have not implemented the \$66/hour rate for code 97153 (one-on-one adaptive behavior treatment delivered by a behavior technician under the supervision of a Board-Certified Behavior Analyst without real-time modifications to the intervention plan) because the cost exceeds retroactive payments received by the state. Eric was asked by MDHHS to supply data showing the difference between the \$66/hour rate vs. the amount of revenue received by the CMHSPs. A status update was provided as:

Centra Wellness – N/A (Services are provided by CWN staff)

North Country – North Country is paying the \$66.hour rate to the extent possible with the amount of funding received, retroactive to November 1, 2024 rate retro to Nov. 1, 2024. **Northeast Michigan** – The \$66/hour rate, retroactive to November 1, 2024, was pushed out to the one or two providers that weren't already receiving a rate equivalent to or above that amount.

Northern Lakes – The \$66/hour rate, retroactive to November 1, 2024, was pushed out to the one or two providers that weren't already receiving a rate equivalent to or above that amount. **Wellvance** – Wellvance intends to push out only the amount of funds that have been received.

Eric requested that the Boards send to his attention the amounts needed for the CMHSPs to implement the \$66/hour rate.

DRAFT POLICY FOR INTENSIVE CRISIS STABILIZATION SERVICES

Donna referenced the MDHHS proposed policy on Intensive Crisis Stabilization Services which has an expected effective date of July 1, 2025; comments are due by May 5th. The policy provides an outline of Intensive Crisis Stabilization Services (ICSS), encompassing the development of regional crisis hubs and clear guidance on community crisis stabilization services, inclusive of mobile crisis. To use Medicaid funds, each ICSS program must receive MDHHS approval through a certification process initially and every three years thereafter.

ICSS must be provided by a treatment team of Crisis Professionals under the supervision of a psychiatrist. Crisis Professionals must meet MDHHS-approved training competencies. The treatment team must include one or more certified peer support or certified recover specialists who meet the established criteria for adult and/or children's services.

PIHPs, CMHSPs, and MHPs must partner as needed in coordinating a crisis stabilization plan. Crisis stabilization plans must be developed for individuals and their family/caregivers who are not yet receiving specialty behavioral health services but are eligible for such services.

Under the ICSS benefit, the following emergency intervention services must be provided 24 hours per day/7 days per week:

- Crisis hub (staffed by a Crisis Professional) ICSS programs must have the capacity to deploy Someone to Respond services through the crisis hub on a continuous basis.
- Mobile crisis or a combination of mobile crisis and community crisis response services. Mobile crisis services must be provided by a two-person treatment team consisting of at least one Crisis Professional and a second Crisis Professional, paraprofessional, or certified peer. Mobile crisis stabilization teams must be able to travel to the individual in crisis for a face-to-face contact within 1 hour or less in urban counties and within 2 hours or less in rural counties.

ICSS programs must provide continuing crisis stabilization services to the individual following resolution of the immediate situation. Crisis stabilization plans must include transition planning to ongoing behavioral health services as necessary and facilitate connections to community services.

Donna expressed concern with costs related to implementing the policy. She asked whether others have reviewed it and/or provided comment. Eric responded that he hasn't reviewed the policy yet, but it is likely that MDHHS is overinterpreting the mental health code. No additional funding is expected. The topic will be placed on the April 15th Operations Committee meeting agenda and the April 25th Clinical Directors meeting agenda.

AUDIT RFPS

The NMRE conducted an RFP for audit firms in 2021 to select an audit firm for fiscal years 2021, 2022, and 2023. Roslund, Prestage & Company, PC was awarded the contract for AuSable Valley CMHA (now Wellvance), Centra Wellness Network, North Country CMHA, Northern Lakes CMHA, and the NMRE. Northeast Michigan CMHA selected the firm of Straley Lamp & Kraenzlein, PC. A one-year extension was awarded to these firms to conduct financial audits for FY24.

The NMRE will conduct a new RFP and collect bids for financial audits for fiscal years 2025, 2026, and 2027 in May of this year. The submission deadline will likely be June 30[,] 2025. As in previous years, the NMRE will open packets and send them to the CMHSPs along with a brief summary of the submissions.

NEXT MEETING

The next meeting was scheduled for May 14th at 10:00AM.



Chief Executive Officer Report

April 2025

This report is intended to brief the NMRE Board on the CEO's activities since the last Board meeting. The activities outlined are not all inclusive of the CEO's functions and are intended to outline key events attended or accomplished by the CEO.

March 25: Attended and participated in CMHAM Advocate Meeting.

March 27: Attended and participated in CMHAM Directors Forum.

April 1: Attended and participated in PIHP CEO Meeting.

April 3: Attended and participated in MDHHS PIHP Operations Meeting.

Aprill 9: Attended and participated in Regional Finance Committee Meeting.

April 11: Attended and participated in Crawford County Opioid Advisory Committee.

Aprill 14: Attended and participated in MDHHS audit division meeting regarding NLCMHA and NMRE FY 20 audit closeouts.

April 15: Chaired NMRE Operations Committee Meeting.

Aprill 16: Attended and participated in NMRE Internal Operations Committee Meeting.



February 2025

Finance Report

February 2025 Financial Summary

Funding Source		YTD Net Surplus (Deficit)	Carry Forward	ISF					
Medicaid		911,684	-	13,514,675					
Healthy Michigan		(1,546,870)	736,656	7,068,394					
		\$ (635,186)	\$ 736,656	\$ 20,583,069					
	NMRE MH	NMRE SUD	Northern Lakes	North Country	Northeast	Wellvance	Centra Wellness	PIHP Total	
Net Surplus (Deficit) MA/HMP	1,441,548	2,429,116	(3,533,376)	(1,293,283)	(393,317)	737,874	(23,747)	\$ (635,1	186)
Carry Forward	, ,	-	-	-	-	-	-	736,6	,
Total Med/HMP Current Year Surplus	1,441,548	2,429,116	(3,533,376)	(1,293,283)	(393,317)	737,874	(23,747)	\$ 101,4	470
Medicaid & HMP Internal Service Fund								20,576,1	156
Total Medicaid & HMP Net Surplus								\$ 20,677,6	626

Funding Source Report - Mental Health October 1, 2024 through Feb								
	NMRE MH	NMRE SUD	Northern Lakes	North Country	Northeast	Wellvance	Centra Wellness	PIHP Total
Traditional Medicaid (inc Autism)								
Revenue								
Revenue Capitation (PEPM) CMHSP Distributions 1st/3rd Party receipts	\$ 84,715,164 (80,892,242)	\$ 2,888,758	26,375,481	21,661,185	13,616,143	11,839,099	7,400,333	\$ 87,603,922 0
Net revenue	3,822,922	2,888,758	26,375,481	21,661,185	13,616,143	11,839,099	7,400,333	87,603,922
Expense PIHP Admin PIHP SUD Admin SUD Access Center	1,179,571	22,094 59,625						1,201,665 59,625
Insurance Provider Assessment	753,447	- 15,177						- 768,624
Hospital Rate Adjuster Services	- 393,832	1,556,603	28,160,278	22,679,477	13,820,978	10,899,514	7,151,642	۔ 84,662,324
Total expense	2,326,850	1,653,499	28,160,278	22,679,477	13,820,978	10,899,514	7,151,642	86,692,238
Net Actual Surplus (Deficit)	\$ 1,496,072	\$ 1,235,259	\$ (1,784,797)	\$ (1,018,292)	\$ (204,835)	\$ 939,585	\$ 248,691	\$ 911,684

Notes

Medicaid ISF - \$13,514,675 - based on current FSR Medicaid Savings - \$0

Mental Health														
October 1, 2024 through Fel	oruary	28, 2025												
		NMRE MH		NMRE SUD		orthern Lakes		North Country	N	lortheast	w	ellvance	Centra Vellness	PIHP Total
Healthy Michigan														
Revenue														
Revenue Capitation (PEPM) CMHSP Distributions 1st/3rd Party receipts	Ş	5,925,720 (5,788,832)	\$ 5	5,110,832		2,123,892		1,652,913 -		750,321		788,865 -	472,842	\$ 11,036,552 - -
Net revenue		136,888	5	5,110,832		2,123,892		1,652,913		750,321		788,865	 472,842	 11,036,552
Expense PIHP Admin		120,291		52,349										172,641
PIHP SUD Admin SUD Access Center				141,277 -										141,277
Insurance Provider Assessment Hospital Rate Adjuster	_	71,121 -		35,118		0.070 171		4 007 004		020.002		000 577	745 200	106,239
Services		-		3,688,231		3,872,471		1,927,904		938,803		990,577	745,280	 12,163,266
Total expense		191,412	3	3,916,975		3,872,471		1,927,904		938,803		990,577	 745,280	 12,583,422
Net Surplus (Deficit)	\$	(54,524)	\$ 1	1,193,857	\$ (1,748,579)	\$	(274,991)	\$	(188,482)	\$	(201,712)	\$ (272,438)	\$ (1,546,870
Notes HMP ISF - \$7,068,394 - based on 6 HMP Savings - \$736,656	curren	t FSR												
Net Surplus (Deficit) MA/HMP	\$	1,441,548	\$ 2,	,429,116	\$ (3	,533,376)	\$ (1,293,283)	\$	(393,317)	\$	737,874	\$ (23,747)	\$ (635,186
Medicaid/HMP Carry Forward Total Med/HMP Current Year Su	ırplus													\$ 736,656
Medicaid & HMP ISF - based on cu														20,576,156

Funding Source Report - Mental Health October 1, 2024 through Feb		025											
	NMRE MH		NMRE SUD	l	Northern Lakes	North Duntry	No	rtheast	We	llvance	-	entra Ilness	PIHP Total
Health Home													
Revenue Revenue Capitation (PEPM) CMHSP Distributions 1st/3rd Party receipts	\$ 55	1,385 -			228,131	150,917		169,519		82,829		235,150	\$ 1,417,931 - -
Net revenue	55	1,385	-		228,131	 150,917		169,519		82,829		235,150	 1,417,931
Expense PIHP Admin BHH Admin Insurance Provider Assessment Hospital Rate Adjuster Services	10	5,318 6,449 - 2,664			228,131	150,917		169,519		82,829		235,150	15,318 16,449 - 1,079,210
Total expense	24	4,431	-		228,131	 150,917		169,519		82,829		235,150	 1,110,977
Net Surplus (Deficit)	\$ 30	6,954	\$ -	\$		\$ 	\$	<u> </u>	\$		\$	-	\$ 306,954

Funding Source Report - SUD

Mental Health

October 1, 2024 through February 28, 2025

	Medicaid	Healthy Michigan	Opioid Health Home	SAPT Block Grant	PA2 Liquor Tax	Total SUD
Substance Abuse Prevention & Treatment						
Revenue	\$ 2,888,758	\$ 5,110,832	\$ 1,797,363	\$ 1,560,101	\$ 497,249	\$ 11,854,303
Expense						
Administration	81,719	193,626	75,480	66,745		417,570
OHH Admin			34,096	-		34,096
Block Grant Access Center	-	-	-	-		-
Insurance Provider Assessment	15,177	35,118	-			50,295
Services:						
Treatment	1,556,603	3,688,231	1,437,755	690,876	497,249	7,870,714
Prevention	-	-	-	354,446	-	354,446
ARPA Grant	-	-		448,034		448,034
Total expense	1,653,499	3,916,975	1,547,331	1,560,101	497,249	9,175,155
PA2 Redirect						
Net Surplus (Deficit)	\$ 1,235,259	\$ 1,193,857	\$ 250,032	\$ (0)	\$ -	\$ 2,679,148

Statement of Activities and Proprietary Funds Statement of

Revenues, Expenses, and Unspent Funds October 1, 2024 through February 28, 2025

	PIHP MH	PIHP SUD	PIHP ISF	Total PIHP
Operating revenue				
Medicaid	\$ 84,715,164	\$ 2,888,758	\$ -	\$ 87,603,922
Medicaid Savings	-	-	-	-
Healthy Michigan	5,925,720	5,110,832	-	11,036,552
Healthy Michigan Savings	736,656	-	-	736,656
Health Home	1,417,931	-	-	1,417,931
Opioid Health Home	-	1,797,363	-	1,797,363
Substance Use Disorder Block Grant	-	1,560,101	-	1,560,101
Public Act 2 (Liquor tax)	-	497,246	-	497,246
Affiliate local drawdown	297,408	-	-	297,408
Performance Incentive Bonus	-	-	-	-
Miscellanous Grant Revenue	-	4,000	-	4,000
Veteran Navigator Grant	35,761	-	-	35,761
SOR Grant Revenue	-	598,415	-	598,415
Gambling Grant Revenue Other Revenue	-	79,145	- 1,336	79,145 1,336
Other Revenue			1,550	
Total operating revenue	93,128,640	12,535,860	1,336	105,665,836
Operating expenses				
General Administration	1,417,088	315,662	-	1,732,750
Prevention Administration	-	49,931	-	49,931
OHH Administration	-	34,096	-	34,096
BHH Administration	16,449	-	-	16,449
Insurance Provider Assessment	824,568	50,295	-	874,863
Hospital Rate Adjuster	-	-	-	-
Payments to Affiliates:				
Medicaid Services	83,105,721	1,556,603	-	84,662,324
Healthy Michigan Services	8,475,035	3,688,231	-	12,163,266
Health Home Services	1,079,210	-	-	1,079,210
Opioid Health Home Services	-	1,437,755	-	1,437,755
Community Grant	-	690,876	-	690,876
Prevention	-	304,515	-	304,515
State Disability Assistance	-	-	-	-
ARPA Grant	-	448,034	-	448,034
Public Act 2 (Liquor tax)	-	497,249	-	497,249
Local PBIP	-	-	-	-
Local Match Drawdown	297,408	-	-	297,408
Miscellanous Grant	-	4,000	-	4,000
Veteran Navigator Grant	35,761	-	-	35,761
SOR Grant Expenses	-	598,415	-	598,415
Gambling Grant Expenses		79,145		79,145
Total operating expenses	95,251,240	9,754,807		105,006,047
CY Unspent funds	(2,122,600)	2,781,053	1,336	659,789
Transfers In	-	-	-	-
Transfers out	-	-	-	-
Unspent funds - beginning	3,466,474	4,765,230	20,583,069	28,814,773
Unspent funds - ending	\$ 1,343,874	\$ 7,546,283	\$ 20,584,405	\$ 29,474,562

Statement of Net Position February 28, 2025

	PIHP MH	PIHP SUD			PIHP ISF	Total PIHP
Assets						
Current Assets						
Cash Position	\$ 51,870,986	\$	7,477,561	\$	20,584,405	\$ 79,932,952
Accounts Receivable	4,099,812		1,583,932		-	5,683,744
Prepaids	 59,521		-		-	 59,521
Total current assets	 56,030,319		9,061,493		20,584,405	 85,676,217
Noncurrent Assets						
Capital assets	 563,178		-		-	 563,178
Total Assets	 56,593,497		9,061,493		20,584,405	 86,239,395
Liabilities						
Current liabilities						
Accounts payable	55,033,161		1,515,210		-	56,548,371
Accrued liabilities	216,462		-		-	216,462
Unearned revenue	 -		-		-	 -
Total current liabilities	 55,249,623		1,515,210		-	 56,764,833
Unspent funds	\$ 1,343,874	\$	7,546,283	\$	20,584,405	\$ 29,474,562

Proprietary Funds Statement of Revenues, Expenses, and Unspent Funds

Budget to Actual - Mental Health

October 1, 2024 through February 28, 2025

	Total Budget	YTD Budget	YTD Actual	Variance Favorable (Unfavorable)	Percent Favorable (Unfavorable)	
Operating revenue						
Medicaid						
* Capitation	\$ 187,752,708	\$ 78,230,295	\$ 84,715,164	\$ 6,484,869	8.29%	
Carryover Healthy Michigan	11,400,000	-	-	-	-	
Capitation	19,683,372	8,201,405	5,925,720	(2,275,685)	(27.75%)	
Carryover	5,100,000		736,656	736,656	0.00%	
Health Home	1,451,268	604,695	1,417,931	813,236	134.49%	
Affiliate local drawdown	594,816	297,408	297,408		0.00%	
Performance Bonus Incentive	1,334,531	-	-	-	0.00%	
Miscellanous Grants	-	-	-	-	0.00%	
Veteran Navigator Grant	110,000	45,835	35,761	(10,074)	(21.98%)	
Other Revenue					0.00%	
Total operating revenue	227,426,695	87,379,638	93,128,640	5,749,002	6.58%	
Operating expenses						
General Administration	3,591,836	1,486,190	1,417,088	69,102	4.65%	
BHH Administration	-	-	16,449	(16,449)	0.00%	
Insurance Provider Assessment	1,897,524	790,635	824,568	(33,933)	(4.29%)	
Hospital Rate Adjuster	4,571,328	1,904,720	-	1,904,720	100.00%	
Local PBIP	1,737,753	-	-	-	0.00%	
Local Match Drawdown	594,816	297,408	297,408	-	0.00%	
Miscellanous Grants	-	-	-	-	0.00%	
Veteran Navigator Grant	110,004	38,215	35,761	2,454	6.42%	
Payments to Affiliates:		72 504 000	02 405 724		(42,02%)	
Medicaid Services	176,618,616	73,591,090	83,105,721	(9,514,631)	(12.93%)	
Healthy Michigan Services	17,639,940	7,349,975	8,475,035	(1,125,060)	(15.31%)	
Health Home Services	1,415,196	589,665	1,079,210	(489,545)	(83.02%)	
Total operating expenses	208,177,013	86,047,898	95,251,240	(9,203,342)	(10.70%)	
CY Unspent funds	\$ 19,249,682	\$ 1,331,740	(2,122,600)	\$ (3,454,340)		
Transfers in			-			
Transfers out			-	95,251,240		
Unspent funds - beginning			3,466,474			
Unspent funds - ending			\$ 1,343,874	(2,122,600)		

Proprietary Funds Statement of Revenues, Expenses, and Unspent Funds

Budget to Actual - Substance Abuse October 1, 2024 through February 28, 2025

	Total Budget	YTD Budget	YTD Actual	Variance Favorable (Unfavorable)	Percent Favorable (Unfavorable)
Operating revenue					
Medicaid Healthy Michigan Substance Use Disorder Block Grant Opioid Health Home Public Act 2 (Liquor tax) Miscellanous Grants SOR Grant	\$ 4,678,632 11,196,408 6,467,905 3,419,928 1,533,979 4,000 2,043,984	\$ 1,949,430 4,665,170 2,694,958 1,424,970 - 1,667 851,660	\$ 2,888,758 5,110,832 1,560,101 1,797,363 497,246 4,000 598,415	\$ 939,328 445,662 (1,134,857) 372,393 497,246 2,333 (253,245)	48.18% 9.55% (42.11%) 26.13% 0.00% 140.00% (29.74%)
Gambling Prevention Grant Other Revenue	200,000	83,333	79,145 	(4,188)	(5.03%) 0.00%
Total operating revenue	29,544,836	11,671,188	12,535,860	864,672	7.41%
Operating expenses Substance Use Disorder: SUD Administration Prevention Administration Insurance Provider Assessment Medicaid Services Healthy Michigan Services Community Grant Prevention State Disability Assistance ARPA Grant Opioid Health Home Admin Opioid Health Home Services Miscellanous Grants SOR Grant Gambling Prevention PA2	1,082,576 118,428 113,604 3,931,560 10,226,004 2,074,248 634,056 95,215 - - 3,165,000 4,000 2,043,984 200,000 1,533,978	426,075 49,345 47,335 1,638,150 4,260,835 864,270 264,190 39,677 - - 1,318,750 1,667 851,660 83,333 -	315,662 49,931 50,295 1,556,603 3,688,231 690,876 304,515 - 448,034 34,096 1,437,755 4,000 598,415 79,145 497,249	110,413 (586) (2,960) 81,547 572,604 173,394 (40,325) 39,677 (448,034) (34,096) (119,005) (2,333) 253,245 4,188 (497,249)	$\begin{array}{c} 25.91\% \\ (1.19\%) \\ (6.25\%) \\ 4.98\% \\ 13.44\% \\ 20.06\% \\ (15.26\%) \\ 100.00\% \\ 0.00\% \\ 0.00\% \\ (9.02\%) \\ (140.00\%) \\ 29.74\% \\ 5.03\% \\ 0.00\% \end{array}$
Total operating expenses	25,222,653	9,845,287	9,754,807	90,480	0.92%
CY Unspent funds	\$ 4,322,183	\$ 1,825,901	2,781,053	\$ 955,153	
Transfers in			-		
Transfers out			-		
Unspent funds - beginning			4,765,230		
Unspent funds - ending			\$ 7,546,283		

Proprietary Funds Statement of Revenues, Expenses, and Unspent Funds

Budget to Actual - Mental Health Administration October 1, 2024 through February 28, 2025

	Total Budget		YTD Budget	YTD Actual	Fa	'ariance avorable favorable)	Percent Favorable (Unfavorable)
General Admin							
Salaries	\$ 1,921,812	\$	800,755	\$ 820,509	\$	(19,754)	(2.47%)
Fringes	666,212		264,010	260,551		3,459	1.31%
Contractual	683,308		284,715	201,992		82,723	29.05%
Board expenses	18,000		7,500	8,020		(520)	(6.93%)
Day of recovery	14,000		9,000	-		9,000	100.00%
Facilities	152,700		63,625	50,210		13,415	21.08%
Other	 135,804		56,585	 75,806		(19,221)	(33.97%)
Total General Admin	\$ 3,591,836	\$	1,486,190	\$ 1,417,088	\$	69,102	4.65%

Schedule of PA2 by County

28 2025

October 1, 2024 throug	h February 28	3, 2025														
			P	Projected F	FY25 /	Activity			Actual FY25 Activity							
			I	FY25		FY25	F	rojected			County	Re	gion Wide			
	В	eginning	Pro	Projected		pproved		Ending	Cu	urrent	Specific	Pr	ojects by		Ending	
		Balance		evenue		Projects		Balance	Re	eceipts	Projects	Po	opulation		Balance	
											Actual Expen	Actual Expenditures by County				
County																
Alcona	\$	71,885	\$	23,013	\$	21,562	\$	73,336	Ş	1,098	2,502	\$	-	\$	70,481	
Alpena		276,605		81,249		115,352		242,502		4,214	17,372		-		263,447	
Antrim		225,891		71,430		37,276		260,045		3,747	6,393		-		223,245	
Benzie		257,777		64,021		52,479		269,320		3,245	13,257		-		247,766	
Charlevoix		240,410		106,977		204,773		142,613		5,172	62,682		-		182,901	
Cheboygan		141,238		85,508		65,816		160,930		4,496	13,674		-		132,060	
Crawford		126,884		36,205		68,993		94,096		1,986	13,623		-		115,247	
Emmet		604,860		182,951		363,695		424,117		9,149	70,927		-		543,083	
Grand Traverse		947,150		464,163		558,074		853,238		22,760	170,074		-		799,835	
losco		186,997		84,319		73,780		197,537		4,287	11,904		-		179,381	
Kalkaska		25,843		41,796		2,436		65,203		2,070	349		-		27,563	
Leelanau		97,166		63,811		39,737		121,240		3,101	4,963		-		95,304	
Manistee		259,014		82,480		104,210		237,284		4,089	12,432		-		250,671	
Missaukee		30,683		22,352		20,908		32,127		1,202	293		-		31,592	
Montmorency		59,540		30,318		8,457		81,401		1,449	1,643		-		59,346	
Ogemaw		64,110		68,787		11,101		121,797		3,416	1,126		-		66,401	
Oscoda		44,727		21,668		7,577		58,818		1,156	1,473		-		44,410	
Otsego		112,969		105,067		98,424		119,612		5,328	23,973		-		94,325	
Presque Isle		82,660		24,977		11,701		95,936		1,268	2,279		-		81,649	
Roscommon		576,714		87,317		55,007		609,024		4,377	15,839		-		565,253	
Wexford		332,107		98,696		229,583		201,220		4,997	50,473		-		286,632	
		4,765,231	1	,847,106		2,150,940		4,461,397		92,609	497,251		-		4,360,589	

PA2 Redirect

4,360,589



Proprietary Funds Statement of Revenues, Expenses, and Unspent Funds

Budget to Actual - Substance Abuse Administration October 1, 2024 through February 28, 2025

	Total Budget		YTD Budget	YTD Actual	F	/ariance avorable favorable)	Percent Favorable (Unfavorable)
SUD Administration							
Salaries	\$	723,372	\$ 301,405	\$ 184,016	\$	117,389	38.95%
Fringes		212,604	88,585	59,342		29,243	33.01%
Access Salaries		-	-	-		-	0.00%
Access Fringes		-	-	-		-	0.00%
Access Contractual		-	-	-		-	0.00%
Contractual		129,000	31,250	48,633		(17,383)	(55.63%)
Board expenses		5,000	2,085	1,825		260	12.47%
Day of Recover		-	-	10,128		(10,128)	0.00%
Facilities		-	-	-		-	0.00%
Other		12,600	 2,750	 11,718		(8,968)	(326.11%)
Total operating expenses	\$	1,082,576	\$ 426,075	\$ 315,662	\$	110,413	25.91%

Proprietary Funds Statement of Revenues, Expenses, and Unspent Funds

Budget to Actual - ISF October 1, 2024 through February 28, 2025

	Total Budget	YTD udget		(TD ctual	Fa	ariance vorable avorable)	Percent Favorable (Unfavorable)		
Operating revenue									
Charges for services Interest and Dividends	\$ - 7,500	\$ 3,125	\$	- 1,336	\$	- (1,789)	0.00% (57.25%)		
Total operating revenue	 7,500	 3,125		1,336		(1,789)	(57.25%)		
Operating expenses Medicaid Services Healthy Michigan Services	 -	 -		-		-	0.00% 0.00%		
Total operating expenses	 -	 -		-		-	0.00%		
CY Unspent funds	\$ 7,500	\$ 3,125		1,336	\$	(1,789)			
Transfers in				-					
Transfers out				-		-			
Unspent funds - beginning			20,	583,069					
Unspent funds - ending			\$ 20,	584,405					

Narrative

October 1, 2024 through February 28, 2025

Northern Lakes Eligible Members Trending - based on payment files









Narrative

October 1, 2024 through February 28, 2025

North Country Eligible Members Trending - based on payment files









Narrative

October 1, 2024 through February 28, 2025

Northeast Eligible Members Trending - based on payment files









Narrative

October 1, 2024 through February 28, 2025

AuSable Valley Eligible Members Trending - based on payment files









Narrative

October 1, 2024 through February 28, 2025

Centra Wellness Eligible Members Trending - based on payment files









Narrative

October 1, 2024 through February 28, 2025

Regional Eligible Trending







Narrative

October 1, 2024 through February 28, 2025

Regional Revenue Trending







NORTHERN MICHIGAN REGIONAL ENTITY OPERATIONS COMMITTEE MEETING 9:30AM – APRIL 15, 2025 GAYLORD CONFERENCE ROOM

ATTENDEES: Brian Babbitt, Chip Johnston, Eric Kurtz, Brian Martinus, Diane Pelts, Nena Sork, Carol Balousek

REVIEW OF AGENDA AND ADDITIONS

Mr. Johnston asked that the group discuss a response to a request by MDHHS that it be given access to the CMHSPs' PCE electronic health records so that MDHHS can review MichiCANS scoring and how it ties into treatment recommendations.

Ms. Pelts requested an update on the CMHSPs' cost containment plans.

RESPONSE TO MDHHS REQUEST FOR ACCESS TO PCE

Ms. Pelts and Ms. Sork responded that Wellvance and Northeast Michigan declined the request from MDHHS. Mr. Johnston indicated that Centra Wellness will be declining the request due to HIPAA concerns.

APPROVAL OF PREVIOUS MINUTES

The minutes from March 18th were included in the meeting materials.

MOTION BY DIANE PELTS TO APPROVE THE MARCH 18, 2025 MINUTES OF THE NORTHERN MICHIGAN REGIONAL ENTITY OPERATIONS COMMITTEE; SUPPORT BY NENA SORK. MOTION CARRIED.

FINANCE COMMITTEE AND RELATED

February 2025 Financial Report

- <u>Net Position</u> showed a net deficit for Medicaid and HMP of \$635,186. Carry forward was reported as \$736,656. The total Medicaid and HMP Current Year Deficit was reported as \$101,470. The total Medicaid and HMP Internal Service Fund was reported as \$20,576,156. The total Medicaid and HMP net surplus was reported as \$20,677,626.
- <u>Traditional Medicaid</u> showed \$87,603,922 in revenue, and \$86,692,238 in expenses, resulting in a net surplus of \$911,684. Medicaid ISF was reported as \$13,514,675 based on the current FSR. Medicaid Savings was reported as \$0.
- <u>Healthy Michigan Plan</u> showed \$11,036,552 in revenue, and \$12,583,422 in expenses, resulting in a net deficit of \$1,546,870. HMP ISF was reported as \$7,068,394 based on the current FSR. HMP savings was reported as \$736,656.
- <u>Health Home</u> showed \$1,417,931 in revenue, and \$1,110,977 in expenses, resulting in a net surplus of \$306,954.
- <u>SUD</u> showed all funding source revenue of \$11,854,303 and \$9,175,155 in expenses, resulting in a net surplus of \$2,679,148. Total PA2 funds were reported as \$4,360,589.
The CMHSPs' total Medicaid and Healthy Michigan Plan (HMP) current year surpluses/(deficits) were provided as:

	Centra Wellness	North Country	Northeast MI	Northern Lakes	Wellvance
Medicaid	\$248,691	(\$1,018,292)	(\$204,835)	(\$1,784,797)	\$939,585
НМР	(\$272,438)	(\$274,991)	(\$188,482)	(\$1,748,597)	(\$201,712)
Total	(\$23,747)	(\$1,293,283)	(\$393,317)	(\$3,533,376)	\$737,874

Ms. Sork noted that Northeast Michigan is owed approximately \$400K in retroactive HSW payments. Missing HSW payments were discussed in greater detail under the following agenda item.

MOTION BY DIANE PELTS TO RECOMMEND APPROVAL OF THE NORTHERN MICHIGAN REGIONAL ENTITY MONTHLY FINANCIAL REPORT FOR FEBRUARY 2025; SUPPORT BY NENA SORK. MOTION APPROVED.

HAB Waiver Payments

The NMRE received \$1,888,658 in retroactive HSW payments on April 9th, which will be paid out to CMHSPs on April 17th. About half of the funds were for FY25 and half for FY24 missed payments. An additional HSW payment is expected on April 17th.

In addition to lost revenue due to missed HSW payments, the migration of individuals from the DAB population to lower paying categories has accounted for a substantial loss in revenue statewide. A DAB analysis prepared by PCE with an executive summary and narrative from NMRE is being sent to the state to address.

FY25 Revenue/Expenditure Outlook

An analysis of November 2023 – March 2025 Revenue and Eligibles was included in meeting materials for informational purposes. Current monthly revenue is 3.47% higher than in November 2023. Mr. Kurtz reported that Milliman is considering a mid-year revenue adjustment for FY25 but there are no guarantees.

Autism Rates

For services rendered on and after November 1, 2024, the MDHHS reimbursement rate for CPT code 97153 (Behavioral Health Treatment-Applied Behavior Analysis) is a state-directed payment of not less than \$16.50 per unit or \$66.00 per hour.

The CMHSPs discussed where they stand currently with the implementing the MDHHS-established rate. Centra Wellness staff provide the service directly; therefore, the increased rate is not applicable. Northeast Michigan and Northern Lakes have implemented the rate to the few providers that were not already receiving a rate of \$66/hour or above. It was noted that although the state set the \$66/hour rate, it has only paid a portion of the funding needed for it to be implemented.

Ms. Pelts reported that Wellvance will not increase rates to the full amount of \$66/hour until the full funding has been received.

Mr. Babbitt reported that North Country is applying the \$66/hour rate retroactive to November 2024 up to the point at which the funding is expired (approximately 60% of what is required).

During the regional Finance Committee meeting on April 9th, Mr. Kurtz requested that the amounts needed for the CMHSPs to implement the \$66/hour rate be sent to his attention.

<u>CCBHC</u>

The topic of CCBHCs was raised during the CMHAM Board meeting on April 11th. CMHSPs who are not participating are being pressured to do so. It was noted that the CCBHC program is fee-for-service, at full risk, and not covered under governmental immunity for the mild/moderate population.

<u>ICSS</u>

The MDHHS proposed policy on Intensive Crisis Stabilization Services was included in the meeting materials. The policy has an expected effective date of July 1, 2025; the comment period is open through May 5th. The policy provides an outline of Intensive Crisis Stabilization Services (ICSS), encompassing the development of regional crisis hubs and clear guidance on community crisis stabilization services, inclusive of mobile crisis. To use Medicaid funds, each ICSS program must receive MDHHS approval through a certification process initially and every three years thereafter.

Mr. Johnston questioned the consequences if a CMHSP chooses not to be certified. He added that crises are treated by the CMHSP's emergency services. It was noted that no additional funding has been allocated to implement the policy.

PBIP

The final report of the FY24 Performance Bonus Incentive Pool payment was included in the meeting materials.

TOTAL WITHHOLD	TOTAL WITHHOLD UNEARNED	TOTAL DISTRIBUTION OF UNEARNED	TOTAL EARNED
\$1,736,971.94	\$21,712.15	\$1,675,416.68	\$3,390,676.47

Mr. Kurtz proposed that the NMRE keep the \$3,390,676.47 earned to fund 5% of the risk corridor if needed (as PIHPs don't have local funds).

A document showing the CMHSPs' over/(under) PMPM amounts for FY17 – FY24 was sent to committee members during the meeting. Mr. Johnston proposed that the NMRE retain the \$1,675,416.68 that was unearned by other PIHPs and distribute \$1,693,547.64 to the CMHSPs. It was noted that the \$1,675,416.68 retained by the NMRE may be paid to the CMHSPs at a later date.

MOTION BY CHIP JOHNSTON TO ALLOW THE NORTHERN MICHIGAN REGIONAL ENTITY TO RETAIN ONE MILLION SIX HUNDRED SEVENTY-FIVE THOUSAND FOUR

HUNDRED SIXTEEN DOLLARS AND SIXTY-EIGHT CENTS OF PERFORMANCE BONUS INCENTIVE POOL FUNDS FOR FISCAL YEAR 2024 AND DISTRIBUTE THE REMAINING FUNDS TO THE MEMBER COMMUNITY MENTAL HEALTH SERVICES PROGRAMS; SUPPORT BY NENA SORK. MOTION CARRIED.

FY25 PIHP CONTRACT

The Defendants' request to dismiss the Second Amended Complaint filed by Plaintiffs (NorthCare Network Mental Health Care Entity, Northern Michigan Regional Entity, Community Mental Health Partnership of Southeast Michigan, and Region 10 PIHP), dated April 3, 2025 was included in the meeting materials. A third response by the Plaintiffs will be sent to the judge. The matter will then be up to the court to decide.

NLCMHA UPDATE

Mr. Martinus reported that the CEO search is in progress. The Meyers Group search firm has been surveying Northern Lakes staff and a walk-through is scheduled for April 16th. Mr. Martinus discussed recent appointments to the Northern Lakes Board of Directors.

CMHSP COST CONTAINMENT PLANS

The CMHSPs' Cost Containment Plans are due to the NMRE by May 1st. Mr. Martinus stated that Northern Lakes' plan will be presented to its Board of Directors on April 17th. Mr. Kurtz is collecting plans from the other Boards.

<u>OTHER</u>

- To comply with parity laws, the NMRE is planning to purchase the Managed Care Guidelines (MCG) Indicia/PCE Interface. Implementing the Indicia interface allows users to access the state required tool from within their clinical documentation. Staff will not have to log into a separate system and complete duplicate data entry of basic demographic information. Users will be able to electronically retrieve into their PCE system, the Indicia summary information, which provides enhanced clinical documentation based on evidence-based care guidelines.
- The CMHSPs received an email dated April 14[,] 2025, stating the need to post the KB Lawsuit on their websites. It was noted that the request included the wording "if applicable," which was left up to the CMHSPs to interpret.

NEXT MEETING

Due to a conflict on May 20th, the next meeting was scheduled for May 13th at 9:30AM.



MCG Indicia/PCE Interface

General Overview

In 2019, in preparation for our clients' federal and state mental health parity mandates, PCE developed, and underwent successful certification for an interface with Indicia. Indicia is the clinical decision support tool created by MCG (<u>https://www.mcg.com/how-we-help/ehr-emr-partners/</u>) that the PIHPs have contracted to use to ensure behavioral health parity requirements. The interface allows for PCE clients to incorporate the use of the Indicia tool from their PCE system, providing users a more efficient method to utilize the tool. Each year when required by MCG, PCE re-certifies to ensure the latest updates of the product are incorporated into the interface. Our most recent certification is for the **Indicia 12.0 / 24th Edition**.

Reasons to Implement

Implementing the Indicia interface in your agency's PCE system allows users to access the state required tool from within their clinical documentation. Staff will not have to log into a separate system and complete duplicate data entry of basic demographic information. Users will be able to electronically retrieve into their PCE system, the Indicia summary information, which provides enhanced clinical documentation based on evidence-based care guidelines.

Description of Functionality

There are three options for implementing the interface within a PCE system:

- 1. Add an additional screen to crisis/emergency services documentation (e.g. PreScreen, Continued Stay Review, and Hospital Discharge/End of Episode) that includes the links for Indicia. (Note: it is PCE's understanding that the current focus is on inpatient / acute care only. We understand that Indicia may be used in the future for other levels of care. At that time, additional screens with similar functionality may be added to other documentation.)
- 2. Add an MCG link to the Screening Record List screen. This will allow the user to add an Indicia episode outside of the clinical documentation while still including the Indicia data within the PCE system. Some agencies choose to do a retrospective review using the Indicia tool after the crisis/emergency service episode of care is completed. This MCG link would allow for that option.
- 3. A combination of option 1 and 2 above. The MCG screen is added to crisis/emergency services documentation allowing Indicia to be used at the time of the emergency service <u>OR</u> a user can access the Indicia tool after the service and/or episode of care.

Below is an example of the screen that can be added to crisis/emergency services documentation (option 1 and 3 above) **OR** the screen that is accessed from the MCG link on the Screening History list screen (option 2 and 3 above)



The link in Step 1 opens an Indicia episode and pre-fills, from your system, basic demographic information and current diagnoses for the individual. The user completes all necessary documentation in Indicia, then saves and exits the tool which returns the user back to the screen of the PCE document. The link in Step 2 inserts a *read-only* copy of the Indicia episode summary into the PCE document.

By default, there are no validations in the PCE system to require the use of the Indicia tool. This means that an agency could choose to implement the interface in their PCE system and gradually incorporate the use of it in the workflow. Depending on the workflow and clinical priorities, an agency may also choose to have validations added to the system to require the use of the Indicia tool. Either option is available.

Pre-Requisite to Implementation

• Staff Training on the Indicia tool, for all applicable users, led by MCG Staff

Agency Level of Effort

The level of effort is an estimate for the agency to guide decision-making when determining if this feature should be implemented within your PCE system.

- Low: Implementation will have little to no impact on staff and will require minimal staff training or communication.
- <u>Moderate</u>: Requires staff training but aligns with current process workflows and the estimated burden on the staff is perceived to be minimal.
- <u>High</u>: Requires new process workflows within the organization, re-allocating staff or responsibilities, and/or significant staff training.

Project Management Level of Effort

Project Management refers to level of engagement within the agency needed to implement this feature, such as creating a team, designing workflows, documents, communication efforts and development of Staff training.

Estimated Level of Effort for Project Management – HIGH

Deployment/Implementation Level of Effort

Deployment/Implementation refers to staff training on workflow (new processes and/or changes in process), and initial and on-going support for the module.

Estimated Level of Effort for Deployment/Implementation – MODERATE



Agency Decision Points/Responsibilities

If your agency chooses to implement the Indicia interface within your PCE system, the following table with decision points and responsibilities will provide guidance. Please note, these are not necessarily in sequential order. Your implementation team should determine the order in which they are completed. Common implementations or approaches, as applicable, have been provided as example resources.

Implen	nentation Item	Common Implementation
-	Determine which of the three options your agency will implement.	Option 1 from above
2.	Discuss and plan with the MCG staff when and how Indicia training will be conducted, if needed.	Users receive Indicia instruction from MCG staff utilizing the training environment of their agency's PCE system.
3.	Discuss and plan with the MCG staff what set up work may be needed in order to provide realistic data for the training and who will be responsible for completing the set up work	This historically has involved extensive data entry set up work needed for every trainee.
4.	Determine and develop exact specifications for changes to documentation (including screenshots, if needed) and submit to your PCE Project Manager for programming.	Clients that have chosen Option 1 above most often are adding a MCG/Parity screen to their Pre-Admission Screening document. It is placed after the Provisional Diagnosis screen and before the Disposition screen. There is also a MCG/Parity section added to the Continued Stay Review and End of Episode (discharge) documents after the diagnosis section.
5.	Determine if any screen or signature validations need to be programmed into the documents that will be using your PCE system to required Staff to use the Indicia interface; communicate decision and specifications with your PCE Project Manager.	If staff are required to use the Indicia tool, then document signature validations are used. Staff are required to complete Step 1 and 2 on the MCG screen/section of the document in order to sign off on it (which allows it to be billable). Validation should only be considered if all staff providing the service have been trained on Indicia.
6.	Discuss and determine with your PCE Project Manager the timing for implementation into a test environment of your PCE system.	Depending on what other outstanding system requests your agency has, the programming changes can usually be completed within a couple of weeks.
7.	Discuss and determine with your PCE Project Manager the timing of implementation into the production environment of your PCE system; the 'Go Live' date for the interface	This depends on your agency's ability to provide resources for testing and when your staff have completed MCG training. If no changes are needed from the testing phase, and all training is complete, the interface can be part of the system's next deployment as determined by you and your PCE Project manager.
8.	Discuss, determine and execute a communication plan for staff to learn and understand the many facets of the new interface functionality.	Common plans include: Multiple staff emails, training handouts, and agenda time during staff meetings.

STATE OF MICHIGAN COURT OF CLAIMS

NORTHCARE NETWORK MENTAL HEALTH
CARE ENTITY, NORTHERN MICHIGANCOC No. 24-000198-MZREGIONAL ENTITY, REGION 10 PIHP, AND
COMMUNITY MENTAL HEALTH
PARTNERSHIP OF SOUTHEAST MICHIGAN,HON. SIMA G. PATEL

Plaintiffs,

v

STATE OF MICHIGAN, STATE OF MICHIGAN DEPARTMENT OF HEALTH AND HUMAN SERVICES, A MICHIGAN STATE AGENCY, AND DIRECTOR, ELIZABETH HERTEL, IN HER OFFICIAL CAPACITY,

Defendants.

Christopher J. Ryan (P74053) Gregory W. Moore (P63718) Attorneys for Plaintiffs Taft, Stettinius & Hollister, LLP 27777 Franklin Road, Suite 2500 Southfield, MI 48034 (248) 727-1553 Marissa Wiesen (P85509) Heather L. Sneden (P71485) Attorneys for Defendants Assistant Attorneys General Michigan Department of Attorney General Health, Education & Family Services Division P.O. Box 30758 Lansing, MI 48909 (517) 335-7603

DEFENDANTS' 04/03/2025 MOTION FOR SUMMARY DISPOSITION AND BRIEF IN SUPPORT

NOW COME Defendants, State of Michigan, Michigan Department of Health and Human Services (MDHHS), and Elizabeth Hertel, by and through the undersigned counsel, and hereby move for this Court to dismiss the Second Amended Complaint filed by Plaintiffs, four Prepaid In-Patient Health Plans (PIHPs), NorthCare Network Mental Health Care Entity (NorthCare), Northern Michigan Regional Entity (NMRE), Community Mental Health Partnership of Southeast Michigan (CMHPSM), and Region 10 PIHP (Region 10), under MCR 2.116(C)(5) and (8) for the reasons stated in the accompanying Brief in Support.

Pursuant to Court of Claims Local Rule 2.119(A)(2), Defendants requested opposing counsels' concurrence in the relief sought in this motion on April,1, 2025, and opposing counsel did not acquiesce in the relief sought, thereby necessitating this motion.

Respectfully submitted,

<u>/s/ Heather L. Sneden</u> Heather L. Sneden (P71485) Marissa Wiesen (P85509) Attorneys for Defendants Assistant Attorneys General P.O. Box 30758 Lansing, MI 48909 (517) 335-7603

Dated: April 3, 2025

BRIEF IN SUPPORT OF DEFENDANTS' 04/03/2025 MOTION FOR SUMMARY DISPOSITION

INTRODUCTION

This case boils down to a simple contract dispute. Specifically, Plaintiffs are four entities that formerly contracted with MDHHS to provide PIHP services. But Plaintiffs declined to sign the fiscal year 2025 (FY25) Contract by the required deadline. As a result, the fiscal year 2024 (FY24) Contract expired, and Plaintiffs are currently operating under the FY24 Contract transition clause. Now, rather than accept the consequences of their decision, Plaintiffs—which serve less than one-third of Michigan's PIHP service recipients—filed this suit. Relying on references to inapplicable law and mischaracterizations of fact, Plaintiffs falsely allege a termination of their contractual relationship with MDHHS and ask this court to strike provisions from the unsigned FY25 contract. They also argue that they are not required to follow certain aspects of the FY24 Contract because it is illegal and that MDHHS must continue funding without a contract and provide notice and a hearing.

Plaintiffs' claims fail for three reasons. First, all claims pertaining to the FY25 Contract fail because Plaintiffs are not a real party in interest, or have standing, to challenge the FY25 Contract or any other future contracts. Second, Plaintiffs' FY24 Contract claims for declaratory relief fail because Plaintiffs are required to abide by FY24 Contract transition clause and Medicaid policies thereby failing to state a legal claim. Third, because there is no actual controversy or clear legal duty for MDHHS to continue funding without a contract or provide notice and a hearing, Plaintiffs' claims for declaratory relief and for mandamus should be denied. Accordingly, Plaintiffs' Second Amended Complaint is ripe for dismissal.

3

STATEMENT OF FACTS

MDHHS selects and contracts with PIHPs thereby providing them funding for predicted costs of services.

Medicaid, a jointly funded federal-state program, provides reimbursement for covered healthcare services for eligible individuals. 42 USC § 1396, et seq.; MCL 400.1, et seq. In Michigan, MDHHS is the "single state agency" charged with administering the Medicaid program. 42 USC § 1396a(a)(5). Under approval by the federal Centers for Medicare and Medicaid Services (CMS), MDHHS operates a 1115 Behavioral Health Demonstration Waiver. (2d Am Compl, Ex B, FY24 Contract, Schedule A, p 29.) Under this waiver, selected Medicaid State plan specialty services related to mental health and developmental disability services, as well as certain covered substance abuse services, have been "carved out" from traditional Medicaid physical health care plans and arrangements. (*Id.*) Pursuant to MCL 400.109f, MDHHS selects and contracts with PIHPs to provide these "carved out" specialty services. Under the contract, MDHHS provides funds to PIHPs as a capitated payment based upon a per eligible per month methodology. (2d Am Compl, Ex B, FY24 Contract, p 105.) In essence, this means that MDHHS estimates and prepays the amount PIHPs will need to fund future Medicaid services to recipients within their geographic region. (Id. at 101–102.) PIHPs, in turn, contract with local community mental health services programs (CMHs) to deliver services. (2d Am Compl, ¶¶ 15–39.)

The parties' contract expired after Plaintiffs chose not to sign the FY25 Contract.

PIHP contracts are subject to annual renewals on a fiscal year calendar. (See 2d Am Compl, Ex B, FY24 Contract, p 4.) The FY24 Contract was effective October 1, 2023 and expired on September 30, 2024. (*Id.*) Negotiations began in 2024 regarding the terms of the FY25 Contract. But after months of discussions, Plaintiffs declined to sign the FY25 Contract as

proposed by MDHHS. (2d Am Compl, ¶¶ 54–56.) The period for PIHPs to sign the FY25 Contract closed on October 31, 2024. (*Id.* at ¶ 56.) But under the terms of the FY24 Contract, the Plaintiffs are obligated to continue their responsibilities to provide services until the end of an up-to-two-year transition period. (*Id.* at Ex B, FY24 Contract, p 10.)

Plaintiffs initiate the instant declaratory and mandamus action.

On January 13, 2025, Plaintiffs filed their First Amended Complaint alleging six counts. In response, Defendants filed a Motion for Summary Disposition on February 7, 2025. Thereafter, the parties stipulated to allow Plaintiffs to file a Second Amended Complaint. On March 6, 2025, Plaintiffs filed their Second Amended Complaint updating the six counts to: (1) declaratory relief regarding the Internal Service Fund (ISF) limit in the FY24 and FY25 Contracts; (2) declaratory relief regarding the *Waskul* Settlement provision in the FY25 Contract; (3) declaratory relief regarding Certified Community Behavioral Health Clinics (CCBHCs) (Plaintiffs CMHPSM and Region 10); (4) violation of the Headlee Amendment and MCL 21.235 regarding CCBHCs (Plaintiffs CMHPSM and Region 10); (5) declaratory relief for MDHHS to continue Medicaid and SUDHH funding absent a contract and provide a hearing prior to sanctioning and terminating the relationship; (6) writ of mandamus to force MDHHS to continue Medicaid and SUDHH funding in the absence of a contract and provide a hearing prior to sanctioning and terminating the relationship. (2d Am Compl, ¶¶ 141–179.)

STANDARD OF REVIEW

MCR 2.605 provides that courts may declare the rights and other legal relations of an interested party in a case of actual controversy. MCR 2.605(A)(1). Mandamus is appropriate "[w]here an official has a clear legal duty to act and fails to do so." *Jones v Dep't of Corrections*, 468 Mich 646, 658 (2003).

5

MCR 2.116(C)(5) allows for summary disposition where the party asserting the claim lacks the legal capacity to sue. *Pontiac Police & Fire Prefunded Group Health & Ins Trust Bd of Trustees v Pontiac No 2*, 309 Mich App 611, 619 (2015). A motion brought under MCR 2.116(C)(8) tests the legal sufficiency of a claim. *Mays v Governor*, 506 Mich 157, 173 (2020). If a plaintiff's allegations fail to state a legal claim, summary disposition pursuant to MCR 2.116(C)(8) is appropriate. *Radtke v Everett*, 442 Mich 368, 373 (1993).

ARGUMENT

I. All FY25 Contracts, and any other future contract claims, should be dismissed because Plaintiffs are not the real party in interest and lack standing.

To be abundantly clear, MDHHS *never terminated* a FY25 Contract between the parties. Plaintiffs' allegations hinge on *failed negotiations* between the parties as to the FY25 Contract. And because MDHHS could not change contractual requirements to Plaintiffs' preferred contract terms, Plaintiffs filed suit asking the Court to strike FY25 Contract provisions as void. But there is no enforceable FY25 Contract, so Plaintiffs' claims pertaining to that contract, or any future contracts, must be rejected.

Here, Plaintiffs are not a real party in interest to assert any claims of injury flowing from the FY25 Contract or any other future contracts. MCR 2.201(B) provides that "[a]n action must be prosecuted in the name of the real party in interest. . . ." The real party in interest is a party who is vested with a right of action in a given claim, although the beneficial interest may be with another. *In re Beatrice Rottenberg Living Trust*, 300 Mich App 339, 356 (2013). Plaintiffs must assert their own legal rights and cannot rest their claims on the rights or interests of third parties. *Barclae v Zarb*, 300 Mich App 455, 483 (2013). Once again, Plaintiffs never signed the proposed FY25 Contract. Thus, Plaintiffs are not a real party in interest as to FY25 Contract or any future contracts. (2d Am Compl, Ex A, Unsigned FY25 Contract, p 2); *Stillman v Goldfarb*, 172 Mich App 231, 251 (1988) (no real party in interest status when plaintiff had no contract with defendant).

In addition, Plaintiffs' FY25 Contract claims should be dismissed pursuant to MCR 2.116(C)(5) as Plaintiffs lack standing and legal capacity to sue Defendants. Nor do Plaintiffs have standing based upon future contracts to which they are not a party. (2d Am Compl, \P 139.) The "purpose of the standing doctrine is to assess whether a litigant's interest in the issue is sufficient to ensure sincere and vigorous advocacy." Lansing Sch Ed Ass'n v Lansing Bd of Ed, 487 Mich 349, 355 (2010) (citation omitted). Here, Plaintiffs lack standing to sue Defendants on the FY25 contractual agreement between MDHHS and five other PIHPs which did sign the FY25 Contract. (2d Am Compl, Ex A, Unsigned FY25 Contract, p 2); MCR 2.116(C)(5); UAW v Cent Michigan Univ Trustees, 295 Mich App 486, 496 (2012) (no standing to challenge draft procedures as "speculative and hypothetical"); Mate v Wolverine Mut Ins Co, 233 Mich App 14, 24 (1999) (third parties lack standing to reform contract). Consequently, there is no actual controversy, and MCR 2.605(A)(1) prevents courts from deciding hypothetical issues, as is the case here. Thus, Plaintiffs' claims (part of Count I and possibly Counts II, III, IV) should be dismissed related to the FY25 Contract and any other future contracts pursuant to MCR 2.116(C)(5) and (8), as Plaintiffs are not the real party in interest and for lack of standing, as Plaintiffs are without the legal capacity to sue Defendants.

II. All claims pertaining to the FY24 Contract should be dismissed under MCR 2.116(C)(8) as Plaintiffs fail to state a claim on the merits.

Since Plaintiffs are not a real party in interest and lack standing to challenge the FY25 Contract, their claims are limited to the FY24 Contract transition clause. But even under the FY24 Contract, dismissal would still be appropriate because Plaintiffs' arguments challenging the contractual provisions are entirely without merit. Accordingly, Plaintiffs are not entitled to

7

declaratory relief under the FY24 Contract for multiple reasons. First, the FY24 Contract unambiguously limits the ISF to 7.5% on annual contributions and account balances for future liabilities based on actuarial soundness, principles, and practices in compliance with federal law. Second, Plaintiffs are required to abide by the *Waskul* Settlement provisions under the FY24 Contract and Medicaid policy in compliance with federal law. Third, the two Plaintiffs bringing claims regarding the CCBHC program fail to state a claim that Defendants increased responsibilities with inadequate funding and that they do not have to abide by the current CCBHC Handbook. Thus, all FY24 Contract claims should be dismissed pursuant to MCR 2.116(C)(8).

A. The plain language of the FY24 Contract is unambiguous; it limits the ISF annual contributions and account balance based on actuarial soundness, principles, and practices that comply with federal regulations.

In Count I, Plaintiffs raise three separate challenges to FY24 Contract ISF, alleging: (1) the contract does not contain a 7.5% limit on the amount that can be annually contributed or the balance present in an ISF account; (2) the ISF limit violates federal law, accounting standards and is not actuarially sound; and (3) the ISF limit can be used for prior deficits and any restriction on the use violates federal law. (2d Am Compl, ¶¶ 60–95, 141–146.) Plaintiffs' request for declaratory relief should be dismissed as the challenges to the ISF are without merit. Several FY24 contractual mechanisms exist to mitigate the overall financial risk for PIHPs. One such mechanism is the ISF. "An ISF account is like a savings account or reserve account, established for the purpose of securing funds necessary to meet expected risk corridor financing requirements...." (2d Am Compl, ¶ 64.) However, to ensure Medicaid funds are primarily allocated for beneficiary services, the ISF account is limited to 7.5% of PIHP's total risk exposure. The FY24 Contract has multiple provisions that reference the ISF, including limitations on the amount transferred and maintained and risk corridor of up to 7.5% for each.

Plaintiffs argue that these limitations violate federal law. For these reasons, discussed in more details below, Count I should be dismissed.

1. The plain language of the FY24 Contract limits ISF annual contributions and account balance maintained to 7.5%.

Plaintiffs argue the FY24 Contract does not limit the ISF annual contribution or account balance to 7.5% of their total capitation payments. (2d Am Compl, ¶ 70–74.) This Court should decline to allow such an unreasonable result on MDHHS, which is tasked with protecting Medicaid beneficiaries and the limited funds allotted by the federal government. In support of their position, Plaintiffs cite to two sentences in the FY24 Contract: "Contractor may transfer Medicaid Capitation funds up to 7.5% of the Medicaid/Healthy Michigan Plan pre-payment authorization to the ISF in any given year. Contractor may not transfer any funds in excess of that percentage to the ISF in any year." (*Id.* at ¶ 70 (citing Ex B, p 110).) While it is true that this language limits yearly contributions and not the ISF balance at any given time, it is not the end of the analysis. Contrary to well established legal precedent, Plaintiffs turn a blind eye to the remaining contractual provisions against their position. Smith v Smith, 292 Mich App 699, 702 (2011) (internal citation omitted) (contracts must be read and construed as a whole). In fact, Plaintiffs' interpretation directly disregards the remaining terms of the FY24 Contract. Such an isolated reading would result in an absurd conclusion that the remainder of the contract would be invalid. See Hastings Mut Ins Co v Safety King, Inc, 286 Mich 287, 297 (2009).

Elsewhere in the FY24 Contract, the parties agreed that Plaintiffs "must be financially responsible for liabilities incurred above the risk corridor-related operating budget between 100% and 105% of said funds contracted." (2d Am Compl, Ex B, p 103.) Additionally, Plaintiffs are "responsible for 50% of the financial liabilities above the risk corridor-related operating budget between 105% and 110% of said funds contracted." (*Id.*) The combined effect

of these provisions mandates that Plaintiffs, and not the State, are financially responsible for 107.5% of their liabilities (meaning Plaintiffs are responsible for 100% of the liabilities up to the total amount of capitation payments MDHHS made to them during a fiscal year, as well as 7.5% of additional liabilities). Only after Plaintiffs have met this financial responsibility is the State responsible for liabilities under the FY24 Contract beyond what the State already paid in capitation payments. (*Id.*) Thus, the plain language of the FY24 Contract limits the amount to 7.5% that can be *contributed* and *present* in an ISF account, rather than allowing Plaintiffs to stock pile funds in their ISF accounts (which the purpose of these *limited Medicaid funds* is to be spent on vital behavioral and mental health services for beneficiaries) by contributing 7.5% of their annual operating budgets *each year*.

2. The FY24 Contract ISF limit is actuarially sound and complies with accounting standards and federal law.

Next, Plaintiffs contend that the FY24 Contract 7.5% ISF account balance limit is not actuarially sound in violation of 42 CFR § 438.4(a), which requires actuarially soundness, and 42 CFR § 438.6(b)(1), which requires that all risk sharing mechanisms be developed in accordance with generally accepted actuarial principles and practices. (2d Am Compl, ¶¶ 66–78; 82–87.) Here, Plaintiffs point to 2 CFR Pt. 100, App V to advance their argument.¹ Plaintiffs argue that this regulation allows for a working capital reserve of 60 calendar days, equal to an ISF limit of 16.4%, which is more than the 7.5% ISF limit provided for in the FY24 Contract. (*Id.* at ¶¶ 65– 66.) But this argument entirely misses the point. 2 CFR Pt. 100 has nothing to do with an ISF

10

¹ Plaintiffs refer to an independent review of Plaintiff NorthCare's ISF account that it "...should be funded to 12.3%." (2d Am Compl, ¶¶ 85–86.) (emphasis added.) But this independent review does not state the 7.5% limit is not actuarially sound. In addition, Plaintiffs also claim that MDHHS waived its position on the 7.5% limit by accepting two of Plaintiffs' Risk Management Strategies. (2d Am Compl, ¶¶ 76–78.) However, any acceptance by MDHHS is not an admission that the 7.5% limit is not actuarially sound.

limit, because the 7.5% ISF limit at issue here is not a "working capital reserve" for Plaintiffs' operation from one billing cycle to the next. Rather, as outlined below, the FY24 Contract ISF is intended to pay for *future* liabilities. Aside from their own reference to 2 CFR Pt. 100, there is simply no indication that this regulation is intended to apply to any provisions in the FY24 Contract. Moreover, Plaintiffs argue that the 7.5% ISF limit violates GASB Statement No. 10 because the FY24 Contract prohibits Plaintiffs from using ISF funds to pay for services rendered in previous years. (*Id.* at ¶¶ 92–94) (citing GASB Statement No. 10: "Deficits, if any, in the internal service fund...do not need to be charged back to the other funds in any one year, as long as adjustments are made over a reasonable period of time."). But Plaintiffs fail to acknowledge that GASB Statement No. 10 does not mandate *how* an ISF is used, rather it provides permissive language that deficits *can* be funded over a reasonable period. Importantly, nothing in GASB Statement No. 10 *prohibits* future use of the ISF funds. Instead, that requirement is dictated by the FY24 Contract, which expressly requires that the ISF be established for future liabilities. See Section II.A.3; (2d Am Compl, Ex B, FY24 Contract, Schedule A, p 101).

Plaintiffs' argument that the ISF limit violates 42 CFR § 438.6(c)(1) is similarly flawed. (*Id.* at ¶¶ 89, 94–95.) Here, Plaintiffs stretch the plain meaning of § 438.6(c)(1) to fit within their desired outcome. That federal regulation provides that the State may not direct contracting PIHP *expenditures*. However, the FY24 Contract, including the ISF limit, does not direct PIHPs *what* to pay for services; rather it sets forth a maximum amount that may be held in the ISF. Nor does the FY24 Contract dictate *which* CMHs the contracting PIHPs use or the providers that offer services. This regulation, therefore, does not render the ISF limit invalid.

Finally, Plaintiffs assert that they are entitled to notice and hearing regarding FY24 bonus payments. (2d Am Compl, ¶¶ 76–80.) Plaintiffs rely on an email wherein MDHHS notified

PIHPs that if their FY24 ISF balances were greater than 7.5% of the annual operating budgets, MDHHS would reject the submissions, and any rejected submission would be considered late for bonus payments. (2d Am Compl, ¶ 76.) Plaintiffs allege that this is a sanction because MDHHS would issue a financial penalty even though the Contract only limits annual contributions and balances. To the contrary, the FY24 Contract Performance Bonus is not an entitlement. Instead, this Performance Bonus is an award to support program initiatives based on yearly metrics which determines the amount received by each PIHP. (2d Am Compl, Ex B, FY24 Contract, pp 110– 111.) Because any action by MDHHS related to the bonus payment is not associated with any promulgated rule, standard, or federal requirement, Plaintiffs are not entitled to notice and a hearing. See MCL 330.1232b(6). And pursuant to MCL 330.1232b(5), failure to pay a bonus is not a "sanction" which includes "a monetary *penalty* imposed on the administrative and management operation" of PIHPs (emphasis added). Moreover, this bonus structure is entirely consistent with the language in the FY24 Contract limiting the ISF to 7.5%. See Section II.A.1.

Additionally, from a practical perspective, Plaintiffs' argument falls short because PIHP contracts must be reviewed and approved by CMS. Here, Plaintiffs cannot and do not challenge the fact that CMS reviewed and approved the FY24 Contract. Accordingly, the agency that is responsible for creating and administering the regulations Plaintiffs rely on found the FY24 Contracts followed relevant federal laws and regulations.

3. MDHHS is not illegally directing the use of PIHP Medicaid expenditures with the contractual requirement that ISF can only be used to finance future liabilities.

Lastly, Plaintiffs dispute whether the ISF can be used to fund prior deficits. Plaintiffs further argue that MDHHS is illegally directing their use of Medicaid expenditures by not allowing the ISF to pay for services rendered during previous years. (2d Am Compl, ¶¶ 90–95.)

But to the contrary, MDHHS is not directing any PIHP Medicaid expenditures. Indeed, Plaintiffs agreed to this shared risk arrangement under the FY24 Contract. (2d Am Compl, ¶ 60.) And the plain language of the FY24 Contract provides that contractors are expressly limited to use the ISF for *future* liabilities:

The purpose of the ISF is to ensure that Contractor has a reserve of funds to pay any liabilities that Contractor may incur in a future year that are in excess of the 100% of the risk-corridor-related operating budget . . . Contractor may not use funds in the ISF to pay liabilities incurred in the previous years.

(2d Am Compl, Ex B, FY24 Contract, Schedule A, p 101) (emphasis added).

Under the FY24 Contract, Plaintiffs maintain all Medicaid risk up to the total capitation revenue from MDHHS. The ISF is used to cover Medicaid shortfalls to the extent a Plaintiff enters the risk corridor. But Plaintiffs cannot simply negate their risk calculation after funding current year shortfalls or deficits. The risk corridor section further elucidates this requirement, stating contractors must return unexpended risk corridor related funds over 7.5%. (*Id.* at p 103.) Importantly, like the capitated payments that Plaintiffs receive, Plaintiffs' potential liabilities are similarly prospective, based on the very nature of the funding methods and risk arrangements under the FY24 Contract. This structure serves as the entire basis of the shared-risk contracts that utilize a risk corridor.

Again, the FY24 Contract does not direct PIHP Medicaid expenditures on *what* to pay for services; rather it sets the requirement that the ISF can be used to pay for future liabilities. Nor does the FY24 Contract dictate *which* CMHs the contracting PIHPs use or the providers that offer services. This regulation, therefore, does not render this FY24 Contract requirement of limiting the ISF to paying for future liabilities invalid. See II.A.2. Accordingly, there is no active case or controversy about the ISF terms and declaratory relief should be denied. See MCR 2.116(C)(8); (2d Am Compl, \P 60).

B. Plaintiffs fail to state a claim as to compliance with the *Waskul* Settlement.

Waskul, et al v Washtenaw Cnty Comm Mental Health, et al, Case No. 16-cv-10936 (*Waskul* Settlement), was settled in the Eastern District of Michigan. Here, in Count II, Plaintiffs challenge having to comply with the *Waskul* Settlement under the FY24 transition clause for three reasons: (1) the *Waskul* Settlement violates 42 CFR § 438.6 because it improperly directs PIHP expenditures; (2) none of the Plaintiffs are parties to the *Waskul* Settlement; and (3) because the *Waskul* Settlement violates federal law, Defendants' attempts to require Plaintiffs' to abide by the *Waskul* Settlement, including labeling "Medicaid policy" or via provisions in the FY24 Contract, are void. (2d Am Compl, ¶¶ 107–117.) But all of Plaintiffs' challenges fail and their request for declaratory relief should be denied.

First, Plaintiffs' claim that the *Waskul* Settlement violates 42 CFR § 438.6 is without merit. Plaintiff CMHPSM made this same argument in objection to the *Waskul* Settlement, and the federal court judge approved the settlement over those objections. Nothing in the *Waskul* Settlement directs PIHPs what to pay for *services*; rather it sets forth a statewide minimum rate that must be used in calculating certain portions of beneficiaries' self-determination budgets. (2d Am Compl, Ex D, Settlement Agreement, pp 13–29.) Nor do (or can) Plaintiffs point to anything showing CMS finds the *Waskul* Settlement runs afoul of 42 CFR § 438.6.

Second, the fact that none of the Plaintiffs are parties to the *Waskul* Settlement is irrelevant. PIHPs have no authority to pick and choose which of MDHHS's Medicaid policy decisions they will follow. 42 CFR § 431.10(e); (2d Am Compl, Ex B, FY24 Contract, p 71).

Third, Plaintiffs' argument that Medicaid policy resulting from the *Waskul* Settlement violates the Administrative Procedures Act (APA), MCL 24.201, *et seq.*, also falls flat. MDHHS is solely responsible for developing Medicaid policy as the single state agency in charge of

Michigan's Medicaid program. 42 CFR § 431.10(e). Michigan law is clear that formal rulemaking is not required for Medicaid Provider Manual policies (MPM). Michigan's APA and Mental Health Code (MHC) have provisions that mirror one another in that regard. MCL 24.207(o); MCL 400.6(4). Specifically, MCL 24.207(o) excludes from the definition of a "rule" any policy developed by MDHHS under MCL 400.6(4) to implement requirements that are mandated by federal statute or regulations as a condition of receipt of federal funds. MCL 400.6(4) allows MDHHS, without going through formal rule promulgation procedures, to adopt policies to implement requirements that are mandated by federal funds.

It also bears noting that every policy provision of the *Waskul* Settlement implements a Medicaid statute or regulation setting forth a condition of receipt of federal Medicaid funds that Michigan follows those provisions in the Social Security Act. 42 USC 1396a; 42 USC 1396b; 42 USC 1396c; 42 USC 1396n(c)(2)(A), (C). Accordingly, MPM policy amendments are exempt from formal rulemaking, yet they are still effective and binding on those affected by the program including Plaintiffs. MCL 400.6(4). As a condition of receiving state and federal funding under the FY24 Contract transition clause, Plaintiffs must comply with all MPM policies. Therefore, Plaintiffs have failed to state a claim that the terms of the *Waskul* Settlement are invalid. See MCR 2.116(C)(8). And since there is no active case or controversy about its terms, declaratory relief should be denied.

C. Plaintiffs' CMHPSM and Region 10 fail to state a Headlee Amendment claim.

In Counts III and IV, Plaintiffs CMHPSM and Region 10 claim that MDHHS is shifting additional responsibilities onto them under the FY24 Contract for administering the CCBHC program without providing additional funding in violation of the Headlee Amendment, Const 1963, art 9 §§ 25, 29, MCL 21.235, and the APA. (2d Am Compl, ¶¶ 153–164.) But Plaintiffs mischaracterize the actuarial findings and law, both of which directly contradict these assertions.

First, Plaintiffs fail to state a claim in violation of Headlee Amendment, Const 1963, art 9, § 25, because that constitutional provision cannot be independently enforced. *Taxpayers for Michigan Const Gov't v Dep't of Tech, Mgmt & Budget*, 508 Mich 48, 63 (2021) ("...§ 25 of the Headlee Amendment is a preface meant to provide context to the amendment as a whole, not an independent statement of a substantive right.").

Second, "Headlee, at its core is intended to prevent attempts by the Legislature to *shift* responsibility for services to the local government . . . in order to save the money it would have had to use to provide the services itself." *Adair v State*, 470 Mich 105, 112 (2004) (internal quotations omitted) (emphasis added). MCL 21.235 requires the legislature to appropriate enough funds necessary to implement state requirements. But here, any change to the CCBHC administrative duties in the FY25 Contract was simply to *clarify* responsibilities, but did not *shift* or require *additional* responsibilities of the participating PIHPs. And despite Plaintiffs' conclusory allegations, the claim that they are not receiving adequate funding is simply wrong. This is directly confirmed by Milliman's actuarial report, which provides, "[m]any of the PIHP responsibilities for the CCBHC Demonstration are currently being performed as part of the existing program. . . . [W]e have reviewed the historical administrative expenditures reported in the EQI reports and *have not included any increase* to the variable administrative percentages *based on this data.*" (2d Am Compl, Ex E, p 46) (emphasis added).

Third, Plaintiffs' argument that the CCBHC Handbook is illegal because it does not comply with the APA also fails. MCL 330.1232b(1) requires MDHHS to establish standards for CMHs designated as PIHPs under MCL 400.109f. Those standards must be published in a

16

departmental bulletin or by an updating insert to a department manual. MCL 330.1232b(1).

CCBHC demonstration program standards are published in the CCBHC Handbook. As such, as "a condition for contract and for receiving payment under the Medicaid manage care program," MCL 330.1232b(2), a CMHSP designated as a PIHP shall certify that it is in substantial compliance with those standards and with applicable federal regulations, and that the program has established monitoring and compliance standards to ensure program integrity.

Finally, when Plaintiffs signed the FY24 Contract, they agreed to implement the CCBHC Demonstration in accordance with Section 223 of the Protecting Access to Medicare Act of 2014 and follow the most current version of the CCBHC Demonstration Handbook. (2d Am Compl, Ex B, 14, pp 47–48, 71.) Therefore, Plaintiffs CMHPSM and Region 10 fail to state a claim as there is no active case or controversy, and declaratory relief should be denied.²

III. Counts V and VI fail because there is no actual controversy or clear legal duty, and MDHHS is not required to fund Plaintiffs or provide notice and a hearing in the absence of a contract.

Again, no contract was terminated. To that end, there is no actual controversy or clear legal duty requiring MDHHS to continue to provide funding to Plaintiffs, or notice and a hearing, in the absence of a contract. Accordingly, Plaintiffs' Counts V and VI seeking declaratory and mandamus relief must fail.

A declaratory judgment must be "needed to guide a party's future conduct in order to preserve that party's legal rights." *League of Women Voters of Michigan v Secretary of State*, 506 Mich 561, 586 (2020). An "actual controversy" under MCR 2.605(A)(1) exists when a declaratory judgment is necessary to guide a plaintiff's future conduct in order to preserve legal rights. Here, Plaintiffs seek a declaration that MDHHS must continue to provide Medicaid and

² To the extent Plaintiffs allege tort liability, Defendants are immune under MCL 691.1407.

SUDHH funding in the absence of a contract pursuant to the MHC and the Social Welfare Act (SWA) and seek injunctive relief prohibiting Defendants from cutting off funding without an end. (2d Am Compl, ¶ 161; 169–174.) In addition, Plaintiffs want a declaration that MDHHS provide notice and a hearing prior to terminating the relationship. Defendants agree under the FY24 Contract transition provision, the parties are obligated to continue their responsibilities to provide services and funding until the end of the up-to-two-year transition period. (*Id.* at Ex B, FY24 Contract, p 10.) But upon the expiration of the transition period, neither party has any contractual obligations, and MDHHS is not required to provide notice or a hearing. Thus, there is no actual controversy.

Michigan law supports this conclusion because there are no requirements in the MHC or the SWA that MDHHS must continue to contract with Plaintiffs. The MHC provides MDHHS with broad authority to provide mental health services. MCL 330.1116(2)(e). This broad authority extends to the SWA, which states that "Medicaid-covered specialty services and supports shall be managed and delivered by specialty prepaid health plans *chosen* by the department." MCL 400.109f (emphasis added). Because this statutory language is unambiguous, judicial construction is not required or permitted. *Petersen v Magna Corp*, 484 Mich 300, 307 (2009) (citation omitted). While Plaintiffs can operate as PIHPs with the power to contract with MDHHS, MDHHS is not required to choose them. MCL 330.1204b(1); MCL 330.1204b(2)(b); MCL 400.109f. Thus, there is no legal duty for MDHHS to continue Medicaid and SUDHH funding in the absence of a contract.

Likewise, there is no actual controversy as to the issue of notice and a hearing prior to contract termination. Plaintiffs' arguments rely on mischaracterization of their unilateral modifications of the three FY25 Contract provisions and signing as termination of a contract

even though MDHHS did not countersign. (2d Am Compl, ¶ 3.) However, "[s]imply put, one cannot unilaterally modify a contract because by definition, a unilateral modification lacks mutuality. Quality Prods & Concepts Co v Nagel Precision, Inc, 469 Mich 362, 373 (2003). And now Plaintiffs further allege that the MHC does not support annual contracts because Plaintiffs' relationship can only be terminated under the procedures set forth in MCL 330.1232b entitling them to a hearing. MCL 330.1232b(5); MCL 330.1232b(6). Such an interpretation would produce an absurd result where MDHHS would be required to provide notice and a hearing before "terminating" negotiations on a proposed contract. See *People v Reed*, 294 Mich App 78, 84 (2011). ("[S]tatutes should be construed so as to avoid absurd results.") Here, Plaintiffs are conflating termination—a permissible contract sanction to address outstanding contract violations or performance concerns—with the expiration of the FY24 Contract term. (2d Am Compl, Ex B, FY24 Contract, p 35.) But the expiration of the FY24 Contract is not a sanction. And since MDHHS did not sanction Plaintiffs, MDHHS has no legal duty to provide notice and a hearing. Thus, any claims for declaratory relief beyond the transition period or related to false allegations of a contract termination should be dismissed pursuant to MCR 2.116(C)(8).

Not only does Plaintiffs' request for declaratory relief fail, but any claim of mandamus similarly fails. Plaintiffs assert they are entitled to a writ of mandamus because MDHHS has a "non-discretionary" duty to continue funding Plaintiffs even in the absence of a signed contract and that MDHHS is to supply Plaintiffs with a hearing prior to issuing a sanction or terminating their relationship. (2d Am Compl, ¶¶ 175–179.) But without any legal requirement under the MHC or the SWA to continue to provide funding to Plaintiffs in the absence of a contract, MDHHS has no legal duty to which to adhere. MCL 400.109(f)(1), MCL 330.1116; MCL

330.1202(1) MCL 330.1204b(2). See *Jones*, 468 Mich at 658 (where an official has a clear legal duty to act and fails to do so mandamus is appropriate). Further, Plaintiffs are not entitled to notice or a hearing. The clear language of MCL 330.1232b(5) supports a process that MDHHS provide notice and a hearing when "...it makes a determination that a specialty prepaid health plan is not in substantial compliance with promulgated standards and with established federal regulations..." Here, a hearing would be moot, because MDHHS did not sanction Plaintiffs with termination of a contract for not being in substantial compliance. *Ziegler v Brown*, 339 Mich 390, 395 (1954) (internal citation omitted) (mandamus should be denied where the question is moot and the granting of writ of mandamus would serve no purpose). Thus, Plaintiffs' claims for declaratory and mandamus relief should be dismissed pursuant to MCR 2.116(C)(8), as there is no actual controversy and no clear legal duty to do what Plaintiffs request.

CONCLUSION AND RELIEF REQUESTED

Defendants respectfully request that the Court grant their motion for summary disposition, dismiss the case with prejudice, and grant Defendants such relief as the Court deems just and appropriate.

Respectfully submitted,

<u>/s/ Heather L. Sneden</u> Heather L. Sneden (P71485) Marissa Wiesen (P85509) Attorneys for Defendants Assistant Attorneys General P.O. Box 30758 Lansing, MI 48909 (517) 335-7603

Dated: April 3, 2025